1	BEFORE THE ILLINOIS COMMERCE COMMISSION
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3	IN THE MATTER OF:) CACE THE FROM INC.
4	SAGE TELECOM, INC.) 03-0570
5	Petition for arbitration of an) interconnection agreement with) Illinois Bell Telephone Company)
6	(SBC Illinois) under Section 252(b))
7	of the Telecommunications Acto of) 1996.)
8	Chicago, Illinois
9	October 23, 2003
10	Met, pursuant to notice.
	BEFORE:
11	Mr. David Gilbert, Administrative Law Judge.
12	APPEARANCES:
13	AFFEARANCES.
14	MR. HENRY T. KELLY and MR. JOSEPH E. DONOVAN 33 West Wacker
15	Chicago, Illinois 60606 for Sage Telecom;
16	
17	MR. KARL B. ANDERSON 225 West Randolph Floor 25-D
18	Chicago, Illinois 60606 for Illinois Bell Telephone Company;
19	
20	MS. BRANDY BROWN and MR. MICHAEL LANNON 160 North LaSalle Street
21	Suite C-800
22	Chicago, Illinois 60601 for ICC staff.

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20	SULLIVAN REPORTING COMPANY, by FRANCISCO E. CASTANEDA, CSR, License No. 084-004235						
21	TICETISE NO.	. 004-00	, ,	J			
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1 (Whereupon, Staff
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- 2 Exhibit Nos. 1.0 and 2.0
- 3
 were marked for identification.)
- 4 JUDGE GILBERT: Pursuant to the authority of
- 5 the Illinois Commerce Commission, I now call
- 6 Docket 03-0570.
- 7 If I could have the appearances for the
- 8 record please, beginning with petitioner.
- 9 MR. KELLY: Henry Kelly and Joseph Donovan
- 10 with Kelley, Drye & Warren, 33 West Wacker,
- 11 Chicago, Illinois 60606 appearing on behalf of
- 12 Sage Telecom.
- MR. ANDERSON: Karl B. Anderson appearing on
- behalf of Illinois Bell Telephone Company, 225
- West Randolph, Floor 25-D, Chicago, Illinois
- 16 60606.
- 17 MR. LANNON: And appearing on behalf of the
- 18 staff of the Illinois Commerce Commission, Brandy
- 19 Brown and Michael Lannon, 160 North LaSalle
- Street, Suite C-800, Chicago, Illinois 60601.
- JUDGE GILBERT: Okay. When we stopped
- 22 yesterday, the petitioner and respondent were

- 1 engaged in negotiations in hopes of settling
- 2 disputed issues.
- I was informed by e-mail this morning
- 4 that parties were not able to achieve a
- 5 settlement and so we're going forward today with
- 6 evidentiary hearings.
- 7 I understand that there was a sub-issue,
- 8 which I guess perhaps has been resolved -- but
- 9 that the parties have achieved somebody of an
- 10 agreement on that issue, assuming that other
- issues are decided in a certain fashion.
- 12 And perhaps, Mr. Kelly, you could
- describe that for the record.
- MR. KELLY: Yes, your Honor. In light of
- Mr. Smith's revised direct testimony yesterday,
- let me explain Sage's position very, very
- 17 briefly.
- 18 First of all, they believe that there
- 19 should be no billing and collection of terms in
- an interconnection agreement. However, if the
- 21 Commission finds that there should be some
- 22 billing and collection terms, they are proposing

- 1 that Section 27.16 and Section 6 as set forth in
- 2 the petition be the adopted language, and that no
- 3 other additional appendices be adopted.
- 4 If the Commission then concludes that
- 5 there should be additional billing and collection
- 6 terms via an appendix also added to the
- 7 agreement -- I'm sorry, to the interconnection
- 8 agreement, they would propose Sage's Exhibit
- 9 No. 3 to the petition with the -- to be included
- or revised to be included Option 1 in Mr. Smith's
- 11 revised appendix.
- 12 That Option 1 contains some language
- with the toll billing exception. And,
- originally, in Ms. Timko's testimony, she had
- some problems with the language with respect to
- the toll billing exception appendix; and it's
- Sage's position that Mr. Smith's testimony
- addressed the problems that Sage had with the
- 19 toll billing exception language in Option 1.
- They prefer not to have Option 1 or the
- 21 appendix or any billing and collection terms; but
- 22 if the Commission compels that there be those

- 1 terms, Option 1 is acceptable as proposed by
- 2 Mr. Smith.
- JUDGE GILBERT: Okay. I have -- or I had
- 4 marked yesterday the direct testimony of
- 5 Mr. Smith. Is that the revised testimony or is
- 6 there another document entitled revised
- 7 testimony?
- 8 MR. ANDERSON: There's no additional revised.
- 9 That's the latest copy.
- 10 JUDGE GILBERT: Okay. And, so, is what
- 11 Mr. Kelly is referring to contained in this
- 12 document?
- MR. ANDERSON: What's contained in that
- document is -- as an attachment is the ABS
- 15 billing appendix that we're proposing in this
- 16 case, which contains, you know, three options.
- 17 There is an Option 1, which is an option
- for toll billing blocking. And I haven't
- 19 discussed this with Mr. Kelly. My understanding
- of what he just said is that as the wording of
- 21 Option 1 was revised in the appendix, which is
- 22 attached to Mr. Smith's testimony, Sage is

- 1 satisfied that the terms -- satisfied with the
- 2 terms and conditions of Option 1 as revised, if I
- 3 understood what Mr. Kelly said.
- 4 MR. KELLY: If the Commission concludes that
- 5 there should be some appendix to the
- 6 interconnection agreement, then Option 1 with
- 7 Sage's proposed appendix is what we would
- 8 advocate in our briefs.
- 9 To make it clear, what we'll probably do
- is attach a revised appendix that includes
- 11 Option 1 in there and attach that to our brief.
- 12 JUDGE GILBERT: I'm holding what has been
- marked SBC Revised Exhibit 1.0. Now this has the
- revised appendix with respect to the Option 1; is
- 15 that correct?
- MR. KELLY: I believe so, yes.
- JUDGE GILBERT: Mr. Anderson, yes?
- 18 MR. ANDERSON: It's a revised appendix
- including Option 1 as revised.
- JUDGE GILBERT: Right. And that's what you're
- 21 referring to, Mr. Kelly?
- MR. KELLY: Yes, Option 1. We oppose Option 2

- 1 and 3.
- JUDGE GILBERT: Right. I understand that. I
- 3 just want to make sure I've got the right
- 4 Option 1 in the right place so I can cite it if
- 5 need be.
- 6 Okay. All right. And, Mr. Anderson,
- 7 did you have any other remarks with respect to
- 8 Mr. Kelly's understanding of what your
- 9 non-dispute is?
- 10 MR. ANDERSON: I have nothing further to add.
- 11 JUDGE GILBERT: Okay. Thank you.
- We're going to go a bit out of order.
- 13 The order of business in an arbitration case is
- set by our rules, but I'm authorized to change
- that order of business if need be and because of
- 16 staff witness Zolnierek's scheduling needs, we're
- 17 going to start with him.
- And I guess, Mr. Zolnierek, you will be
- adopting Mr. Hoagg's testimony; so, in effect,
- you'll be taking in both Staff Exhibit 1 and
- 21 Staff Exhibit 2, assuming there are no
- objections. And then we'll, from there -- well,

- 1 we have to change what I was about to say.
- I intended to say we would then go in
- 3 the customarily order and return to petitioner,
- 4 but we won't be doing that because I guess
- 5 Mr. Smith will testify next because of his
- 6 scheduling needs.
- 7 MR. ANDERSON: Right.
- 8 JUDGE GILBERT: Okay. That's how we'll do it
- 9 then.
- 10 All right. We'll start with
- 11 Mr. Zolnierek.
- 12 (Witness sworn.)
- 13 JUDGE GILBERT: Mr. Lannon.
- JAMES ZOLNIEREK,
- 15 having been called as a witness herein, after
- 16 having been first duly sworn, was examined and
- 17 testified as follows:
- 18 DIRECT EXAMINATION
- 19 BY
- MR. LANNON:
- Q. Would you please state your name for the
- 22 record spelling your last name.

- 1 A. James Zolnierek, Z-o-l-n-i-e-r-e-k.
- 2 Q. And by whom are you employed?
- 3 A. The Illinois Commerce Commission.
- Q. And what's your position with the Illinois
- 5 Commerce Commission?
- 6 A. I'm the manager of the policy department
- 7 in the public utility division -- I mean, in the
- 8 telecommunications division.
- 9 Q. You have before you a document identified
- 10 as the verified statement of James Zolnierek,
- 11 which consists of a cover page and 11 pages of
- 12 questions and answers; is that correct?
- 13 A. Yes, it is.
- 14 Q. This document is labeled Staff
- 15 Exhibit 1.0; is that correct?
- 16 A. Yes, it is.
- 17 Q. And there are no exhibits attached to
- 18 Staff Exhibit 1.0; is that correct?
- 19 A. That is correct.
- Q. Was Staff Exhibit 1.0 prepared by you --
- 21 A. Yes.
- 22 Q. -- or under your direction?

- 1 A. Yes, it was.
- Q. Are there any changes you would like to
- 3 make today to Staff Exhibit 1.0?
- 4 A. There are no changes.
- 5 Q. If I were to ask you the same questions
- 6 today that are contained in Staff Exhibit 1.0,
- 7 would your answers remain the same?
- 8 A. Yes, they would.
- 9 Q. Okay. You also have before you, I
- 10 believe, a document identified as the direct
- 11 testimony of Jeffrey H. Hoagg, which consists of
- 12 a cover page and eight pages of questions and
- answers; is that correct?
- 14 A. Yes, it is.
- 15 Q. And this document is labeled Staff
- 16 Exhibit 2.0; is that right?
- 17 A. Yes, it is.
- 18 O. And there are no exhibits attached to that
- 19 document either; are there?
- 20 A. There are no exhibits.
- Q. Are you familiar with the contents of
- 22 Staff Exhibit 2.0?

- 1 A. Yes, I am.
- Q. And do you adopt today Staff Exhibit 2.0
- 3 as your own prefiled testimony?
- 4 A. Yes, I do.
- 5 Q. Are there any changes you would like to
- 6 make to Staff Exhibit 2.0?
- 7 A. No, there are not.
- 8 Q. If I were to ask you the same questions
- 9 today that are contained in Staff Exhibit 2.0,
- 10 would your answers remain the same?
- 11 A. Apart from educational and background
- 12 information, yes.
- MR. LANNON: Staff now submits Staff
- Exhibit 1.0 and Staff Exhibit 2.0 for admittance
- into the record and tenders the witness,
- 16 Mr. Zolnierek, for cross-examination.
- JUDGE GILBERT: Is there any objection to the
- admission of either Staff 1.0 or Staff 2.0?
- MR. ANDERSON: No objection.
- 20 MR. DONOVAN: Your Honor, I want to point out
- in Exhibit 1.0, on Page 7 he makes
- 22 cross-reference to staff witness' testimony in

- 1 the bottom two lines.
- 2 MR. LANNON: Is that Page 7?
- 3 MR. DONOVAN: Page 7 of Exhibit 1.0, Staff
- 4 Witness Hoagg will evaluate the respective
- 5 proposals of the parties in addressing Sage
- 6 Issues 2.
- 7 MR. ANDERSON: Do you have a line number?
- 8 MR. DONOVAN: Line 141.
- 9 JUDGE GILBERT: Okay. That appears on Page 8
- on my copy.
- MR. LANNON: Yes. It's on Page 8 on mine too.
- 12 JUDGE GILBERT: All right. With respect to
- 13 the -- to what appears at Lines 141 and 2, what
- is your concern?
- MR. DONOVAN: I just point out that he's
- making reference to Staff Witness Hoagg's
- testimony, which, to my knowledge, he's
- 18 absorbing. So he's making reference to his --
- 19 I'm just pointing out that there's no longer a
- 20 Staff Witness Hoagg. And anyone who will review
- the record in the future may be confused as to
- 22 where that may be.

- 1 MR. LANNON: Your Honor, perhaps we could
- 2 change reference to Staff Exhibit 2.0.
- 3 MR. DONOVAN: That will be fair.
- 4 JUDGE GILBERT: That's fine.
- 5 Okay. Mr. Kelly, any objection to the
- 6 admission of Staff 1.0 or 2.0?
- 7 MR. DONOVAN: No, your Honor.
- JUDGE GILBERT: Those are admitted .
- 9 (Whereupon, Staff
- 10 Exhibit Nos. 1.0 and 2.0 were
- 11 admitted into evidence.)
- 12 JUDGE GILBERT: Dr. Zolnierek is available for
- 13 cross.
- MR. ANDERSON: We have some brief cross. I
- don't know what order we --
- 16 MR. KELLY: Go ahead.
- 17 CROSS-EXAMINATION
- 18 BY
- MR. ANDERSON:
- Q. Dr. Zolnierek, please refer to Page 8 of
- 21 Staff Exhibit 2.0.
- 22 At Lines 171 and beginning at lines 175,

- 1 you reference what you refer to as "my are
- 2 recommendations;" correct?
- 3 A. Correct.
- Q. And just to make the record clear, you
- 5 have adopted the testimony in Staff Exhibit 2.0
- and so all the recommendations discussed herein
- 7 are your recommendations; is that correct?
- 8 A. That is correct.
- 9 Q. Okay. With respect to the statements
- 10 beginning at Lines 171 and 177, have you seen any
- 11 persuasive evidence from Sage since you filed
- 12 your testimony which would cause you to reexamine
- and adjust your recommendations?
- 14 A. No, I have not.
- MR. ANDERSON: Thank you. I have no further
- 16 questions.
- 17 JUDGE GILBERT: Okay. Mr. Donovan.
- 18 CROSS-EXAMINATION
- 19 BY
- MR. DONOVAN:
- Q. Good morning, Mr. Zolnierek.
- 22 A. Good morning.

- 1 Q. In light of the fact that my Exhibit 1
- 2 seems to have printed on different pages, I'll
- 3 attempt to refer to line references to avoid
- 4 confusion. But if you don't know where I'm
- 5 referring to, please let me know and we'll
- 6 clarify.
- 7 Have you read the petition in the
- 8 attached exhibits that were filed in this
- 9 proceeding?
- 10 A. Yes, I have.
- 11 Q. Have you read Ms. Timko's direct and
- rebuttal testimony and their attached exhibits?
- 13 A. Yes, I have.
- Q. Are you familiar with the contents
- 15 therein?
- 16 A. Yes.
- Q. Are you familiar with the Section 251 and
- 18 252 interconnection agreement approval process?
- 19 A. Yes, I am.
- Q. Have you ever been part of a proceeding
- related to the approval of an interconnection
- 22 agreement at the Illinois Commerce Commission?

- 1 A. Yes, I have.
- 2 Q. Have you submitted testimony in those
- 3 proceedings related to whether the Commission
- 4 should approve those interconnection agreements?
- 5 A. Yes, I have.
- Q. You would agree, would you not, that
- 7 Section 252 that I referred to is part of Federal
- 8 Telecommunications Act?
- 9 A. There's a Section 252 in the
- Telecommunications Act, if that's the Section 252
- 11 you're referring then, yes, I would agree that's
- 12 the one.
- Q. The Section 251 and 252 that I'm referring
- 14 to that govern the interconnection agreement
- approval process are part of the Federal
- 16 Telecommunications Act; is that right?
- 17 A. That's correct. There is a Section 251,
- 18 252 that govern that process.
- 19 Q. And that is under those provisions that we
- 20 are before the Illinois Commerce Commission
- 21 today, to arbitrate the interconnection agreement
- 22 at issue?

- 1 A. It's my understanding that -- yes.
- Q. Okay. So you would agree then that the
- 3 interconnection agreement at issue here is
- 4 subject to the terms of the Federal
- 5 Telecommunications Act?
- 6 A. Yes.
- 7 Q. Thank you.
- 8 Sage makes note in its petition -- makes
- 9 reference to an FCC order adopted in 1986
- 10 regarding whether billing and collection services
- should be deemed non-regulated under the Federal
- 12 Telecommunications Act. Does that sound familiar
- 13 to you?
- 14 A. Yes, I've read that testimony.
- 15 Q. Have you reviewed the FCC order cited
- 16 therein?
- 17 A. Yes, I have.
- Q. And you're familiar with the terms of that
- 19 order?
- 20 A. Generally, not being a lawyer.
- Q. Understood.
- 22 As an opinion witness on behalf of

- 1 staff, you've read that FCC order?
- 2 A. Yes, I have.
- 3 Q. And have you taken that FCC order into
- 4 account when you drafted your recommendation in
- 5 your testimony?
- A. As I think my testimony indicated, it was
- 7 my opinion that both parties had agreed to
- 8 include terms for billing and collection under
- 9 the agreement, and that the disagreement was over
- 10 the particular terms; so that it was my
- 11 recommendation that the Commission should
- 12 determine the terms of -- related to the billing
- 13 and collection.
- Q. So the answer is, no, you did not take
- 15 that order into account?
- MR. LANNON: Your Honor, I'm going to
- interject an objection. It seems that counsel is
- asking this witness for a legal conclusion.
- 19 MR. DONOVAN: I'm asking if this witness took
- an FCC order into account, not the terms of that
- 21 FCC order.
- 22 THE WITNESS: My recommendation was not based

- 1 on conclusions in that order.
- JUDGE GILBERT: I'm sorry, I didn't hear the
- 3 answer.
- 4 THE WITNESS: My recommendations were not
- 5 based on the conclusions in that order.
- 6 BY MR. DONOVAN:
- 7 Q. If you were to take that order, that FCC
- 8 order into account, would your recommendations
- 9 that the ICC assert -- that the ICC include
- 10 billing and collection terms in the
- interconnection be modified?
- MR. LANNON: Your Honor, I'm going to make the
- same objection. I believe that question calls
- 14 for a legal conclusion.
- MR. DONOVAN: Your Honor, the witness has made
- a recommendation based upon, or perhaps not based
- 17 upon, whether or not the FCC order was taken into
- 18 account. I think I have an ability to
- 19 cross-examine him on what his opinions would be
- 20 had he taken that order into account.
- MR. ANDERSON: Well, I guess I'm going to
- object because it's asking Dr. Zolnierek to

- 1 address an issue that he did not address in his
- testimony, and it's cross going beyond the scope
- 3 of his testimony.
- 4 If the staff had wished to present
- 5 evidence or position the testimony regarding the
- 6 effect of a particular decision, then staff could
- 7 have done so and we would have had an opportunity
- 8 to review that and respond appropriately.
- 9 MR. DONOVAN: Your Honor, he's testified today
- 10 that he did not take that order into account in
- 11 drafting his testimony. I believe that's within
- 12 the scope of what I can proceed on.
- 13 JUDGE GILBERT: Okay. Before anyone else
- interjects, first let me say, by way of ground
- 15 rules, I want to confine objections to counsel
- 16 for the witness.
- 17 MR. ANDERSON: Okay.
- JUDGE GILBERT: Which will, of course, apply
- in your case as well.
- 20 MR. ANDERSON: I understand.
- JUDGE GILBERT: The question, as I understand
- 22 it, irrespective of whether it concerns a legal

- opinion is whether he would have taken -- had he
- 2 taken something into account, what would have
- 3 been the result of taking it into account? But
- 4 he's told us he has not taken it into account.
- 5 So I don't see the usefulness of the
- 6 question, and I will sustain the objection to it.
- 7 MR. DONOVAN: Very well.
- 8 BY MR. DONOVAN:
- 9 Q. Mr. Zolnierek, irrespective of the FCC's
- 10 order, do you have an opinion as to whether or
- 11 not billing and collection terms should be
- included in the interconnection agreement?
- MR. LANNON: I'm going to object. That's
- 14 beyond the scope of his testimony.
- MR. DONOVAN: Your Honor, if can I have one
- second to review the testimony.
- 17 Your Honor, on Line 106 of Exhibit 1,
- 18 Mr. Zolnierek recommends that the Commission
- order the parties to include in the
- interconnection agreement reasonable terms and
- 21 conditions governing the parties, arrangements
- 22 for the billing and collection and settlement of

- 1 charges for ABS traffic based upon the language
- in the interconnection agreement, the Article
- 3 27.16.
- 4 My question dealt specifically with
- 5 irrespective of whether the FCC has found the
- 6 billing and collection as -- my question was
- 7 whether he has an opinion as to whether it's
- 8 appropriate to include billing and collection
- 9 terms under the auspices of a 251, 252
- 10 interconnection agreement.
- 11 JUDGE GILBERT: I'll overrule the objection.
- 12 I think that's within the general boundaries of
- 13 the testimony of Dr. Zolnierek.
- Go ahead.
- 15 THE WITNESS: It's my understanding that both
- 16 parties included terms for billing and collection
- into the agreement. On that basis, if I were
- 18 making a recommendation as to the Commission
- 19 whether they should order both parties to remove
- that agreed-upon information, I would say, no,
- 21 that it is -- there is nothing to my knowledge
- 22 that requires the parties strip that information

- 1 out of the agreement
- 2 BY MR. DONOVAN:
- 3 Q. If the parties were to -- if the proposed
- 4 agreement did not include Article 27.16, would it
- 5 be appropriate then for the Illinois Commerce
- 6 Commission to order billing and collection terms
- 7 into an interconnection agreement?
- 8 A. I haven't fully investigated that
- 9 particular consideration. It wasn't one that I
- 10 felt was teed up in the proceeding.
- Both parties had indicated in testimony
- that that particular terms and conditions for
- billing and collection were agreed upon and
- included. I didn't go back to figure out whether
- or not had the parties -- one of the parties
- 16 requested to strip those out whether or not,
- 17 legally, the Commission would be required to side
- 18 with that party or not.
- Based on nonlegal, I would say as a
- 20 policy recommendation, subject again to the legal
- 21 investigation that I don't know -- that I have
- 22 not personally done, I would recommend that

- 1 those -- you know, again, conditional on that --
- 2 be included, those terms and conditions.
- 3 Q. So would you recommend that the terms and
- 4 conditions be included in a 252 agreement?
- 5 A. If one party is requesting that they be
- 6 included, for policy reasons, I would recommend,
- 7 unless I was in consultation with legal staff it
- 8 was determined that legally it could not be
- 9 included or should not be included.
- 10 But to the extent one party asks for
- 11 those to be in, as a policy matter, I would
- 12 recommend that they be in.
- Q. And you make that recommendation in light
- of you having reviewed the FCC order that held
- that billing and collection services are not
- 16 regulated?
- 17 MR. LANNON: Objection. I believe that
- question does go beyond the scope. The witness
- 19 has already stated he did -- none of his
- testimony that he's provided here was based upon
- 21 that FCC order.
- 22 MR. DONOVAN: But he did proffer a policy

- 1 recommendation in cross-examination just a moment
- 2 ago that he would recommend that the billing and
- 3 collection terms be included in an
- 4 interconnection agreement.
- 5 And my follow-up question was, even so,
- 6 in light of his having admittedly reviewed FCC
- order, my question goes to whether he took the
- 8 FCC order into account in basing that policy
- 9 recommendation.
- 10 MR. LANNON: Your Honor --
- JUDGE GILBERT: Well, let me rule because I
- don't agree with you that it's beyond the scope,
- but I think you are correct, Mr. Lannon, in
- 14 Mr. Zolnierek's answer to that question
- previously was no, that he did not base his
- 16 decision on the FCC order.
- 17 And I think he told you clearly in his
- answer that his answer was a policy answer apart
- 19 from any legal assessment.
- 20 MR. DONOVAN: Let me try a little different
- 21 tactic, your Honor.
- 22 BY MR. DONOVAN:

- 1 Q. Perhaps you could tell me what that policy
- 2 decision was based on?
- 3 A. My opinion that this particular service at
- 4 issue, the billing and collection of ABS calls
- 5 could best be provisioned potentially in my view
- 6 at no harm to any parties or consumers through an
- 7 agreement in this particular format, in the 251,
- 8 252 agreement.
- 9 Q. So your policy recommendation is not
- 10 necessarily based on statute or regulations or
- 11 Commission orders, it's based on personal
- 12 opinion?
- 13 A. It's based on my opinion of -- that there
- is nothing in the statutes that would prohibit it
- from being in the -- I am not personally aware of
- anything in this statute or law that would
- 17 prohibit that being in the agreement.
- 18 And then based on that, it is based on
- 19 my personal recommendation based on what I see
- 20 as -- based on the evidence what would be best
- for consumers and the parties involved.
- 22 Q. Conversely, are you aware of anything that

- 1 would compel a billing and collection agreement
- 2 terms to be included in the interconnection
- 3 agreement?
- 4 A. Public policy interest.
- 5 Q. Can you explain why you think it would be
- 6 in the public policy interest?
- 7 A. From the information provided in the
- 8 testimony and in the evidence, it appears to me
- 9 that absent a workable agreement, that this
- service would be in jeopardy of disappearing.
- And my personal belief based on what I've seen in
- 12 the evidence is that this service could be
- provided to Illinois consumers, it would be
- 14 available to Illinois consumers, maybe something
- that is necessary for some Illinois consumers and
- potentially at no harm at all to the parties.
- 17 So it would be in the public policy
- 18 interest to foster that service being provided.
- 19 JUDGE GILBERT: Just let me interrupt for a
- 20 second.

21

22

- 1 EXAMINATION
- 2 BY
- JUDGE GILBERT:
- Q. Dr. Zolnierek, when you refer to "this
- 5 service," what are you talking about?
- A. ABS, incollect calling.
- 7 Q. Irrespective of the carrier bringing in a
- 8 call to, let's say, SBC in this case?
- 9 A. Right. For this to be service that's
- available, it's my understanding from the
- 11 testimony and from responses to data requests
- 12 that absent an agreement, in particular some of
- the agreements we recommend the Commission adopt
- here, that this service may not be a viable
- 15 service.
- With these recommendations, we may
- 17 believe it would be a viable service that would
- 18 be a benefit to the public, and we believe there
- would be very little harm to the parties
- 20 involved.
- 21 Q. I understood that was your opinion. I was
- just clarifying what you meant by "this service."

- 1 And you mean all ABS service collectively then?
- 2 A. Right.
- 3 JUDGE GILBERT: Okay. That's all I need.
- 4 CONTINUED CROSS-EXAMINATION
- 5 BY
- 6 MR. DONOVAN:
- 7 Q. Is there anything that would prevent the
- 8 parties from negotiating the terms of billing and
- 9 collection for ABS services outside the scope of
- the 251, 252 interconnection agreement?
- 11 A. Not to my knowledge.
- 12 Q. If I understand your statements,
- Mr. Zolnierek, you've indicated that you're
- 14 concerned that if the terms of -- and correct me
- if I misstate it. I don't want to misstate your
- 16 position.
- 17 You're concerned that if the terms are
- 18 not incorporated with the interconnection
- 19 agreement, the existence of ABS services is at
- jeopardy; is that correct?
- 21 A. I have to qualify this whole thing. To me
- this is all hypothetical because both parties

- 1 have -- so this is just in the event that one
- 2 party hypothetically didn't want the terms and
- 3 conditions in the agreement; that to strip those
- 4 out for both parties would, in my opinion, put
- 5 the service in jeopardy of being not provided
- 6 because of that.
- 7 Q. If it's your concern then that perhaps ABS
- 8 services are at jeopardy and may not be provided
- 9 in Illinois, is there anything in the Illinois
- 10 code or statute that you're aware of that compels
- 11 competitive local exchange carriers to provide
- 12 ABS services?
- MR. LANNON: Objection, your Honor. I believe
- that calls for a legal opinion.
- MR. DONOVAN: I think he's opened the door to
- that line of questioning by stating his opinion.
- 17 JUDGE GILBERT: Well, he can answer that.
- 18 THE WITNESS: Let me make sure I understand
- 19 the question. If this were -- if you're
- 20 requesting to strip out all the terms and
- 21 conditions of billing and collection from the
- 22 agreement, is there anything -- are you asking in

- 1 that situation or asking me under the current
- 2 situation that there are terms and conditions in
- 3 the agreement and to clarify those or decide
- 4 whether those conditions need to be clarified?
- 5 BY MR. DONOVAN:
- Q. It's my understanding your position is
- 7 that if they're not included in the
- 8 interconnection agreement, that there's a
- 9 possibility that the ABS services may not be
- 10 provided to Illinois end users.
- But are you aware if there is any
- 12 statutes or regulations that compel Sage or any
- other competitive local exchange carrier to
- 14 provide ABS services?
- 15 A. No, I am not aware of any that would
- 16 compel them.
- 17 Q. Thank you.
- Can you explain to me, again, how you
- think ABS services would be in jeopardy.
- 20 A. If my understanding the way the ABS
- 21 service works is -- let's -- for example, one
- 22 scenario is a collect call. So just for the sake

- of this situation, let's assume an SBC customer
- 2 makes a collect call in to a Sage customer.
- 3 My understand is when the SBC customer
- 4 calls, they say, you know, We'd like to bill the
- 5 charges to the Sage customer, and the Sage
- 6 customer accepts those charges.
- Now, I believe the dispute before us is
- 8 who should bill that carrier, who accepts
- 9 responsibility for actually billing and
- 10 collecting and where financial responsibility
- 11 lies.
- 12 It's my understanding that Sage is
- proposing that SBC directly bill the customer,
- but in response to Data Request 14 that staff
- sent to Sage -- or -- Sage, Sage responded that
- it is too costly to bill and collect -- it would
- be too costly for Sage to bill and collect a
- 18 customer in the manner that SBC would need to do
- 19 in that situation.
- So my understanding is the call -- sort
- of projecting from Sage to SBC, SBC may not be
- 22 able to afford to bill and collect for that call.

- 1 The service -- then either they would
- 2 have to pay for the service out of their own
- 3 corporate funds or the service goes away, which I
- 4 would assume it would be in jeopardy of going
- 5 away.
- Q. But you do admit that SBC would be able to
- 7 bill the end user for the ABS call?
- 8 A. Technically? I mean --
- 9 Q. Is that -- to your knowledge, is SBC
- 10 technically capable of billing the end user
- directly for ABS services?
- 12 A. It's my understanding from the testimony
- that not without some information provided by
- 14 Sage, the customer's address and so forth.
- Q. So if Sage provided that information to
- 16 SBC, there's nothing that would prevent SBC from
- 17 billing directly to the end user for ABS
- 18 services?
- 19 A. My understanding, there's no technical
- 20 consideration; but, I mean, my understanding
- 21 boils down to financial considerations.
- Q. So your opinion then, is that a company

- 1 shouldn't be forced to lose money as a result of
- billing ABS services to end users?
- 3 MR. LANNON: I'm going to object. That's
- 4 beyond the scope of his testimony.
- 5 MR. DONOVAN: Well, he's presented testimony
- 6 that it's his understanding that SBC is put in
- 7 the financial harm by having direct bill the end
- 8 user.
- 9 My question is, does that apply just to
- 10 SBC or does that apply to who's put in financial
- jeopardy as a result of billing the end user?
- 12 JUDGE GILBERT: Well, I'll overrule that
- 13 particular objection.
- 14 THE WITNESS: It's my understanding, based
- again on Sage's response, that in that particular
- instance it may be infeasible to provide the
- 17 service at a profit. And if that was the case,
- then the service would be in jeopardy.
- 19 Now, again, I think staff indicated in
- their testimony if Sage were to give us some
- indication that they would be put in jeopardy by
- the burden being placed on them, that we take

- 1 that into consideration also.
- I mean, it's not just that necessarily
- 3 there's a small amount of money lost. Perhaps
- 4 they can recover the money through, you know,
- 5 markups or the prices for incollect calls.
- The question is, is the service overall
- 7 in jeopardy? Is there no way to profitably
- 8 provide it if one particular party or the other
- 9 has to do the billing?
- 10 From the evidence, it looks to us -- or
- it looks to me, like if Sage does the billing,
- the service can be provided profitably that
- there's a potential that no party will lose any
- money.
- 15 If the billing forced on SBC, it looks
- from the evidence -- and, again, you know, this
- is subject to further evidence that's provided
- 18 that it's not the case -- but it looks to us from
- 19 the evidence that it could not be provided by SBC
- 20 profitably and the service would go away.
- 21 BY MR. DONOVAN:
- 22 Q. If the evidence indicates that the ABS --

- 1 billing of ABS services from Sage cannot be done
- 2 profitably, should Sage still be compelled to
- 3 bill and collect on behalf of SBC?
- A. Can you repeat the question, please.
- 5 Q. If the evidence indicates that the billing
- and collection for ABS services on behalf of Sage
- 7 rather than SBC cannot be done profitably to
- 8 Sage, is it still your opinion that Sage should
- 9 bill on behalf of SBC?
- 10 MR. LANNON: Is that a hypothetical question?
- 11 MR. DONOVAN: I believe we've actually -- we
- have provided prefiled testimony, we'll submit to
- the record evidence, to the cost incurred by Sage
- and the amount of payment -- or credit they
- 15 receive from SBC.
- 16 THE WITNESS: That's -- I have to admit, when
- 17 reading the testimony, it was a little unclear as
- 18 to Sage's position there.
- 19 It's my understanding that Sage has
- 20 agreed and both parties have agreed that Sage
- 21 will actually recover some funds from SBC for the
- 22 billing and collection they do.

- 1 It's my understanding Sage agreed to a
- 2 particular amount and that Sage is now saying
- 3 that that amount is insufficient to recover the
- 4 costs for bill and collection.
- 5 BY MR. DONOVAN:
- 6 Q. Is it your understanding that that
- 7 position -- first of all, are you referring to
- 8 the billing and collection fee?
- 9 A. Right. The .03, I believe, that is
- 10 included in the agreed-upon appendix.
- 11 Q. Is it your understanding that that Sage
- position to accept that was based upon getting
- full recourse for uncollectibles?
- 14 A. I don't know. Those are the terms and
- 15 conditions that were not specified by the
- 16 parties, that SBC would like specified, that I
- 17 believe Sage proposed not be specified.
- 18 Q. I believe in Article 6, Sage has proposed
- 19 adding a sentence that says CLEC, meaning Sage,
- 20 will not be liable for ABS services. Is that
- 21 your understanding?
- 22 A. I'm somewhat confused by that. My

- 1 understanding is Sage wants the Commission to
- 2 approve the negotiated portion of the agreement
- 3 and nothing else.
- But that's inconsistent with -- there is
- 5 another sentence that while they would like to
- 6 add an additional sentence to that agreed part --
- 7 maybe you could clarify for me which we're to
- 8 evaluate.
- 9 It's been difficult for us to figure out
- 10 which, frankly, what Sage's position is, what
- 11 they are asking us to evaluate as the proposal.
- 12 Q. And that's based upon your review of the
- petition and the testimony?
- 14 A. Yes.
- Q. Going back then a bit, I'm not sure I
- 16 understand your question with respect to the
- impact of Sage being able to provide billing and
- 18 collection service at a profit.
- 19 If Sage -- if it can be shown in the
- 20 evidence that Sage cannot provide billing and
- 21 collection services at a profit, can you restate
- your response to whether or not they should still

- 1 be compelled to provide billing and collection
- 2 services for ABS products?
- 3 A. Well, I mean, whether or not they could
- 4 provide it at a profit, I think, depends on the
- 5 terms and conditions of what goes into the
- 6 appendix, if there is an appendix.
- 7 The evidence that I've made my
- 8 recommendations upon is SBC has said when they
- 9 are billing and collecting and going and doing
- 10 this from their own customers, they are able to
- 11 collect 15 to 20 percent.
- 12 It's my understanding SBC has, in their
- proposal, allowed Sage to collect even less than
- 14 that.
- I don't believe there is any evidence in
- the record indicating what Sage is able to
- 17 collect from their customers. I know they can't
- 18 give evidence for Illinois because they're not
- 19 here but from other states.
- 20 We know what -- in the evidence, there
- 21 was some indication of what was paid back to SBC,
- but there's no indication of whether that was 100

- 1 percent of what was collected. I know Sage's
- 2 proposal, in the event there is an appendix, is
- 3 that they only provide, of the amount collected,
- 4 50 percent back to SBC. And it's not clear
- 5 whether that's what's done in other states.
- 6 So when SBC says that they only collect
- 7 5 to 50 percent from Sage in other states,
- 8 whether they're only getting a portion of what
- 9 Sage actually collects or Sage is actually able
- 10 to collect more.
- 11 So the only evidence I see -- and we
- 12 have some questions as to what that evidence is
- 13 based on -- is that SBC itself collects 15 to 20
- percent -- or is unable to collect 15 to 20
- 15 percent of incollect calling fees. And based on
- that and their offer that Sage could be allowed
- much higher levels of uncollectibles, it appears
- 18 that Sage could feasibly provide the service
- 19 profitably.
- But, again, if we had more evidence --
- Q. Are you aware if a CLEC is, for instance,
- 22 Sage, is able to mark up an SBC rated incollect

- 1 call that it received on the DUF?
- 2 By mark up, I mean increase the charges
- 3 as to the end user.
- 4 A. I know that was introduced as a proposal
- 5 late in the testimony, and I think that would
- 6 have to be something that would be negotiated by
- 7 the parties, or -- I mean, I'm not sure that any
- 8 parties put that proposal before us as a
- 9 recommended solution.
- 10 Q. So under all of the options before the
- 11 Commission right now including SBC's revised
- 12 13-State ABS agreement, there is nothing that
- 13 allows Sage to mark up the SBC rated incollect
- 14 call?
- 15 A. But there's nothing out -- also that I
- think that is in any of these proposed agreements
- 17 that doesn't allow them to -- that prohibits it.
- 18 It doesn't address it either way.
- 19 Q. Is there a law or Commission rule that
- you're aware of that prohibits it?
- 21 A. Specifically, I'm not aware of one.
- Q. Thank you.

- 1 Wouldn't you agree then that the ABS
- 2 services that SBC flows through to Sage for
- 3 billing are the SBC tariffed rates?
- A. No, I would not agree that in every
- 5 instance that's the case.
- 6 Q. Can you explain that.
- Well, let me ask you a more precise
- 8 question.
- 9 Under the terms of, for instance, the
- 10 13-State ABS appendix, are there terms in there
- 11 that you're aware of that require SBC to flow
- through to Sage its tariff rates and nothing else
- for the ABS services?
- 14 A. I would say that's incorrect. That's not
- my understanding. My understanding is SBC will
- also pass third-party call-through, which they
- don't necessarily have a tariff for.
- Q. But the third-party would have a tariff
- 19 for those rates; correct?
- 20 A. Frankly, I don't know that that would be
- 21 the case. That would involve potentially calls
- from other jurisdictions, and I'm not sure if,

- for example, Bell South would necessarily have to
- 2 have a tariff filed.
- 3 Q. On Line 111 of your Exhibit 1, you have a
- 4 statement, As a matter of good policy, the
- 5 Commission should not force SBC to accept only
- 6 mutually agreeable rates, terms and conditions
- 7 for incollect billing and collection.
- 8 Do you see that statement?
- 9 A. Yes.
- 10 Q. I'll be honest with you, I've read that at
- least a dozen times and I'm still not sure what
- 12 you're saying in that sentence. Can you explain
- 13 that to me.
- MR. ANDERSON: Before we go forward, I'm
- sorry, I missed the reference.
- 16 MR. DONOVAN: Line 111 of his Exhibit 1.
- 17 MR. ANDERSON: Thank you.
- 18 THE WITNESS: It's my understanding that both
- 19 parties agreed to certain terms and conditions
- for the provision of ABS service, and those were
- in Section 27 of the agreement.
- 22 With Exhibit 1, my testimony with

- 1 respect to Issue 1, was given that both parties
- 2 agree that certain terms and conditions for this
- 3 service would be in the agreement, the Commission
- 4 should consider if one of the parties does not
- 5 believe that's a complete set of rates, terms and
- 6 conditions and shall consider either any of the
- following options, one, that there need be no
- 8 further rates, terms and conditions associated
- 9 with that, what was proposed by both -- and
- 10 agreed to by both parties. Or that either the
- 11 parties may have an extension with clarification
- 12 as to further rates, terms and conditions.
- JUDGE GILBERT: Let me interject then because
- I share Mr. Donovan's confusion about that
- sentence starting at Line 111.
- Would it clarify your meaning if the
- word only were moved slightly to the left and
- 18 placed in front of the acronym "SBC"?
- 19 THE WITNESS: I'm not sure it would. My --
- 20 what I was trying to convey is, carriers go into
- 21 negotiations and as they go through the
- 22 negotiations, they may agree to particular points

- 1 and have disputes over clarifications of those
- 2 points.
- 3 So parties might agree in principle to
- 4 particular terms and conditions and disagree over
- 5 specifics on whether they need to be clarified or
- 6 how to clarify them. So in a sense, the entire
- 7 agreement isn't agreed-upon.
- 8 And I believe that's my understanding of
- 9 SBC's position here, is while they agreed to the
- 10 parts that were in Section 27, they could not
- 11 agree to those parts if there was not some
- 12 additional clarification.
- So they didn't agree to the total terms
- and conditions for ABS; and if there were going
- to be no agreement on the extension, then they
- didn't agree to the terms in 27. That was my
- 17 understanding.
- JUDGE GILBERT: Well -- and thank you,
- 19 Mr. Donovan, for your patience during this
- 20 interruption.
- 21 Reading the sentence on its face, it
- 22 just doesn't convey what you just said and it

- 1 actually sounds a bit silly because it's saying,
- 2 Should not force SBC to accept only mutually
- 3 agreeable rates.
- Well, if they're mutually agreeable,
- 5 obviously, it's not just SBC that's being forced
- 6 to accept them. Everyone is accepting them.
- 7 THE WITNESS: And I apologize if I was not
- 8 clear. The intent was -- and I can give you an
- 9 example.
- Say the parties agreed that, yes, they
- do jointly provide a service, but clearly the
- joint provision of that service depends on the
- 13 rates and financial terms between the parties.
- So one party says, Yes, we'd like to
- 15 provide -- yes, we'd like to provide it, but we
- 16 can't agree on the rates. Then there is really
- 17 no agreement.
- So perhaps mutually agreeable was too
- 19 strong. I mean, it's hard to delineate because
- 20 both parties apparently want to provide the
- 21 service. They just haven't agreed to the terms.
- 22 And if they can't agree to the terms, then I

- would say it's possible that parties don't agree
- 2 to provide the service.
- 3 So, you know, maybe it's not mutually
- 4 agreed but that language is not in dispute
- 5 provided there can be some clarification.
- 6 JUDGE GILBERT: Okay. Well, I think the only
- 7 real penalty for you here is that I, frankly,
- 8 don't see from that sentence what you've just
- 9 told me. Although, I fully understand what you
- just told me.
- So whatever it was you meant to convey,
- I assume it's what you just said. I don't find
- conveyed by that sentence; but, anyway,
- 14 Mr. Donovan, go ahead.
- 15 BY MR. DONOVAN:
- Q. Mr. Zolnierek, wouldn't the converse be
- 17 true?
- 18 As a matter of good policy, the
- 19 Commission should not force Sage to accept terms
- on the example you just gave?
- 21 A. Yes.
- 22 Q. So -- but isn't that really what happened

- 1 here, Sage was unable to accept the terms of ABS
- 2 appendix as proposed by FCC -- by SBC? Shouldn't
- 3 we be able then to withdraw our 27.16 as part of
- 4 the negotiation process?
- 5 A. I would think you may want to do that; but
- to my knowledge, Sage has not proposed to do
- 7 that.
- I mean, that goes along with what I was
- 9 saying, if the parties don't agree on how to
- 10 provide this service, just because they've moved
- 11 to some level of agreement on parts of it, if
- they can't agree to the whole thing, then the
- 13 service may not be provided.
- 14 Q. You indicated that you reviewed
- 15 Ms. Timko's rebuttal testimony and the exhibits
- 16 attached thereto. One of those exhibits was a
- 17 billing and collection agreement entered into
- 18 between SBC Illinois and its affiliates.
- 19 Do you recall reviewing that?
- 20 A. Briefly, not in detail, honestly.
- MR. DONOVAN: Your Honor, we haven't yet
- 22 submitted that into evidence. I don't intend to

- 1 submit it as a cross exhibit, as we're going to
- 2 submit it into evidence later today. But if you
- 3 feel that I need to submit it, I will.
- 4 BY MR. DONOVAN:
- 5 Q. Do you have a copy of the agreement
- 6 between -- for billing and collection services
- 7 between SBC Advance Solutions, Inc., and a number
- 8 of other Ameritech companies and Ameritech
- 9 Illinois?
- 10 It was attached, I believe, as Exhibit A
- or B to Ms. Timko's rebuttal testimony.
- 12 A. Let me make sure.
- Q. I have a copy for you because we're going
- to be looking at specific terms in there.
- MR. DONOVAN: Your Honor do you require a
- 16 copy?
- 17 JUDGE GILBERT: Yes.
- 18 BY MR. DONOVAN:
- 19 Q. Mr. Zolnierek I ask you to refer to
- 20 section --
- 21 (Whereupon, a discussion
- 22 was had off the record.)

- 1 JUDGE GILBERT: Let me make clear for the
- 2 record what document we're talking about. As of
- 3 now, this is marked as Exhibit A to Mr. Timko's
- 4 rebuttal testimony?
- 5 MR. DONOVAN: That's correct.
- 6 JUDGE GILBERT: And do we have an exhibit
- 7 number yet for that testimony?
- 8 MR. DONOVAN: If you intend to individually
- 9 label the exhibits, I guess it would be 2.1.
- 10 Ms. Timko's rebuttal would be 2, 2.1 of
- 11 Exhibit A, 2.2 and 2.3 for B and C.
- JUDGE GILBERT: Okay. What's going to be 1.0?
- MR. DONOVAN: Her direct testimony that was
- 14 filed with the petition.
- JUDGE GILBERT: Oh, so you're saying this
- Exhibit A would be, you're proposing, 2.1?
- 17 MR. DONOVAN: Correct.
- 18 JUDGE GILBERT: Okay. What I want to do is I
- 19 just want to make that Attachment A to the 2.0.
- 20 MR. DONOVAN: That's fine. And we'll do that
- 21 with all the exhibits, just do them as
- 22 Attachment A to Exhibit 1 or 2.

- 1 JUDGE GILBERT: Right. Okay.
- 2 MR. LANNON: Excuse me.
- 3 JUDGE GILBERT: Go ahead.
- 4 MR. LANNON: I'd like to make a general
- 5 objection to, you know, specific questions --
- 6 JUDGE GILBERT: Okay. Before you do that, I
- 7 just want to make sure we're talking about -- I
- 8 want to clearly identify what we're talking
- 9 about.
- 10 And this is an agreement for billing and
- 11 collection services which is right now labeled as
- 12 Exhibit A attached to the rebuttal testimony of
- 13 Ms. Timko, which will later be marked as Sage
- 14 Exhibit 2.0. and so this will be an attachment
- 15 made to that exhibit.
- 16 All right. Go ahead, Mr. Lannon.
- 17 MR. LANNON: My objection would be that we
- 18 received this -- Ms. Timko's rebuttal testimony
- 19 with three or four agreements attached to it.
- 20 Maybe it's just three, A, B and C, I think.
- 21 And we received that Wednesday night
- 22 somewhat late. Mr. Zolnierek had to travel very

- 1 early the next morning. He's already testified
- 2 that he just briefly reviewed this. He's
- 3 probably not familiar with the details of this
- 4 agreement.
- 5 MR. DONOVAN: He has testified -- well, first
- of all, let me clarify, it was sent -- the
- 7 testimony was sent out -- I believe it was
- 8 Tuesday, the due date, late though it may have
- 9 been for e-docket purposes.
- 10 And, frankly, that's the schedule that
- 11 all the parties agreed upon. There's not a lot I
- 12 could have done about that. I would also
- indicate, your Honor, in discussions with Staff
- 14 Witness Hoagg -- or, excuse me, Staff Member
- 15 Hoagg -- strike that.
- I would also point out, your Honor, he's
- 17 already indicated that he has read and is
- 18 familiar with the terms of Ms. Timko's rebuttal
- 19 testimony and the exhibits attached thereto.
- MR. ANDERSON: I don't know whether there's
- anything to object to, and I want to respect the
- ground rules, so I will wait. But to the extent

- 1 that there's no foundation laid for this witness
- 2 to cross-examine this witness, and it's moved for
- 3 admission, we will object and we also may have
- 4 objections at the time that Ms. Timko testifies
- 5 as to putting it through Ms. Timko.
- 6 But without knowing what questions are
- 7 going to be asked, I can't say anything further.
- 8 JUDGE GILBERT: Okay. With respect to its
- 9 foundation, I'm taking for now the good faith
- 10 representation of Sage's counsel if this will be
- offered. And if it ultimately were not offered,
- then I may have to strike everything.
- MR. DONOVAN: Fair enough, your Honor.
- JUDGE GILBERT: Mr. Lannon, I don't know if
- really what you're concerned about quite rises to
- the level of an objection because as Mr. Donovan
- 17 pointed out, the document was filed according to
- 18 our schedule, albeit a half hour late. You've
- 19 already dealt with that.
- MR. LANNON: Yeah.
- JUDGE GILBERT: Separate from that is the
- 22 point of whether Dr. Zolnierek has, in fact,

- 1 adequately reviewed this in order to testify.
- 2 You're free to say you haven't and then
- 3 that sort of ends the matter, I guess. But if
- 4 you -- but that's your call. I mean, that's the
- 5 answer you'll give under oath to his question.
- 6 You have already answered the question.
- 7 Are you going to let that answer stand?
- 8 THE WITNESS: (Nodding head up and down).
- 9 JUDGE GILBERT: Well, then he can answer the
- 10 question.
- 11 MR. DONOVAN: Thank you.
- MR. LANNON: Your Honor, can I make one
- 13 additional objection?
- 14 JUDGE GILBERT: Sure.
- 15 MR. LANNON: And that's relevance. This
- agreement, Exhibit A to Ms. Timko's rebuttal, as
- 17 I understand it, is not even a 252 type
- agreement; this is a business to business type of
- 19 agreement that the Commission doesn't regulate in
- any way.
- I just don't see what the relevance of
- 22 this agreement in Exhibit A has to any of the

- 1 issues in front of the Commission in this
- 2 proceeding.
- 3 JUDGE GILBERT: Well, that might be premature.
- 4 The relevance of the agreement probably isn't the
- 5 point. The relevance of whatever questions are
- 6 propound based on that agreement would be the
- 7 point. So let's see where he's going.
- 8 BY MR. DONOVAN:
- 9 Q. Well, my first question, actually,
- 10 Mr. Lannon led into and that is to
- 11 Mr. Zolnierek's knowledge whether that agreement
- has ever been proffered to the Commission for
- approval as an interconnection agreement?
- 14 A. Not to my knowledge.
- Q. Very well.
- I would point your attention then to, I
- 17 believe, Page 7 which is 5.4.6 -- 5.4.6.
- 18 First of all, to understand your
- 19 position -- well, let me let you read that
- 20 clause.
- 21 A. I've read it.
- Q. If I understand your position kind of from

- 1 a 5,000-foot view, it's your position that if
- 2 terms and conditions for billing and collection
- 3 are to be included in interconnection agreement,
- 4 that the terms and conditions contained in SBC's
- 5 proposed ABS appendix are appropriate; is that
- 6 correct?
- 7 A. Under the current circumstances.
- 8 O. Under the current circumstances.
- 9 A. And given -- I mean, given the evidence
- 10 that I've looked at in terms of what Sage has
- 11 said and what SBC has said about the relationship
- between them in other states and how this
- 13 relationship works.
- Just let me be clear that I didn't mean
- 15 that this could not be a business to business
- 16 relationship that could work with carriers
- outside of 251, 252 agreement.
- Q. And part of the terms of ABS appendix that
- 19 SBC has proposed is that SBC will pass through
- third-party calls to Sage for billing; is that
- 21 correct?
- 22 A. In this proceeding?

- 1 Yes.
- 2 Q. In this proceeding, yes.
- 3 Okay. So -- can you explain briefly, so
- 4 the record is clear what your understanding of a
- 5 third-party call is.
- 6 A. My understanding -- one example of a
- 7 third-party call is, for example, a customer
- 8 traveling in Bell South's territory makes a
- 9 collect call in Bell South's territory and says,
- I would like that billed to my home phone and I'm
- 11 a Sage customer in Illinois.
- 12 In that case, Bell South and SBC may
- have an agreement when Bell South sends the bill
- to SBC and SBC passes it on to Sage and says,
- 15 Your customer has elected to receive this call
- and agreed to pay for it, collect for it please.
- 17 O. And it could also be that Bell South and
- 18 Sage have entered into an agreement where Bell
- 19 South will contact Sage to get customer
- 20 information and bill the end user; correct?
- 21 A. It could be, yes.
- Q. Thank you.

- 1 Turning to 5.4.6, it reads SBC Telco and
- 2 I would allude -- or I believe SBC Telco under
- 3 the terms of this agreement refers to SBC
- 4 Illinois' local exchange operations?
- 5 A. I believe it --
- Q. We can go through the record and clarify
- 7 that if you don't take my word for it.
- 8 A. Well, apparently it refers to more than
- 9 just SBC Illinois.
- 10 MR. LANNON: Your Honor, I'm going to
- interject another objection. All questions
- 12 relating to document are well beyond the scope of
- this witness' testimony.
- MR. DONOVAN: They are not, your Honor. He's
- recommended that SBC's proposed ABS terms and
- 16 conditions are appropriate for adoption in this
- 17 proceeding -- unless Sage comes forward with some
- 18 additional evidence, I believe that allows me the
- 19 opportunity to compare what SBC -- the terms of
- 20 ABS that SBC has proposed with the terms that SBC
- 21 has entered into with its affiliate for billing
- and collections of the same services.

- 1 JUDGE GILBERT: All right.
- 2 MR. DONOVAN: And to find out if staff believe
- 3 that the terms and conditions of affiliate
- 4 contract are more appropriate than the ABC
- 5 appendix.
- JUDGE GILBERT: Well, I'll overrule the
- 7 objection again. It seems premature. I want to
- 8 hear specific questions and we'll either
- 9 specifically tie those to this case or we won't.
- 10 MR. DONOVAN: Okay.
- 11 BY MR. DONOVAN:
- 12 Q. Turning to 5.4.6 SBC Telco will return to
- the customer messages that are billed to an end
- user that has elected a local service provider
- 15 other than SBC Telco.
- What's your interpretation of that? Is
- that to be that SBC Telco will not pass through
- third-party calls to the customer?
- 19 Let me turn that around.
- The SBC will not pass through to the
- 21 other local exchange service customer messages
- 22 billed -- strike that. Okay. Let me start over

- 1 again.
- 2 Does that section indicate that SBC
- 3 Illinois will not pass through third-party
- 4 charges to local exchange service providers other
- 5 than SBC Telco?
- 6 A. I would have to go back and review the
- 7 context for that specific question.
- 8 On its face it looks to me that if
- 9 customer -- I'm assuming here, refers to another
- 10 carrier -- passes and presumably one of the
- 11 carriers on the front, SBC Advance Solutions,
- 12 AADS, so on, they pass a message to SBC Telco and
- it's not an SBC Telco customer that accepted, for
- example, the collect charges that SBC would
- return that to AADS or ASI, whoever it passed to.
- 16 Q. Okay.
- 17 A. That's my understanding. But, again, just
- from only 5.4.6. I don't know if anything else
- 19 modifies it or changes that.
- 20 Q. Okay. Fair enough.
- In comparison then to the 13-State ABS
- 22 appendix, SBC Illinois will pass through those

- third-party calls; correct?
- 2 A. In this particular circumstance? I
- 3 would -- it's my understanding that they would
- 4 not.
- 5 Q. Under the ABS appendix proposed by SBC in
- 6 this proceeding?
- 7 MR. LANNON: Can you give us a reference to
- 8 where in that appendix you're talking about?
- 9 THE WITNESS: I may be misunderstanding your
- 10 question.
- 11 BY MR. DONOVAN:
- 12 Q. All right. Do you have a copy of the ABS
- appendix in front of you? The one that was
- 14 attached to the petition filed in this
- 15 proceeding.
- 16 JUDGE GILBERT: What exhibit number was that?
- 17 MR. DONOVAN: That is Exhibit 3 to the
- 18 petition, your Honor.
- 19 THE WITNESS: Exhibit 3 or Exhibit 10?
- MR. DONOVAN: Excuse me, Exhibit 10.
- 21 BY MR. DONOVAN:
- Q. Do you have that with you?

- 1 A. Yes. We're referring to the original, not
- 2 the revised?
- 3 O. Correct.
- 4 A. Yes.
- 5 Q. Can you please turn to Section 2.3
- 6 referred to under the caption Option 2, CLEC
- 7 responsible for ABS traffic.
- 8 A. Okay. I'm there.
- 9 Q. On Line 5 there's a sentence that starts,
- 10 CLECs will be responsible. That sentence reads,
- 11 CLECs will be responsible for 100 percent, paren,
- 12 100 percent, end parens, of any ABS charges and
- applicable taxes passed through SBC 13-State by a
- third-party LEC that is included in a DUF
- 15 transmission.
- Have you read that sentence?
- 17 MR. ANDERSON: May I interject here? I just
- 18 want to clarify. You are not looking at the
- 19 revised appendix. That was one of the specific
- 20 changes we made.
- 21 Perhaps if you ask questions regarding
- the revised appendix, that would be more

- 1 appropriate.
- If you need a copy, I have an extra
- 3 copy. It's attached to Mr. Smith's.
- 4 MR. DONOVAN: Okay. Is it counsel's position
- 5 that SBC is no longer going to pass through?
- 6 MR. KELLY: No, he just wants you to refer to
- 7 the --
- JUDGE GILBERT: We're just talking about
- 9 documents now. We're just identifying documents.
- 10 All right. What I was handed by
- 11 Mr. Donovan and the document from which he read
- is marked Exhibit 10 and that was Exhibit 10 to
- the petition for arbitration. That's correct,
- 14 isn't it?
- 15 MR. KELLY: Yes.
- JUDGE GILBERT: Now, Mr. Anderson, where is
- the document you're now referring to?
- 18 MR. ANDERSON: It's the attachment to
- 19 Mr. Smith's testimony, which is the ABS appendix
- 20 as it was revised.
- JUDGE GILBERT: Okay. Could you show me a
- 22 copy of that.

- 1 MR. ANDERSON: Sure. And I've got the red
- line copy so that you can see the sentence that
- 3 Mr. Donovan read was red-lined out of the --
- 4 MR. DONOVAN: Your Honor, we'll use the
- 5 version that -- sorry, I didn't mean to add to
- 6 your confusion. We'll use the red line version
- 7 that counsel for SBC is referring to.
- 8 JUDGE GILBERT: Okay. I'm just trying to find
- 9 it to make sure I'm looking at the right
- document.

11

- 12 BY MR. DONOVAN:
- Q. Jim, do you have a copy now?
- 14 A. Yes, I have a copy of the revised.
- 15 (Whereupon, a discussion
- 16 was had off the record.)
- 17 BY MR. DONOVAN:
- Q. Mr. Zolnierek, have you had an opportunity
- 19 to review the red line version of Section 2.2,
- 20 Option 1 CLEC blocking for ABS traffic?
- MR. ANDERSON: 2.2? Sorry to interrupt. I do
- have a copy.

- 1 MR. DONOVAN: Thank you.
- 2 MR. LANNON: Excuse me.
- 3 MS. BROWN: Staff doesn't --
- 4 JUDGE GILBERT: Start that question over,
- 5 please.
- 6 BY MR. DONOVAN:
- 7 Q. Mr. Zolnierek, have you had an opportunity
- 8 to review the red line version attached to
- 9 Mr. Roman Smith's prefiled -- revised direct
- 10 testimony of the ABS appendix? Do you have that
- 11 before you?
- 12 A. 2.2 you said?
- Q. Section 2.2 specifically, yes.
- 14 A. Yes.
- 15 Q. And the first sentence there reads, CLEC
- is not responsible for charges for ABS traffic
- that is originated on SBC's 13-State Network or
- originated by a third-party LEC to CLECs that are
- included in a DUF transmission provided; however,
- that CLEC must request toll blocking exception,
- 21 parens, TBE, end parens, blocking for all its
- 22 UNE-P end users.

- 1 Do you read that?
- 2 A. Yes.
- 3 Q. So it would appear that third-party
- 4 billing would be passed through under Option 1
- 5 if, and if, Sage or another CLEC subject to its
- 6 terms do not provide TBE, toll blocking
- 7 exception?
- 8 MR. ANDERSON: I apologize, but I just want to
- 9 make clear, questions about Option 1; and going
- 10 to Option 1, I thought that was one of the issues
- 11 we narrowed.
- Before the start of this proceeding,
- 13 Mr. Kelly indicated they had no problems with
- 14 Option 1 --
- 15 MR. KELLY: If --
- 16 MR. ANDERSON: -- including these provisions
- 17 as applied.
- 18 So -- I mean, I guess I just ask for
- that clarification. We're going down the road of
- 20 cross-examining witnesses about terms and
- 21 conditions of an option that the parties all
- 22 agree on, and I'm not sure why we're doing that.

- 1 MR. KELLY: If I might just clarify. Option 1
- is acceptable if the Commission adopts Sage's
- 3 Exhibit 3 to the petition, proposed ABS appendix.
- 4 JUDGE GILBERT: All right. And I didn't
- 5 necessarily understand the question as it
- 6 challenged Option 1 but as a reference to
- 7 Option 1 and asking the witnesses understanding
- 8 and asking what the witness believes to be the
- 9 implications of Option 1.
- 10 MR. DONOVAN: And then I hope --
- JUDGE GILBERT: And that's assuming that I
- even understood the question. And we've kind of
- done a lot of things here, and I sort of lost the
- 14 thread.
- MR. DONOVAN: My question is, your Honor,
- whether or not under Option 1, assuming Sage does
- 17 not utilize TBE, whether or not third-party calls
- 18 would be forwarded through -- by SBC to Sage for
- 19 billing.
- THE WITNESS: It is my understanding under
- 21 Option 1 that if Sage elects Option 1, that those
- 22 calls will be blocked, if they are forwarded.

- 1 BY MR. DONOVAN:
- Q. Okay. Could I move you forward to Section
- 3 2.4 of that agreement, Option 3, CLEC of ABC
- 4 accounts receivable.
- 5 Are you at that section, sir?
- 6 A. Yes, I am.
- 7 Q. About halfway through that first paragraph
- 8 under Section 2.4 there's a sentence that reads,
- 9 CLEC shall receive an account receivable
- 10 discount, parens, the accounts receivable
- 11 discount, end parens, off the total amount of
- 12 charges for SBC originated ABS messages and
- applicable taxes, which requires that the CLEC
- pay 70 percent, paren, 70 percent, of the total
- amount of charges for SBC's 13-States originated
- 16 rated ABS messages and applicable taxes and any
- 17 ABS charges passed through SBC 13-States by
- third-party LECs that are included in a DUF
- 19 transmission.
- Do you see that sentence?
- 21 A. Yes, I do.
- Q. Under the Option 3 then, would SBC pass

- through third-party LECs to Sage -- third-party
- 2 LEC charges to Sage of ABS traffic?
- 3 A. It's my understanding reading that
- 4 language that they could. I guess I did not read
- 5 it to mean mandatory that they would but that
- 6 they could.
- 7 Q. They could pass through those third-party
- 8 calls?
- 9 A. Correct.
- 10 Q. And Sage would be liable for those
- third-party calls; correct?
- 12 A. My understanding is they'd be liable for
- 70 percent under Option 3.
- 14 Q. Okay.
- 15 A. Under the revised appendix.
- 16 (Whereupon, a discussion
- was had off the record.)
- 18 BY MR. DONOVAN:
- 19 Q. If you could, please turn -- going back to
- the SBC affiliate contract, Mr. Zolnierek,
- 21 Section 5.4.3.
- MR. ANDERSON: What's the reference?

- 1 MR. DONOVAN: The SBC affiliate contract
- 2 Paragraph 5 -- strike that. I have the wrong
- 3 cite here.
- 5.9.1, your Honor, I'm sorry. I had the
- 5 wrong cite.
- 6 JUDGE GILBERT: Before you begin questioning
- 7 on that, let me ask you to take what might be
- 8 what you refer to as the 5,000-foot view on this.
- 9 What I'm assuming you're going to do is
- 10 point out some sections of the SBC contract, and
- 11 you're going to make comparisons between that and
- what is now a revised appendix to Mr. Smith's
- 13 testimony.
- 14 MR. DONOVAN: Correct.
- JUDGE GILBERT: How meaningful is it to have
- Dr. Zolnierek's comments with respect to those
- differences, which you will certainly emphasize
- in your briefing anyway?
- MR. DONOVAN: Well, it's important in that
- 20 staff has adopted and recommended the adoption of
- 21 the 13-State appendix, and the points I'm trying
- 22 to drive home are that those terms in 13-State

- 1 appendix are not even the same terms that SBC
- 2 treats its affiliates to.
- And my ultimate hope is to discuss with
- 4 Mr. Zolnierek how the propriety of the terms of
- 5 the 13-State that he's recommending being used in
- 6 comparison to the other agreements out there.
- 7 JUDGE GILBERT: Right, and I understand the
- 8 point you're attempting to support. I understand
- 9 it will be a point that you will make in your
- 10 briefs irrespective of Dr. Zolnierek's opinions
- of the point you're making.
- 12 I'm thinking in the interest of time, if
- we were to ask Dr. Zolnierek if he accepts that
- 14 these two documents are, in fact, different in
- the way that you assert that they are different,
- 16 would that change his opinion with respect to his
- 17 ultimate recommendation?
- Because that's where you're trying to
- 19 get him to go.
- 20 MR. DONOVAN: Correct.
- JUDGE GILBERT: Could you, in interest of
- time, tell us what your answer would be to that

- 1 question.
- 2 THE WITNESS: It would not change my opinion.
- 3 I believe that I would have to know more about
- 4 the circumstances between the carriers.
- 5 I think I've already said that I believe
- 6 that it's -- there's a possibility that carriers
- 7 could provide this service in the arrangement
- 8 other than what's been proposed.
- 9 Neither party proposed this arrangement,
- and Sage proposes it's not the same in this
- agreement either; and they haven't proposed to
- 12 adopt this agreement.
- My opinion is it would have no impact on
- my recommendation, you know, subject to if Sage
- proposed to accept this agreement, then staff
- 16 would have to consider a brand-new proposal. But
- 17 I'm not necessarily prepared to do that today.
- 18 JUDGE GILBERT: All right. And you say that
- 19 understanding that Mr. Donovan's point is that
- the two documents have different provisions,
- 21 which would among other things allow ABS calls
- from parties other than SBC to be sent on to Sage

- 1 for billing and collection.
- 2 MR. DONOVAN: If I could clarify, your Honor,
- 3 we would also assert that this document does
- 4 allow for exactly what Sage is asking for, in
- 5 that it provides full recourse to SBC Telco for
- 6 all uncollectible amounts.
- 7 JUDGE GILBERT: This document meaning?
- 8 MR. DONOVAN: The SBC affiliate contract. It
- 9 asks for full recourse. It's equivalent to the
- 10 Sage proposal for Section 6 where we assert that
- 11 ABS -- Sage will not be liable for any ABS
- 12 charges.
- JUDGE GILBERT: Dr. Zolnierek, you just heard
- 14 what Mr. Donovan said?
- 15 THE WITNESS: Yes.
- JUDGE GILBERT: What impact did that have on
- 17 your conclusion?
- 18 THE WITNESS: I guess I'm not -- is Sage
- 19 proposing to choose particular options from this
- 20 agreement?
- MR. DONOVAN: Sage has proposed from the
- 22 beginning -- from the petition, we included a

- 1 language in Section 6, in the Exhibit 2, the
- 2 master interconnection agreement that would
- 3 preclude Sage from being liable for any ABS
- 4 charges and allow for recourse back to SBC.
- 5 That's been our constant position.
- 6 THE WITNESS: And my position remains that SBC
- 7 brought specific evidence that there was a
- 8 particular problem with respect to these
- 9 particular carriers and the arrangements in other
- 10 states why such an agreement wouldn't work in
- 11 proposed terms that might make this work.
- Sage proposes alternative terms that my
- understanding is not only not full recourse but
- you get to keep 50 percent of whatever you
- 15 collect, which is different from this agreement I
- 16 believe.
- So, I mean, if you're proposing to adopt
- this agreement, it's something brand-new. I
- 19 mean, with respect to the one issue possibly,
- it's the same but. . .
- MR. ANDERSON: I would also like to make an
- 22 observation; and that is, our basic problem here

- 1 with this whole line of cross is there's no
- 2 foundation laid that this agreement is comparable
- 3 or effects a comparable service to the LEC-to-LEC
- 4 billing and collection of ABS services that is
- 5 proposed or is the subject of this proceeding.
- This is a contract involving only
- 7 Advance Data Service, affiliates of SBC. It
- 8 applies to Advance Data Services, not switched --
- 9 circuit switch voice grade services. It is
- 10 not -- so it is not an arrangement -- a LEC to
- 11 LEC where you have two dial tone providers who
- are basically in a position where they can
- reciprocate with providing ABS calls to each
- 14 other.
- 15 Furthermore, more fundamentally, this is
- 16 provided at the last minute. Dr. Zolnierek has
- 17 asked questions. He said he had a brief time to
- 18 review it. I don't think there's any foundation
- 19 laid that this is relevant in terms of a compare
- and contrast to the situation.
- 21 That's a problem we have with this line
- of cross. It's a problem we have with

- 1 Ms. Timko's testimony on the issue, quite
- frankly. I don't want to say any more about it;
- 3 but if this goes in the record through Ms. Timko,
- 4 if Ms. Timko's testimony goes in, then we're
- 5 going to want to have an opportunity to ask
- 6 Ms. Burgess some questions to clarify exactly
- 7 what this agreement is and what this agreement is
- 8 intended to do and why this agreement has no
- 9 bearing on the issue in this case.
- To simply pull a document between SBC
- and a group of affiliates providing one type of
- 12 service, one type of arrangement and then compare
- that to the agreements or the proposals at issue
- in this case, I think is not relevant.
- JUDGE GILBERT: Okay. Well, we've had that
- 16 preview of your brief now.
- 17 Let's go back to Dr. Zolnierek's
- 18 response which I felt was fairly comprehensive in
- 19 terms of your line of questioning.
- JUDGE GILBERT: Correct, your Honor. If we
- 21 want to proceed along the route -- there's just
- 22 certain points that I want to throw out there for

- 1 the record where we think there's compare and
- 2 contrast. We don't necessarily need to go
- 3 through the machinations with Mr. Zolnierek and
- 4 have him do that comparison, but these are the
- 5 points that we feel are in a compare and contrast
- 6 need to be made.
- 7 First one being full recourse. The SBC
- 8 contract allows for full recourse. The ABS
- 9 appendix does not. The next point being that
- 10 under the affiliate contract, Section 5.9, allows
- 11 SBC to refuse at any time to continue billing ABS
- 12 charges. The ABS appendix does not.
- 13 Section 5.9 allows SBC to terminate
- 14 billing and collection at any time and without
- liability as a result of end user complaints to
- state commissions, FCCs or investigations.
- 17 MR. LANNON: Your Honor --
- JUDGE GILBERT: Wait, wait, wait.
- 19 MR. LANNON: Okay.
- 20 MR. DONOVAN: That's all I want to point out,
- your Honor, if we're going to do a truncated
- cross.

- JUDGE GILBERT: All right. Mr. Lannon.
- 2 MR. LANNON: I'm not sure, was counsel
- 3 testifying there?
- 4 JUDGE GILBERT: No, he --
- 5 MR. LANNON: Or is he just giving you a
- 6 preview of where he's going?
- 7 JUDGE GILBERT: He was proceeding in a manner
- 8 that was entirely consistent with what I was
- 9 attempting to do in order to shorten things out.
- 10 MR. LANNON: Okay.
- JUDGE GILBERT: And I thought he was doing
- that in an appropriate spirit rather than
- persisting with a line of questioning that
- probably wasn't going to get him what he wanted
- anyway.
- 16 MR. LANNON: Okay.
- JUDGE GILBERT: I wish you wouldn't disparage
- 18 what he was attempting to do there.
- 19 Do you want to do anything else?
- 20 MR. DONOVAN: I'm personally finish with my
- 21 cross. I don't know about Kelly.
- JUDGE GILBERT: Okay. Mr. Kelly, you will be

- 1 speaking with regard to -- or you'll be asking
- 2 questions with regard to what had been
- 3 Mr. Hoagg's testimony now as adopted by
- 4 Dr. Zolnierek?
- 5 MR. KELLY: Yes, your Honor.
- 6 JUDGE GILBERT: Go ahead.
- 7 We're waiting on the witness. Are you
- 8 ready?
- 9 THE WITNESS: Sure.
- 10 JUDGE GILBERT: Okay. Good.
- 11 CROSS-EXAMINATION
- 12 BY
- 13 MR. KELLY:
- Q. Mr. Zolnierek, is it your understanding
- that a UNE-P carrier, carrier providing local
- exchange service to customers by purchasing
- 17 unbundled network elements through the platform
- is considered by the Illinois Commerce Commission
- 19 to be a facilities-based carrier?
- 20 A. I believe certain things that, yes, they
- 21 are referred to as a facilities-based carrier,
- 22 yes.

- 1 Q. Do you know whether the Illinois Commerce
- 2 Commission staff has an opinion about whether
- 3 credit scoring in marketing to local exchange
- 4 customers is an acceptable practice in Illinois?
- 5 A. Can I speak generally for staff on that?
- 6 I can only give you my personal opinion. I have
- 7 not discussed it with other members of staff.
- 8 Q. What's your personal opinion?
- 9 A. I would find that if signing up a new
- 10 customer, credit scoring is an acceptable
- 11 principle practice depending on -- I would say
- subject to any rules we have regarding
- discrimination and so on, that doing credit
- 14 checks and credit scoring is again not -- to the
- extent it's not consistent with any of our rules.
- Q. But you haven't checked with -- in
- developing that opinion, you haven't checked with
- 18 the Illinois Commerce Commission, consumer
- 19 services division?
- 20 A. No, I have not.
- Q. And would it be the Illinois Commerce
- 22 Commission, consumer services division that would

- 1 have better knowledge about the Commission
- 2 staff's positions with respect to credit scoring?
- 3 A. With respect to credit scoring, I can't
- 4 say whether they would or would not.
- 5 Q. It's -- adopting policies with respect to
- 6 credit scoring is not within the domain of your
- 7 authority; would that be fair to say?
- 8 A. I'm not sure that we're prohibited from
- 9 participating in policy discussions on credit
- 10 scoring. I just haven't personally been in any.
- 11 Q. Now, in your testimony at Line 139 --
- 12 A. Exhibit 2.0?
- 13 Q. Yes.
- You talk that -- I'm sorry, you discuss
- that SBC's proposal to require Sage to bill and
- 16 collect for SBC's or other third-party's ABS
- calls is acceptable as a general matter; correct?
- 18 A. I think in Exhibit 2, staff addressed the
- 19 basic -- I think it was pointed out that the
- 20 staff addressed the basic issue that -- as we saw
- it, and I think it's consistent with what Witness
- 22 Timko said was the basic issue on liability for

- 1 calls.
- 2 And in addressing that issue, we thought
- 3 SBC's proposal was a reasonable proposal to
- 4 address --
- 5 Q. So just I understand, it's your
- 6 understanding that SBC should be permitted to
- 7 have Sage bill for SBC and other third-party
- 8 calls with no recourse for uncollectibles back to
- 9 SBC; so in the event that Sage end users doesn't
- 10 pay those third-party calls or the SBC charged
- calls, Sage cannot recourse that back to SBC?
- 12 A. I'm not sure that's consistent with SBC's
- proposal. My understanding is there's three
- options in SBC's proposal, all open to Sage. 1
- is you can block, in which case I don't believe
- recourse would be even relevant. 2, that you
- 17 could recourse portion; and 3 that you could just
- 18 buy the accounts and there would be no recourse
- 19 but you buy the incollect calls at a discount.
- Q. And the 35 percent -- I'm sorry, when you
- 21 refer to cushion, what exactly are you referring
- 22 to? Option 2 under SBC's proposal or Option 3

- 1 under SBC?
- 2 A. I think that cushion was referred to with
- 3 respect to both 2 and 3; that looking at both the
- 4 ability to recourse and to buy the incollect
- 5 calls, both would allow Sage to have a certain
- level of uncollectibles, and I think the cushion
- 7 refers to that level of -- the difference between
- 8 the amount either you could recourse or the
- 9 discount and what uncollectibles Sage would
- 10 actually experience.
- 11 Q. So the discount option is they would buy a
- dollar's worth of ABS calls and pay SBC 65
- percent, collect what they can, and their cushion
- 14 as you described it is the 35 percent difference
- 15 between what they paid SBC for the --
- 16 A. No. I think the cushion would be between
- 17 the actual uncollectibles and the 35 percent. So
- if, for example, you were able to collect 100
- 19 percent, then the cushion would be 35 percent.
- 20 If you were only able to collect 30 percent, the
- 21 cushion would be 5 percent.
- 22 Q. Okay. And evidence is there on Sage's

- 1 uncollectible factor for third-party calls billed
- 2 to Sage by SBC?
- 3 A. I don't believe there is any evidence
- 4 other than evidence on what Sage provides to SBC.
- 5 There was some evidence that Sage provided from
- 6 zero to 50 percent. And I don't believe that was
- 7 specific to third-party calls. I think it was
- 8 just collectible to ABS calls.
- 9 But to my knowledge, Sage has provided
- 10 no evidence as to their own actual uncollectible
- 11 experience in other states.
- 12 Q. Well, it's your understanding also that
- 13 Sage does not put third-party calls or SBC
- 14 calls -- SBC, ABS calls on their local exchange
- carrier bill that they bill to their end users;
- 16 isn't that correct?
- 17 A. I'm not sure if that's the practice in all
- 18 states. I know that was referred to; but,
- 19 frankly, I'm a little unclear as to the business
- 20 practices in other states.
- I think there's a general reference to
- 22 those, but I don't think it was clearly specified

- 1 in each of the states that Sage and SBC have an
- 2 agreement on what exactly was done. And that's
- 3 something staff is trying to clarify and has
- 4 tried to clear through DRs. But we have yet to
- 5 obtain that evidence that would help us, you
- 6 know, if we were to obtain that evidence, make a
- 7 decision with that evidence.
- 8 Q. Okay. Do you have any evidence as to what
- 9 Sage's uncollectible factor is when they attempt
- 10 to bill on their local exchange carrier bill an
- 11 ABS call charge by SBC to one of SBC's customers?
- 12 A. It's my understanding -- maybe I'm --
- Q. Same answer?
- 14 A. No. It's my understanding that Sage
- doesn't do that. But that's --
- Q. So Sage does not put SBC charges on a Sage
- 17 local exchange carrier bill to the best of your
- 18 understanding?
- 19 A. To the best of my understanding, but I'm
- 20 not -- I don't think it's in the record clearly.
- Q. So we don't know yet what the
- 22 uncollectible factor is under that circumstance?

- 1 A. No.
- Q. Now, is it staff's proposal that Sage
- 3 should be required to put those ABS charges on a
- 4 Sage local exchange carrier bill?
- 5 A. No, I don't believe that was staff's
- 6 recommendation, no.
- 7 Q. You've taken no position on whether the
- 8 ABS charges should be put on a local exchange
- 9 carrier bill or whether Sage should be required
- 10 to bill those charges separately?
- 11 A. No, I don't think -- staff did not find it
- 12 necessary to take position on it.
- Q. Okay. So going back to the cushion, do
- 14 you have any knowledge of what the average rate
- is for an ABS charged billed by Sage that's, you
- 16 know, received from SBC either in Illinois or any
- 17 other states?
- Obviously, not Illinois because they
- 19 don't do business yet.
- 20 A. No, I do not.
- 21 Q. So you don't know what the uncollectible
- 22 dollar value is for ABS charges in other -- that

- 1 Sage realizes on those ABS charges; isn't that
- 2 correct?
- 3 A. No. Like I said, the only evidence --
- Q. Isn't that correct, Mr. Zolnierek?
- 5 A. That's correct.
- 6 Q. So you personally don't have any personal
- 7 knowledge whether Sage -- the realized value by
- 8 Sage of whatever collections it receives on these
- 9 third-party and SBC third-party ABS calls, you
- don't have any knowledge of what the realized
- 11 dollar value is of those third-party calls; do
- 12 you?
- 13 MR. LANNON: Objection.
- 14 I'll withdraw my objection.
- 15 THE WITNESS: No.
- 16 BY MR. KELLY:
- 17 Q. So if I were to tell you -- if I were to
- have you assume that there is a \$4 average ABS
- 19 charge on this traffic that might occur in
- 20 Illinois that SBC would bill through Sage to the
- 21 SBC customers that have authorized those calls --
- 22 JUDGE GILBERT: Do you mean the SBC customers

- 1 or the Sage customers?
- 2 MR. KELLY: The Sage local exchange carrier
- 3 customer. The SBC customer. It's the same
- 4 customer, but it was actually the SBC customer
- 5 that authorized the charge. It's the same
- 6 person.
- 7 JUDGE GILBERT: Okay.
- 8 MR. ANDERSON: I'm a little confused.
- 9 JUDGE GILBERT: Why don't you start the
- 10 question over.
- 11 BY MR. KELLY:
- 12 Q. Putting aside whose customer it is for
- this point, if I were to have you assume that the
- 14 average ABS charge for the charges that get
- passed through by -- to Sage, to the local
- 16 exchange customer, and assuming your cushion of
- 35 percent, you have no knowledge of what the
- 18 resulting realization value is to Sage on that
- 19 call?
- 20 A. Only to the extent that SBC has indicated
- 21 that Sage in other states, not Illinois, has only
- returned to them 5 to 50 percent of the face

- 1 value of what SBC has billed to them.
- 2 But to the extent of Sage has collected
- 3 itself, I have no knowledge. And I believe staff
- 4 asked that question of Sage, and Sage refused to
- 5 answer in the data requests.
- 6 Q. If a prison inmate in Cook County makes a
- 7 1-800 collect call to a Sage local exchange
- 8 carrier bill and MCI -- knowledge for the record
- 9 that that's an MCI carrier call -- and MCI passed
- that call on to SBC and SBC then passed that call
- on for collection to Sage, should Sage be
- 12 responsible for having to bill that call, in your
- opinion, to its local exchange carrier customer?
- 14 A. Just to be clear, we're going outside
- 15 particular recommendations of -- or the
- 16 particular proposals of each party in this case?
- Q. Well, I'm trying to direct your attention
- 18 to the third -- put some meat to the bone on the
- 19 third-party calls.
- 20 It's a 1-800 MCI -- 1-800-COLLECT
- 21 carried call originated by a prison inmate
- 22 terminated to a Sage local exchange carrier bill.

- 1 A. It's my understanding I believe Witness
- 2 Timko indicated that Sage already contracts on
- 3 its own with those carriers. Is that not
- 4 correct? So that they do have an agreement that
- 5 Sage contracts --
- Q. Well, if MC- -- doesn't MCI and SBC have
- 7 an agreement also to bill traffic, to the best of
- 8 your knowledge?
- 9 MR. LANNON: I'm going --
- 10 THE WITNESS: I think that's the dispute. No,
- I don't think they have any agreement.
- 12 BY MR. KELLY:
- Q. Okay. Strike that then. Let me strike
- 14 the example.
- 15 Assume that there's a long-distance
- 16 carrier that originates -- a long-distance
- 17 carrier that carries an intraLATA toll call in
- 18 Cook County long-distance and the carrier -- does
- 19 that long-distance carrier who completes the
- incollect call to a Sage customer, assume that
- that carrier does not have a BNC agreement with
- 22 Sage, should that long-distance carrier be

- 1 required -- I'm sorry, should Sage be required to
- 2 bill that long-distance carrier's call if given
- 3 to it by SBC?
- 4 MR. LANNON: Your Honor, just for the record,
- 5 I'm going to object. That's beyond the scope of
- 6 this witness' testimony.
- JUDGE GILBERT: Well, I'll overrule it based
- 8 on that objection.
- 9 THE WITNESS: Based on my policy
- 10 recommendation, I believe that this service in
- 11 the particulars -- under the particular
- 12 circumstances here could best be provided to the
- 13 Illinois public by both parties under --
- 14 between -- of the two options given by SBC and
- 15 Sage under the options provided by SBC.
- With respect to third-party calls in
- 17 particular, I don't know the circumstances of how
- 18 feasible it would be to make those arrangements
- 19 directly between carriers, whether that would be
- a problem, whether it could be done business to
- 21 business.
- 22 My belief is if it -- the policy problem

- 1 I was addressing specifically had more to deal
- 2 with collect calls between SBC and Sage.
- 3 Third-party calls, I would say it would be
- 4 reasonable to, unless I learned something else,
- for Sage to deal directly with, for example, Bell
- 6 South or a long-distance carrier.
- 7 Q. You're aware that the FCC just authorized
- 8 SBC to engage in long-distance traffic --
- 9 A. Yes.
- 10 Q. -- interLATA?
- If an SBC inmate has a phone in the
- 12 prison in Rockford or Marion and completes an
- interLATA call to a Sage customer in Cook County,
- 14 should SBC long-distance in that circumstance be
- able or be required to -- I'm sorry, should Sage
- be required to bill that call that incollect call
- 17 through the SBC interconnection agreement that's
- 18 being discussed here?
- 19 A. Let me be clear. So you're trying to get
- 20 at the affiliate relationship as differentiating
- 21 SBC's affiliate from another long-distance
- 22 carrier? Is that --

- 1 Q. SBC long-distance. I don't know whether
- 2 it's through an affiliate or whether it's through
- 3 SBC.
- A. I'm trying to understand the question.
- 5 Q. Okay. I'm sorry if you don't understand
- 6 it.
- 7 Should Sage be required to bill and
- 8 collect an SBC long-distance call through the
- 9 terms and conditions of this interconnection
- 10 agreement?
- MR. LANNON: Your Honor, I'll object to the
- 12 question on that it calls for speculation about
- facts that aren't in the record at all.
- I'll withdraw my objection.
- 15 THE WITNESS: It's my understanding that both
- parties have agreed to exactly that scenario,
- interLATA calls that SBC -- if they deliver an
- 18 interLATA call -- interLATA cold call to Sage
- 19 that both parties agree that Sage will pay the
- 20 bill.
- Q. How about an interLATA call?
- 22 A. That's --

- 1 Q. An SBC interLATA call.
- 2 A. I believe neither party has -- my
- 3 understanding is that neither party has proposed
- 4 that in this particular agreement, but you could
- 5 clarify that.
- 6 Q. So it's your understanding -- when you
- 7 developed your opinions, it was your
- 8 understanding that, quote/unquote, third-party
- 9 passed through calls did not include SBC
- 10 affiliates on interLATA calls; was that your
- 11 assumption?
- 12 A. On interLATA calls?
- 13 Q. InterLATA calls.
- A. Frankly, I don't know. I don't know
- whether they are or not included.
- 16 Q. In your opinions?
- 17 A. I simply don't know.
- 18 MR. ANDERSON: Can I just interject?
- 19 JUDGE GILBERT: No.
- MR. ANDERSON: I'm sorry?
- JUDGE GILBERT: No.
- MR. ANDERSON: Okay. Thank you.

- 1 BY MR. KELLY:
- 2 Q. Is it your understanding -- we asked some
- 3 discovery requests and I just want to -- I can go
- 4 through this cross exhibit or I can just ask you
- 5 the questions. It's easier if I just quickly go
- 6 through the questions.
- 7 In all with ones that I've asked you in
- 8 this discovery request, you had indicated that
- 9 you don't have an opinion yet but you might
- 10 develop one as time evolves.
- Or let me be more specific.
- 12 You say staff -- if staff does not take
- the position on this issue, is it -- staff does
- take a position on this issue that will be
- 15 contained in staff's direct testimony schedule to
- be filed on October 15th, 2003.
- Now, some of the questions we had asked
- 18 you some were addressed in your opinion -- I'm
- 19 sorry, in your direct testimony. So let me just
- 20 ask you if you -- if staff currently has position
- 21 on these points.
- 22 A. Let me clarify. I think perhaps in 95

- 1 percent of the questions you've asked me are, to
- 2 my knowledge, hypothetical.
- 3 That Sage has agreed to do -- my
- 4 understanding is Sage has agreed to do the
- 5 billing and collection for SBC.
- If that changes, then staff would have
- 7 to perform opinions on certain things and you've
- 8 asked me to express my opinions based on those as
- 9 of today, that if Sage were to change its
- 10 position, what would I say.
- And I gave you, to the best of my
- 12 ability, what I would say. But my understanding
- is 95 percent of this is hypothetical that Sage
- is actually agreed to do the billing and
- 15 collection.
- Q. Hold on. Let me just ask the questions
- 17 because that's not -- if that's your opinion when
- I ask you the questions, then that's fair.
- 19 A. Okay.
- Q. Please explain whether staff believes that
- failure of an end user to pay an ABS charge is
- 22 grounds for disconnection of that end users local

- 1 exchange service? Do you have an opinion on
- 2 whether that is the case?
- 3 A. See, in that circumstance, it's my
- 4 understanding that both parties have agreed that
- 5 that would be the case, that there would be toll
- 6 blocking.
- 7 Q. No, discontinuing -- disconnection on end
- 8 users local service for failure to pay an ABS
- 9 charge. Should that be permissible?
- 10 A. You would have to look at the rules, the
- 11 Commission rules. My interpretation of those
- 12 rules is that it would not be permissible. But
- that's my own interpretation not discussed with
- 14 other staff.
- 15 Q. Okay.
- 16 A. Again, to point out, I don't know that
- that is relevant to any of the recommendations.
- 18 Q. Okay.
- 19 A. So it's just hypothetical.
- Q. Well -- okay. In staff's opinion, is
- there a policy reason or rationale why a
- 22 competitive local exchange carrier like Sage

- 1 should be required to subsidize incollect charges
- by guaranteeing a percentage of SBC's incollect
- 3 calls?
- A. That, you'd have to clarify for me what
- 5 subsidize means. I guess I don't understand.
- 6 Q. Okay. If the 35 percent cushion didn't
- fully recover Sage's cost, should that be a
- 8 required percentage?
- 9 A. Ever, over time, consistently?
- 10 Q. On average.
- 11 A. It was our understanding from the
- 12 testimony that it would not be the circumstance.
- 13 If we found evidence that if Sage was doing
- 14 everything it could to bill and collect in a
- reasonable manner and couldn't recover 35 percent
- of its costs, we've had evidence to that effect,
- then we would probably alter our recommendation.
- 18 Q. And one of the things that would not be
- 19 reasonable in your opinion to try and collect
- that would be threatening to disconnect local
- 21 service?
- 22 A. It's my understanding that that would not

- 1 be allowed by the Commission rules. But, again,
- 2 that's only my interpretation of the rules.
- 3 MR. LANNON: Your Honor, once again, I'd like
- 4 to object that this line of questioning based on
- 5 these data requests is beyond the scope of this
- 6 witness' testimony.
- 7 JUDGE GILBERT: Are you asking to strike
- 8 what's already been done?
- 9 MR. LANNON: No, going forward I'm objecting.
- 10 MR. KELLY: I've got one, maybe, more
- 11 question. Let me read it real quick.
- 12 JUDGE GILBERT: Well, ask the question and
- we'll see if he objects.
- 14 BY MR. KELLY:
- 15 Q. Is there a public policy justification for
- 16 the Illinois Commerce Commission to require a
- 17 local exchange carrier to provide billing and
- 18 collection services to other carriers carried by
- 19 a LEC -- a carrier that's not affiliated with a
- 20 local exchange carrier for operator service
- 21 provider calls?
- 22 MR. LANNON: Same objection, your Honor.

- 1 JUDGE GILBERT: I'm going to sustain that.
- 2 MR. KELLY: Okay.
- 3 JUDGE GILBERT: We're really drifting now.
- 4 BY MR. KELLY:
- 5 Q. Well, these are operator service -- the
- 6 ABS charges are simply operator service calls;
- 7 aren't they?
- 8 MR. LANNON: Same objection, your Honor.
- 9 JUDGE GILBERT: Yeah.
- 10 MR. KELLY: Okay. I'll withdraw it.
- 11 JUDGE GILBERT: Okay. Good. Thank you.
- MR. KELLY: No further questions, your Honor.
- 13 Thank you.
- JUDGE GILBERT: Mr. Lannon, consider whether
- you want to direct; and while you're thinking
- 16 about that, understand that that would open as to
- 17 recross as well.
- 18 MR. LANNON: Yes. Can I have just one second.
- 19 (Whereupon, a brief
- 20 recess was taken.)
- JUDGE GILBERT: We're back on the record.
- 22 Mr. Lannon, what's your decision with

- 1 respect to redirect?
- 2 MR. LANNON: Staff has no redirect, your
- 3 Honor.
- 4 JUDGE GILBERT: Okay. That's it for
- 5 Dr. Zolnierek then. Thanks very much.
- 6 THE WITNESS: Thank you.
- 7 JUDGE GILBERT: We'll turn to I guess the
- 8 motion and then to Mr. Smith. Let's take a brief
- 9 break then.
- 10 (Whereupon, a brief
- 11 recess was taken.)
- JUDGE GILBERT: We're back on the record.
- The next order of business would be to
- take a look at motion to strike filed by Sage
- Telecom, which pertains to both of the SBC
- witnesses, both Burgess and Smith.
- 17 If those arguments are at all severable,
- and we'll see as we go along, I'll need to make a
- 19 call most immediately with respect to Mr. Smith,
- and regarding Ms. Burgess that can be addressed
- later, then that's what we'll do.
- 22 All right. I've read the motion.

- 1 Anything else you want to say in support of?
- 2 MR. DONOVAN: Your Honor, in order to truncate
- 3 and save time we'll stand by the terms of the
- 4 motion as filed and simply point out in oral
- 5 arguments that the information that we sought
- 6 through our discovery is directly applicable to
- 7 basic foundations and opinions made by both
- 8 witnesses as to what the, quote, industry
- 9 standard or industry norm is, as to what the
- 10 average industry uncollectible rate, as to what
- 11 Sage's uncollectible rate is.
- 12 All this basic opinions are exactly the
- type of information we sought in discovery,
- exactly the type of information SBC has refused
- to provide. We'll stand by the terms of the
- 16 pleading itself in terms of framing our argument.
- But discovery is very important on these
- issues and right now getting to the foundation
- 19 argument, the second argument we make in our
- brief, there's absolutely nothing to support the
- opinions in the record, nor attached to the
- 22 testimony that would support the allegation or

- 1 the opinions made. And it's fundamentally
- 2 improper, and under Illinois case law is without
- 3 foundation it should be stricken. So we'll stand
- 4 by the pleading.
- JUDGE GILBERT: Okay. Mr. Anderson, response?
- 6 MR. ANDERSON: Yes. Sage filed its
- 7 arbitration petition on September 17th. As you
- 8 know, arbitration proceedings are highly
- 9 expedited under the Commission rules and this one
- in particular.
- 11 Section 761.110 of the Commission's
- 12 arbitration rules has a schedule for discovery
- and requires that discovery requested by the
- 14 petitioner be filed with the arbitration
- 15 petition.
- We did receive brief discovery with the
- 17 arbitration petition and in accordance with the
- 18 rules and the discussion at the status hearing,
- 19 we responded to that discovery in a timely
- 20 manner.
- 21 Under the schedule established in this
- case, Sage's testimony in support of its petition

- 1 was filed on October 1st, 2003. And SBC's
- 2 testimony was due seven business days later on
- 3 October 10th, 2003.
- 4 Despite the rules, despite the schedule,
- 5 despite the fact that Sage now indicates that the
- 6 information it was seeking was absolutely vital
- 7 to its case, Sage waited until approximately
- 8 three weeks after it filed its petition till
- 9 October 6, 2003 and -- which was right in the
- 10 middle of the period when SBC was preparing its
- 11 testimony in response to the October 1st filing
- of Sage as well as responding to a very detailed
- data request of staff.
- The data requests were not limited to
- 15 requests of the nature described by Mr. Donovan.
- 16 They have provided certain examples, I believe
- 17 nine data requests as examples of the kind of
- 18 data that they feel now is crucial to their case.
- 19 Rather, they submitted a -- what I would
- say was a blunderbuss attempt to basically put us
- in a bind by submitting 45 data requests and
- 22 requests for discovery on October 6 asking us to

- 1 provide it by Monday, October 13th.
- Now, we did -- on October 8th, we filed
- 3 or sent an objection -- a letter objecting to the
- 4 data request. Without getting into the merits of
- 5 our objection, at this point, I'm not even sure
- 6 that is necessary or appropriate for your Honor
- 7 to consider because what they have now done is
- 8 waited two weeks after we sent this letter. They
- 9 knew what our objection was.
- 10 We had not one communication, not one
- 11 communication by writing, by phone, anything, any
- 12 communication from Sage or their counsel to
- indicate that, number one, they had a problem
- with our objection or that they thought our
- objection was ill-founded or that there was
- 16 particular information that they felt was
- 17 absolutely critical and that they needed. There
- 18 was no conversation.
- 19 I would also add that at the time -- and
- it's indicated in the letter of October 6, which
- is -- October 8th, which is attached to their
- 22 motion, we offered notwithstanding our objection

- 1 to provide the responses to staff data requests.
- Now much of those data requests contain
- 3 confidential information and we submitted with
- 4 our objection a proprietary agreement.
- 5 On Tuesday of October 14th, I followed
- 6 up with an e-mail indicating, Well, we haven't
- 7 received your signed proprietary agreement, are
- 8 you interested in the data that we provided
- 9 staff?
- 10 I got no response to that until Monday,
- 11 Monday afternoon, three days ago, I got a request
- 12 from counsel for Sage asking -- or telling me
- that they were faxing us the signed proprietary
- 14 agreement, which he did, and asking if I would
- 15 forward the confidential information we had
- 16 provided to staff, which I did.
- Not even in that conversation did Sage
- bring up our objections or indicate that there
- 19 was some information beyond that that we had
- 20 provided to staff that they thought was necessary
- 21 for our case.
- 22 Now, it's fundamental under Illinois

- 1 practice, and the rules bear this out, that if
- 2 parties have a problem with discovery that
- 3 they're required to attempt to work those
- 4 problems out before bringing the attention to the
- 5 Commission for formal action.
- In fact, the rule that Sage invokes,
- 7 which is in the petition or motion strike, which
- 8 is 761.220, provides the examiner or the ALJ with
- 9 discretion in appropriate circumstances to impose
- 10 sanctions such as motions to strike where there's
- 11 a violation of a discovery order.
- 12 There's no discovery order in this case
- compelling us to provide those responses. They
- 14 didn't even file -- first, to take a step to file
- 15 a motion to compel.
- 16 Furthermore, the Commission's rules
- 17 require that in a motion a compel discovery that
- 18 much such motions, quote, incorporate a statement
- 19 showing that after consultation and reasonable
- attempts to resolve differences, that those
- 21 attempts have failed.
- And I would cite you to 83 Ill. Admin.

- 1 Code Section 200.350. That statement, you'll
- 2 note, does not appear in the motion. They can't
- 3 make that statement because they made no attempt
- 4 whatsoever to consult with us or to attempt to
- 5 resolve our disputes over discovery.
- Not having even received a response to
- 7 our letter until we saw the motion, I was not
- 8 aware that there was a dispute. We made our
- 9 objection. They did not dispute our objection.
- 10 They did not call me up.
- Basically what they did was they took
- our objection, sat on their hands, waited till
- the afternoon before the hearing when we were
- 14 preparing for hearing and filed this motion to
- strike, bypassing the procedures that they are
- required to do, which is the first, consult,
- negotiate; second move to compel; three, if all
- 18 else fails, move to strike. They didn't take any
- 19 of those steps.
- JUDGE GILBERT: Well, they did take the third
- 21 step, move to strike.
- 22 MR. ANDERSON: Yes. That's true.

- Section 200.25b of the rules provides
- 2 that one of the standards for discretion that
- 3 should be -- govern the Commission, is that
- 4 persons appearing in and affected -- appearing
- 5 and affected by Commission's proceeding be
- 6 treated fairly and that, quote, to dissent
- 7 parties which do not diligently and in good faith
- 8 act diligently in good faith shall be treated
- 9 as -- in such a manner as to negate any
- 10 disadvantage or prejudice experienced by other
- 11 parties.
- I would submit that Sage did not act
- diligently, number one, in waiting till the 11th
- hour to submit the data requests that they feel
- are crucial, but most importantly waiting two
- weeks to even bring the issue to our attention,
- much less the examiner's attention.
- And now they put us at an disadvantage
- 19 by moving to strike testimony, which they claim
- they needed the discovery to fully evaluate.
- Even after we filed the testimony, they
- 22 didn't call us to say, Oh, by the way, we looked

- 1 at your testimony. We understand you have an
- 2 objection to this broad discovery request, but
- 3 here's the ten things we really need to evaluate
- 4 testimony. I didn't even get that call.
- 5 So I think this is gamesmanship right
- off the bat. I mean, this is not an unusual
- 7 situation for parties to object. We had
- 8 objections to every single one of our data
- 9 requests that we submitted to Sage. They
- 10 submitted some information in response to some of
- 11 those. I noticed they objected to staff. We've
- 12 objected to data requests in other cases.
- The typical practice is if a party has a
- 14 problem with the objection, they bring that
- problem to the attention of the objecting party
- and attempt to resolve the differences. Here,
- 17 that attempt was simply not made.
- 18 At Paragraph four of the petition -- or
- 19 the motion -- and this is a little bit -- I'm a
- 20 little bit confused here because Sage says that
- 21 the portions of the testimony they moved to
- 22 strike -- or if I understand their position --

- 1 should be stricken because they needed the
- 2 information that we didn't provide in discovery
- 3 to evaluate that testimony.
- 4 Interestingly enough, Sage, although
- 5 they submitted that discovery very late in the
- 6 process, they submitted it before they saw our
- 7 testimony. So obviously they understood. If
- 8 they're now claiming the testimony was relevant,
- 9 they understood it to be relevant before they
- 10 received our testimony.
- 11 And the reason they understood it to be
- relevant, if they're claiming it's relevant, is
- 13 because they've understood our basic position on
- this issue all along. They didn't have to wait
- and see our testimony to understand that.
- This issue has been litigated in
- 17 Michigan. This issue had been litigated in
- 18 Texas, and the mere fact that they submitted the
- 19 discovery prior to receiving our testimony
- 20 indicates that they had ample opportunity to
- 21 submit the discovery earlier in the process.
- 22 Having said that, when we filed our

- 1 testimony, if Sage having reviewed our testimony
- 2 had called us up and said, Look, we've now
- 3 reviewed your testimony; and of the 45, you know,
- 4 extensive data requests, we need this
- 5 information.
- 6 We would certainly have talked to Sage
- 7 about it. But, again, we did not receive a call.
- 8 At Paragraph 4 of its motion, Sage
- 9 suggests that the section of the testimony that
- 10 it seeks to strike provide testimony on, quote,
- 11 new issues that were not addressed in Sage's
- 12 direct testimony.
- 13 All I can say in response to that is
- that the testimony is directly -- all of the
- testimony that we submitted on October 10th,
- 16 including the portions that are subject of the
- motion, are all directly responsive to the issue
- 18 raised in Sage's arbitration petition and
- 19 addressed in Sage's testimony, which is whether
- SBC can -- and this is in Sage's words, not
- 21 ours -- quote, impose on Sage an obligation to
- act as guarantor to ensure payment to SBC for

- 1 incollect calls which are associated with certain
- 2 SBC third-party provided calls, such as collect
- 3 calls, calling card calls and third-party calls
- 4 that are originated by a Sage customer.
- 5 JUDGE GILBERT: I'm sorry, where did you just
- 6 read from?
- 7 MR. KELLY: From the petition.
- 8 JUDGE GILBERT: Oh. Because I thought we were
- 9 on Paragraph 4 of the motion. All right.
- 10 I'm sorry. Go ahead.
- MR. ANDERSON: That's okay.
- 12 JUDGE GILBERT: I'm sure it's there.
- MR. ANDERSON: No, I'm looking for something
- 14 else.
- I don't have it in front of me, but if
- 16 you look at our response to the petition -- well,
- yes, in our response to the petition, which is
- 18 paragraph -- in Paragraph 5 of our response, we,
- 19 you know, address Sage's issue. We stated our
- 20 position.
- 21 With respect to that issue, it is our
- 22 position that as the carrier which has the

- 1 business relationship with its own customers and
- which provides the service which allows its
- 3 customers to collect ABS calls, Sage should have
- 4 the responsibility to bill and collect charges
- 5 authorized and approved by its customers. And we
- 6 added some additional information or assertions
- 7 supporting our position.
- 8 In Paragraph 6, we said our position is
- 9 consistent with the normal and standard industry
- 10 practices that apply to settlement of ABS charges
- 11 between ILECs and between ILECs and
- 12 facility-based CLECs.
- So under the rules, we had a right to
- submit a response to the petition, to set forth
- our position on that issue. These were not new
- issues, and we were permitted -- in fact,
- 17 required to submit testimony with that response
- supporting our position. That's exactly what we
- 19 did. All of the testimony that they moved to
- 20 strike is directly relevant to supporting our
- 21 position on the issue raised by Sage in its
- 22 arbitration. And, therefore, it is not a new

- 1 issue.
- 2 And, again, I come back to the point
- 3 that there's a disconnect here because while on
- 4 the one hand they said this raises new issues
- 5 that they needed discovery for, the discovery
- 6 came in before our testimony was filed indicating
- 7 that they obviously understood what the issue was
- 8 and they could have submitted the discovery in a
- 9 more timely manner.
- 10 Having said that, though, the real issue
- is not whether our objection at that time was
- 12 valid, but whether it's valid to come in two
- weeks later with a motion to strike, not having
- 14 made any attempts to resolve differences under a
- 15 highly expedited schedule. Again, Sage argues
- that, quote, the Commission cannot deny Sage
- 17 access to discover information relied on by SBC.
- 18 The Commission has not denied Sage that
- 19 opportunity. We objected to a data request. If
- they had had a problem with our objection, they
- 21 could have brought it to your attention -- our
- 22 attention first because under the rules they have

- 1 to contact us to resolve the difference and then
- 2 your attention. They didn't do that. They
- 3 haven't been denied anything by the Commission.
- 4 I would note that Paragraphs 9 and 11 of
- 5 the motion there is a discussion of Mr. Smith's
- 6 testimony in which he identifies by name of CLEC
- 7 and Illinois Commerce Commission docket number, a
- 8 number of dockets in which interconnection
- 9 agreements with the ABS appendix have been
- 10 approved by the Commission.
- In addition for all the other reasons
- that we've discussed, Sage's arguments with
- 13 respect to those documents are without merit
- because they were publicly available on the
- 15 Commission's e-docket Web site. Those agreements
- are a part of the record in those cases. We
- haven't done anything to prevent Sage from having
- 18 access to those agreements.
- 19 I really think that the argument about
- the best evidence rule is frivolous. I'm not
- even sure I understand why it's being made here.
- 22 That is a highly technical rule of evidence that

- 1 applies in certain situations where there is a
- dispute over the specific terms of an agreement,
- 3 such as a contract, when there is some question
- 4 about the accuracy of the documents and the
- 5 original rather than the -- a copy as to be
- 6 required, to my knowledge. But this rule doesn't
- 7 have anything to do with the issue and in any
- 8 event. It's not generally applied to Commission
- 9 proceedings; otherwise, all the documents that
- 10 have been submitted today by Sage should be
- 11 stricken because they're not original documents.
- I don't think the best evidence rule has
- anything do with this. I think Sage suggested
- that the best evidence rule and also the cases
- that they cite on Page 7 somehow support the view
- that when an expert provides an opinion in a case
- such as this, the expert has an obligation to
- 18 attach to the testimony every document, every
- 19 single piece of information relied upon by the
- 20 witness.
- 21 That is clearly not the case. The
- testimony that has been submitted on the issues

- 1 that go to the motion to strike are supported by
- 2 the witnesses. The witnesses have laid a
- 3 foundation for their ability, their expertise,
- 4 their experience, their knowledge, their
- 5 understanding of the issues. That is in the
- 6 testimony. There is testimony regarding the
- 7 basis for their positions.
- 8 If Sage through cross-examination wants
- 9 to challenge those opinions, they are perfectly
- free to do so, but it doesn't go to admissibility
- 11 of the evidence.
- 12 All these cases involve situations in
- where the witness testified, and through
- 14 cross-examination, the Court determined that the
- 15 witnesses were not qualified as experts to
- present testimony on the issues that they were
- 17 purporting to testify about.
- 18 That's certainly not the case here; and,
- again, this is simply not well-founded,
- 20 particularly before there's been any
- 21 cross-examination of the witnesses.
- So I have nothing further.

- 1 JUDGE GILBERT: For the Sage attorneys, what
- 2 is -- what supporting authority is there for
- 3 additional data requests by a petitioner after
- 4 you have filed your petition?
- 5 MR. DONOVAN: Well, I think -- my first
- 6 assertion would be that the relevant sections
- 7 that have been cited by opposing counsels, Part
- 8 761, doesn't really address subsequent discovery
- 9 being issued.
- 10 It says that Sage shall file discovery
- 11 with its petition, but doesn't preclude Sage from
- 12 filing first and second -- or subsequent rounds
- of discovery.
- I also note for the record that SBC has,
- in fact, produced to Sage two different separate
- 16 grounds of discovery in this proceeding.
- I think the interpretation that Part 761
- 18 pursuant to subsequent discovery would put the
- 19 petitioner in a precarious and prejudicial
- 20 position that would seriously limit their
- 21 abilities to produce an adequate -- to adequately
- 22 litigate their positions.

- 1 JUDGE GILBERT: Well, I would tend to agree
- with that point with respect to any additional
- 3 issue identified by the respondent, even though
- 4 additional discovery is not explicitly
- 5 contemplated as far as I can see anywhere in the
- 6 rules.
- 7 But with respect to the issues contained
- 8 in the petitioner -- or identified in the
- 9 petition, I'm not seeing any explicit authority
- 10 for additional discovery, and I'm not seeing an
- implicit authority for it either. Because in
- 12 addition 761.110, I'm looking at also at 761.210,
- which deals with schedule, pre-arbitration
- procedure and discovery, and it's very detailed.
- And in that detail, nowhere is there even an
- implicit provision for further discovery by the
- 17 petitioner. And while I say I might tend to
- 18 agree with you. . .
- 19 MR. DONOVAN: If I may?
- JUDGE GILBERT: Well, let me finish this
- 21 thought. As a matter of personal opinion, the
- 22 discovery ought to continue throughout as long as

- 1 parties aren't prejudiced by it.
- 2 My opinion doesn't matter here. I don't
- 3 see it here in these rules either explicitly or
- 4 implicitly.
- 5 MR. DONOVAN: Well, I would assert, your
- 6 Honor, that there's nothing in the rules to
- 7 preclude it and the Commission certainly could
- 8 have thrown in language in there had it so deemed
- 9 necessary.
- 10 JUDGE GILBERT: Well, if --
- MR. DONOVAN: But they didn't do that when
- 12 they adopted the rule.
- JUDGE GILBERT: When you have a rule with this
- kind of specificity, 761.210, the absence of any
- specific provision for further discovery by the
- 16 petitioner suggests that its absence is
- intentional, that no such discovery is
- 18 contemplated under the rule.
- MR. DONOVAN: Well, I won't belabor the issue,
- your Honor. I fail to see how it's appropriate
- for the respondent to have additional discovery
- 22 beyond what the petitioner is allowed to have.

- 1 I'd also like to point out that Part 761
- 2 certainly does not preclude the application of
- 3 rules of evidence including the requirement to
- 4 strike testimony that -- for opinion testimony
- 5 irrespective of whether it's an expert or not.
- 6 Opinion testimony that is entirely without
- foundation, the discovery we requested I believe
- 8 probably would have presented the evidence and
- 9 the foundation upon which the witnesses have made
- 10 these unfounded currently allegations.
- JUDGE GILBERT: Right. Well, I think I would
- agree that 761 doesn't address questions with
- 13 respect to appropriate foundation for expert
- 14 witness.
- But that's a separate matter than what
- I'm talking about right now, because I'm just
- 17 looking at one of the bases for your motion,
- 18 which is their purported failure to respond to
- 19 your discovery questions, and I'll treat the
- 20 other issue in a moment.
- MR. DONOVAN: Sure. No problem.
- 22 JUDGE GILBERT: I notice in my own reading of

- 1 the motion one point that Mr. Anderson has
- 2 emphasized, which is that you served these data
- 3 requests prior to seeing their testimony, to
- 4 respond to the testimony.
- 5 And so I think that really undercuts
- 6 your argument that you needed information in
- 7 order to respond because you, in fact, had
- 8 already sent the data request before you even saw
- 9 the testimony.
- 10 MR. KELLY: Your Honor, if I might just
- 11 clarify that point because I don't want to leave
- 12 the impression that we did something untoward or
- 13 something.
- 14 There was -- the industry standard point
- by SBC was raised for the first time to us at a
- 16 workshop up in Wisconsin. You know, it has
- something to do with this case but I don't want
- 18 to interject those issues with this case. But it
- 19 was after that workshop that we became aware --
- 20 that we became aware -- that that was a point
- 21 that was going to be addressed.
- 22 So I just want to leave that out there

- 1 so, you know, how that got developed and how the
- 2 timing got developed but I'm not expecting
- 3 anybody to respond or suggest that it's relevant
- 4 to your analysis. I just want to explain how
- 5 that happened.
- 6 JUDGE GILBERT: Okay. Well, that's fair. But
- 7 I will say, I think that I also agree with
- 8 Mr. Anderson and had thought this prior to his
- 9 presentation that, one, these are not issues that
- 10 SBC is raising but rather responses to existing
- 11 issues.
- 12 And while this may have been new
- wrinkles on already established positions,
- nevertheless the positions, I think, were known
- 15 to you at that time. And I think the reference
- to the SBC response is well-taken in that regard.
- 17 With respect to good faith, I don't know
- 18 what to say about that. Can you perhaps
- 19 enlighten me with respect to some of the timing
- of your filing?
- 21 That was not a very good question, was
- it? Let me try to be more specific.

- 1 Mr. Anderson essentially said, you guys
- 2 had lots of opportunities to let them know that
- 3 you weren't satisfied with what they were doing
- 4 and that you didn't avail yourself to any of
- 5 those opportunities. Is he correct in that
- 6 regard?
- 7 MR. DONOVAN: I don't believe that -- for him
- 8 to infer that there's lack of good faith I think
- 9 incorrect. I don't agree that at all, and I'll
- 10 just make that clear for the record.
- 11 It takes a while to develop positions.
- 12 It takes a while to review what you have and to
- 13 come to a conclusion as to what you're lacking or
- 14 what -- it just takes time. And the fact that,
- you know, we didn't get back to him on the 9th, I
- don't think is at all appropriate.
- We also had to review their testimony
- and understand their testimony. We reviewed
- 19 responses to -- or the positions raised by staff
- in their discovery requests to both parties. It
- just takes time. And to infer ill faith in that,
- 22 I think is entirely inappropriate. We also have

- 1 other clients and other matters that we're
- 2 working on, you know. There's no ill faith in
- 3 what we did, I believe.
- 4 JUDGE GILBERT: Well, with regard to --
- 5 MR. DONOVAN: I would point out also, your
- 6 Honor.
- JUDGE GILBERT: Go ahead.
- 8 MR. DONOVAN: Again, I know we'll get to this,
- 9 but that does not undermine or attack the very
- 10 basis of our foundational argument.
- 11 JUDGE GILBERT: Right. I regard those as
- 12 separate arguments and I'll rule on them
- 13 separately.
- 14 Actually, before I say anything more,
- Mr. Anderson, I wanted to ask you, will there
- be -- let me preface my question. I very
- definitely want a good faith answer on this.
- 18 Will there be any motion to strike with respect
- 19 to Ms. Timko?
- MR. ANDERSON: Yes.
- JUDGE GILBERT: All right. Give me a flavor
- 22 of it now. You don't have to present your whole

- 1 argument but just summarize what the basis will
- 2 be.
- 3 MR. ANDERSON: The flavor of it is as follows:
- 4 Under the schedule in these arbitration
- 5 proceedings, which are very spelled out and
- 6 detailed, petitioner files direct testimony. The
- 7 respondent files direct testimony. Staff files
- 8 testimony, and then the rebuttal is for rebuttal
- 9 staff.
- 10 And that was also made clear in the
- 11 transcript of the case when we established the
- schedule that that date was for rebuttal to
- 13 staff. And although you -- you know, the
- 14 testimony, rebuttal testimony, in Ms. Timko is in
- 15 many respects -- the questions are drafted in a
- 16 way that invokes staff's name.
- In essence, they are, through purported
- 18 rebuttal to staff, submitting additional direct
- 19 testimony in response to the company's testimony.
- And we can get into it in more detail,
- but in general in many, if not most, of the
- 22 portions of the testimony which I seek to strike

- 1 the information that's being brought out is not
- 2 information that -- is information this certainly
- 3 could have been brought out in the direct
- 4 testimony filed by Sage in support of their
- 5 petition.
- So in a sense, they thought about new
- 7 arguments in support of their petition and then
- 8 attempted -- have attempted through the guise of
- 9 rebuttal to staff to provide that additional
- 10 information.
- 11 That's the general nature of the
- 12 objection. We can go into it in more detail and
- 13 rather than going line by line because I don't
- want to take a lot of time. So I may simply ask
- you now or then to consider whether that's a
- valid objection because I really would like to
- move forward.
- But, anyway, that was what I had in
- 19 mind.
- JUDGE GILBERT: Okay. Yeah, and I'm not going
- 21 to rule on it now. I just wanted to have a
- 22 flavor of what's coming up and I wanted to see if

- 1 anything I'm doing with respect to the Sage
- 2 motion is going to set a precedent with regard to
- 3 yours, and I want to think about them together,
- 4 if I need to.
- 5 It doesn't sound like I exactly need to
- 6 think about them together. I mean, there may be
- 7 some overlap here, but it sounds conceptually
- 8 different enough that I can just go ahead and
- 9 rule here.
- 10 All right. With respect to the first
- 11 basis underlying your motion, which is SBC's
- 12 purported failure to respond to data requests and
- the implications of that purported failure, I'm
- 14 going to deny the motion.
- 15 Let's look at the second basis, which is
- 16 absence of foundation for witness opinion. In
- initially reading this, I form some of the
- thoughts that I think Mr. Anderson also expressed
- 19 a bit earlier, which is that it seems that your
- 20 concerns really go to the weight of the testimony
- 21 and not to its admissibility.
- 22 And it might be with respect to certain

- 1 specifics as we move forward here. I could
- 2 change my mind with regard to some -- or maybe
- 3 all of the particulars that you've identified in
- 4 the motion, all the particular passages within
- 5 Mr. Smith's testimony.
- 6 But my sense and the test is pretty
- 7 close to what Mr. Anderson said, which is, is
- 8 this witness able to testify as an expert with
- 9 respect to these issues? And beyond that with
- 10 respect to any particular thing that he might
- 11 say, you would be able to probe the basis for
- 12 that through cross-examination.
- And I suppose there may be some sort of
- frontier there which is what he purports to say
- as an expert is sufficiently irrational on its
- 16 face that we could dissociate that testimony from
- 17 his status as an expert, but I think until we get
- 18 there I can't really sustain your motion.
- 19 Is there anything more you want to say
- 20 about it?
- MR. DONOVAN: No. Just procedurally, do you
- 22 wish us at the end of his testimony to renew a

- 1 motion to strike or should we do it -- do you
- 2 want to take it under advisement, review the
- 3 pleadings afterward? I don't know how you
- 4 procedurally want to go forward on that.
- 5 JUDGE GILBERT: Well, I'm going to deny motion
- 6 in its entirety now. After we're done or for
- 7 that matter as we go along if you think some
- 8 piece of his testimony, whether it's something
- 9 you've already cited or something additional is
- 10 beyond the scope of what he as an expert can
- 11 address or even within that scope has gone to
- some sort of frontier or rationale, feel free to
- 13 cite that and move to strike it.
- But based on what you've said here and
- based on my own thinking about it and based on
- Mr. Anderson's arguments, I'm going to deny that
- 17 at the present time.
- 18 Okay. Let's go on to Mr. Smith.
- 19 Off the record for just a moment.
- 20 (Whereupon, a discussion
- 21 was had off the record.)
- 22 JUDGE GILBERT: Back on the record.

- 1 Again, we're going a bit out of order
- with respect to our default rules, but that's
- 3 what we have to do in order to accommodate
- 4 scheduling.
- 5 (Witness sworn.)
- JUDGE GILBERT: Mr. Anderson.
- 7 ROMAN A. SMITH,
- 8 having been called as a witness herein, after
- 9 having been first duly sworn, was examined and
- 10 testified as follows:
- 11 DIRECT EXAMINATION
- 12 BY
- MR. ANDERSON:
- Q. Please state your full name and business
- 15 address for the record.
- A. Roman A. Smith, 311 South Eckert, Suite
- 17 20.01 Dallas, Texas 75202.
- 18 Q. By whom are you employed?
- 19 A. I'm employed by SBC.
- Q. And what is your position with SBC?
- 21 A. I'm an associate director of regulatory
- 22 support with SBC.

- 1 Q. In the course of your duties, did you
- 2 cause certain direct testimony to be prepared?
- 3 A. Yes, I did.
- 4 Q. I now refer you to an exhibit which has
- 5 been marked as revised Exhibit 1.0 and entitled
- 6 direct testimony of Roman A. Smith on behalf of
- 7 SBC Illinois and ask if this is a copy of the
- 8 testimony which you caused to be prepared?
- 9 A. Yes, it is.
- 10 Q. Okay. And is the information contained
- 11 therein true and correct to the best of your
- 12 knowledge?
- 13 A. Yes, it is.
- Q. Did you also cause certain rebuttal
- 15 testimony to be prepared?
- 16 A. Yes, I did.
- Q. And now I'll refer you to an exhibit which
- 18 has been marked as SBC Illinois Exhibit 1.1
- 19 entitled rebuttal testimony of Roman A. Smith and
- ask if this is a copy of the testimony which you
- caused to be prepared?
- 22 A. Yes, it is.

- 1 Q. And is the information contain therein
- true and correct to the best of your knowledge?
- 3 A. Yes.
- 4 MR. ANDERSON: At this time I would move for
- 5 the admission of evidence of revised Exhibit 1.0,
- 6 SBC Illinois Exhibit 1.0, and SBC Illinois 1.1.
- 7 I would note for the record that
- 8 although the copies of the revised Exhibit 1.1 do
- 9 not have revised typed on them, I think all the
- 10 parties have those, they have been marked by the
- 11 court reporter as revised Exhibit 1.1.
- 12 JUDGE GILBERT: Okay. With respect to that,
- there was an electronic filing of the earlier
- 14 version of Mr. Smith's direct.
- MR. ANDERSON: Yes.
- 16 JUDGE GILBERT: And there was one earlier
- 17 version; correct?
- 18 MR. ANDERSON: That's correct. And that
- 19 electronically filed earlier version has been
- superseded by the version that we're offering
- 21 today.
- 22 JUDGE GILBERT: Okay. So I'll say for the

- 1 transcript and I hope it works out in practice
- 2 that we will disregard the earlier filing. They
- 3 will not be part of our record and what is being
- 4 characterized a revised and will be what I submit
- 5 to the record now in hard copy form will be in
- 6 the record, assuming that it's not kept out of
- 7 the record pursuant to objection.
- 8 All right. Is there any objection to
- 9 the admission of either SBC 1.0 or 1.1?
- MR. DONOVAN: None from Sage, your Honor.
- MR. LANNON: Staff has no objection, your
- 12 Honor.
- 13 JUDGE GILBERT: Okay. Those exhibits are
- 14 admitted.
- 15 (Whereupon, SBC Exhibit
- 16 Nos. 1.0 and 1.1 were
- 17 admitted into evidence.)
- JUDGE GILBERT: I guess Mr. Smith is available
- 19 for cross-examination. Who wants to start?
- 20 MR. DONOVAN: Does staff have cross?
- MR. LANNON: I've got just a few and I'd
- 22 prefer to follow you up actually.

- 1 MR. DONOVAN: All right.
- 2 CROSS-EXAMINATION
- 3 BY
- 4 MR. DONOVAN:
- 5 Q. Good afternoon, sir.
- Just so that I'm clear, in terms of
- 7 Exhibit 1, your revised direct testimony, the
- 8 only change in the text of your prefiled
- 9 testimony is on Page 18?
- 10 A. Yes, that's correct.
- 11 Q. Okay. And there's also changes to your
- 12 attachment.
- 13 A. Yes.
- Q. All right. Thank you.
- 15 JUDGE GILBERT: Thank you for that question,
- 16 Mr. Donovan. And I should have asked that, so
- 17 I'm glad you did.
- 18 BY MR. DONOVAN:
- 19 Q. Have you reviewed the testimony exhibits
- of Ms. Timko in preparation for this hearing?
- 21 A. Yes, I have.
- Q. And you've reviewed the petition and the

- 1 exhibits attached to that?
- 2 A. Yes, I have.
- Q. Is it SBC's position that billing and
- 4 collection services should be a regulated service
- 5 subject to the review of the state Commission?
- A. I'm sorry, repeat your question.
- 7 Q. Is it SBC's position that billing and
- 8 collection services should be a regulated service
- 9 subject to the review of the state Commission?
- 10 MR. ANDERSON: I'll object on the grounds that
- 11 it calls for a legal opinion.
- 12 JUDGE GILBERT: Overruled.
- 13 THE WITNESS: My answer to the question -- let
- me answer the question, billing -- these are not
- 15 billing and collection services. These are ABS
- 16 services.
- 17 So I need to characterize it. In other
- 18 words, we've already -- the collection of -- the
- 19 practice of collecting for ABS services, yes,
- should be in the ICA and under the Commission
- 21 rules.

22

- 1 BY MR. DONOVAN:
- Q. Is ABS an unbundled network element?
- 3 A. No.
- 4 O. Is it -- what is ABS?
- 5 A. Well, ABS, they are alternative bill
- 6 services. We call them alternative bill services
- 7 incollects. They're collect calls. There are a
- 8 number of billed calls, calling card calls.
- 9 Q. Is it your opinion that ABS are a
- 10 telecommunication service provided to an end
- 11 user?
- 12 A. ABS is inherent to the local line.
- 13 They're inherent to local telecommunication
- 14 services.
- 15 Q. So your answer is yes or no?
- 16 A. Can you ask the question again.
- 17 Q. Is it your opinion that ABS services are
- 18 telecommunication services?
- 19 A. And the reason why I hesitate on this
- 20 because I know there's legal rounds around
- 21 telecommunication services, but I can say without
- 22 being a lawyer, ABS -- I mean, yes, if they

- 1 are -- yes, they're telecommunication services
- 2 that our end users are able to use them as
- 3 telecommunication services as part of the local
- 4 line.
- Q. SBC's end users are able to do that?
- 6 A. SBC's end users are able to do it, our
- 7 CLEC end users are able to. All end users are
- 8 able to pick up a local dial tone line and either
- 9 make a collect call or accept a collect call.
- 10 Q. So you indicated earlier that it's your
- 11 position that billing and collection services
- should be incorporated into an interconnection
- 13 agreement; correct?
- 14 A. Let me clarify that again. I didn't say
- that. Billing and collection services are
- 16 different. I mean, this is ABS. The billing and
- 17 collecting for ABS local charges, yes, should be
- 18 a part of interconnection agreement.
- 19 Q. So then is it your opinion then that
- 20 billing and collection services for SBC
- 21 affiliates should be -- are considered to be
- 22 subject to the regulation of the Commission?

- 1 MR. ANDERSON: I'm going to object on the
- 2 grounds of vagueness. You need to specify
- 3 billing and collection services for what, ABS,
- 4 interexchange calls?
- 5 MR. DONOVAN: I meant limits to ABS, I'm
- 6 sorry.
- 7 MR. ANDERSON: And the second part of my
- 8 vagueness objection is that there's -- you're not
- 9 identifying a specific affiliate, data affiliate,
- 10 IXC affiliate, some other kind of affiliate?
- 11 So the question is vague.
- 12 BY MR. DONOVAN:
- Q. Well, let's use the example of operator
- 14 services then.
- 15 A. Ask your question again. I'm sorry.
- 16 Q. Is it your opinion -- or SBC's opinion
- that billing and collection agreements between
- 18 SBC and its affiliated operator services
- 19 affiliate should be subject to the regulation of
- the Commission?
- 21 A. I'm confused by your answer (sic) by
- 22 operator services because there's a lot of --

- 1 Q. You've testified that you believe that the
- 2 billing and collection terms for ABS services
- 3 between Sage and SBC should be part of the
- 4 interconnection agreement and subject to the
- 5 Commission's regulation.
- 6 A. Billing and collection ABS charges should
- 7 be on a local -- on the local side. I mean, in
- 8 other words, for local intraLATA toll calls.
- 9 Q. So those services should be regulated?
- 10 A. Yes. Just like all other services are
- 11 regulated --
- 12 Q. So billing and collection services between
- 13 SBC and any of SBC's affiliates for ABS services
- should also be regulated?
- MR. ANDERSON: I'm going to object on the same
- 16 grounds, any of SBC's affiliates. You're not
- 17 being specific enough.
- JUDGE GILBERT: Do you want me to make a call?
- 19 BY MR. DONOVAN:
- Q. Well, let's try to narrow it down then.
- 21 SBC's interLATA services affiliate.
- 22 A. Okay. Before -- let me answer that

- 1 question this way: That's a whole different
- world than we're talking about today. Those
- 3 business practices are totally separate from what
- 4 we're talking about when we talk about local.
- 5 Q. You do agree though that there are -- that
- 6 SBC Illinois does perform billing and collection
- 7 services for its affiliates for providing
- 8 telecommunications services?
- 9 A. For our interexchange -- for interexchange
- 10 carriers, for our data carriers, yes, that is
- 11 correct.
- 12 Q. Okay. And it's your position that those
- 13 billing and collection services for your -- for
- 14 those two -- the two examples, the affiliates you
- just gave, should those services be regulated?
- 16 A. Regulated by whom?
- 17 Q. Regulated under the Federal
- 18 Telecommunications Act.
- 19 A. Well, from what I'm talking about today in
- 20 regards to the Federal Telecommunications Act,
- 21 I'm talking about the local side. That -- you're
- 22 talking about interexchange. So that's under

- 1 271. That's under -- you know, that's under a
- 2 different regime.
- 3 Q. I'm referring to the services SBC Illinois
- 4 performs to its affiliates for long-distance,
- 5 should those services be regulated for billing
- 6 and collection of ABS services?
- 7 MR. ANDERSON: I'm going to object. Beyond
- 8 the scope and asks for legal opinion. Mr. Smith
- 9 states at Page 7, Lines 153 to 154, I am not a
- 10 lawyer and, therefore, will not comment on Sage's
- 11 jurisdictional assertions.
- JUDGE GILBERT: All right. Well, let me say
- with regard to that particular objection and more
- generally, I have very little patience for the
- objection that the witness is not a lawyer when
- the witness is an employee of a highly-regulated
- industry and is testifying not on the basis of
- any other expertise except that employment within
- 19 the context of that highly-regulated industry.
- 20 And based on the experience of working
- as an employee within that highly-regulated
- 22 industry, implementing and carrying out statutes,

- 1 regulations and the orders of various commissions
- on a daily basis, then the witness is telling us
- 3 what his understanding is of those various
- 4 authorities. And if he's not able to do that,
- 5 then we can throw all of his testimony away.
- So the fact that he's not a lawyer
- 7 really doesn't matter to me unless he's being
- 8 asked specifically to give a definitive legal
- 9 opinion in the manner of a lawyer.
- So I hope that will put to rest for
- 11 everyone the objection that the witness is not a
- 12 lawyer.
- Is there another basis?
- MR. ANDERSON: Yes. As I indicated, I had an
- objection that it was outside the scope. He
- wasn't testify on the jurisdiction or whether
- 17 billing and collection services -- interstate
- 18 billing and collection services are regulated by
- 19 the Federal Communications Commission.
- JUDGE GILBERT: Okay. Was that your question?
- 21 MR. DONOVAN: I'm trying to -- what I was
- trying to do in the grand scheme of things is

- 1 trying to allow for your review and the
- 2 Commission's review of how SBC treats Sage and
- 3 how SBC -- and the terms -- for terms of billing
- 4 and collection and how SBC treats its affiliates
- 5 for terms of billing and collection.
- One distinction between the two is that
- 7 they are in their position today advocating that
- 8 the terms of billing and collection be
- 9 incorporated into an interconnection agreement
- 10 subject to the regulations of this Commission.
- 11 However, they do not -- they are not
- making such a similar statement with regard to
- 13 regulation of their billing and collection
- services for their affiliates at any regulatory
- 15 level. And I think that's a distinction that
- 16 needs to be clear in the record.
- JUDGE GILBERT: Okay. Well, you can make that
- 18 argument but I'm not sure how that argument is
- 19 filtered through the specific question you asked.
- In fact, I no longer remember the specific
- 21 question you ask.
- MR. DONOVAN: I think we're all having that

- 1 problem at this point, your Honor.
- 2 JUDGE GILBERT: So --
- 3 MR. DONOVAN: Let's move on --
- 4 JUDGE GILBERT: -- I'll overrule part of the
- 5 objection. Of the other part, I really don't
- 6 know any more. So let's forget the question that
- 7 was already asked and ask another one.
- 8 MR. DONOVAN: All right.
- 9 BY MR. DONOVAN:
- 10 Q. Is it SBC's position that its billing and
- 11 collection agreements between it and its
- interLATA affiliate should be subject to the
- terms of a Section 252 interconnection agreement
- and approved as a regulated service?
- 15 Yes or no?
- 16 A. No, because that's interexchange and that
- would not fall into the scope of being under 251
- or 252 and regulated by this Commission. That's
- 19 outside of 251, 252.
- 20 Q. How about under Section 271 of the Federal
- 21 Telecommunications Act?
- 22 A. To be honest, I'm not familiar. I'm on

- 1 the local side. I'm not on the 271 side. But, I
- 2 mean, I do understand that there's billing and
- 3 collection services and those -- those are a
- 4 whole different environment, whole different
- 5 worlds.
- What I'm here to talk about is how we
- 7 operate between -- on the local side under 251,
- 8 252 that's what my testimony is about.
- 9 Q. So your testimony is that billing and
- 10 collection services on the local side should be
- 11 regulated but you have no position with respect
- 12 to whether billing and collection services for
- interLATA services should be regulated?
- 14 A. That's correct. The services should be
- regulated under 251, 252 as they always have been
- 16 in our industry.
- 17 Q. How about intra, i-n-t-r-a, LATA
- 18 affiliate.
- 19 A. IntraLATA toll?
- Q. Correct. Will billing and collection
- 21 services for ABS services for SBC's intraLATA
- 22 toll services be subject to an interconnection

- 1 agreement and approved as a regulated service?
- 2 A. The billing and collection of intraLATA
- 3 tolls, yes, should be under Section 251, 252.
- 4 That's local.
- 5 Q. SBC Illinois does not have an affiliate
- 6 that provides intraLATA toll services in the
- 7 state of Illinois?
- 8 A. Ask that question again. I'm sorry.
- 9 Q. Does SBC Illinois have an intraLATA toll
- 10 service affiliate in the state of Illinois to
- 11 provide intraLATA services?
- 12 A. Are you talking -- are you referring to
- 13 our long-distance affiliate?
- Q. I'm referring -- I'm asking you if there
- is an affiliate of SBC Illinois that performs
- 16 intraLATA toll services.
- 17 A. SBC Illinois provides intraLATA toll
- 18 services.
- 19 Q. Okay. So SBC Illinois also provides local
- 20 exchange services; right?
- 21 A. That's correct.
- 22 Q. And what is your understanding of the

- 1 meaning of local exchange services?
- 2 Is there a mileage range that delineates
- 3 between local exchange and another type of
- 4 exchange?
- 5 A. Local exchange is by the boundaries of --
- 6 that are set up by the FCC and that this
- 7 Commission has approved.
- 8 Q. And for SBC Illinois, what is -- what has
- 9 the ICC approved to be deemed local service?
- 10 A. Well, anything that's. . .
- 11 Q. Please answer.
- 12 A. Anything that's within the LATA or within
- the intraLATA scope that's within the boundaries
- of what's local for Illinois.
- Q. And that's my question. What is local for
- 16 Illinois?
- 17 MR. ANDERSON: I would object. This really is
- 18 getting beyond. He's not testifying about the
- 19 exchange boundaries in Illinois of the local
- 20 calling areas in Illinois.
- MR. DONOVAN: He's giving an opinion about the
- 22 local services that SBC Illinois provides.

- 1 JUDGE GILBERT: Well, I can't tell if it's
- beyond the scope or not. I'm assuming it's some
- 3 kind of foundational question, but we're not
- 4 really getting anywhere with it. And I'm not
- 5 sure you're ever going to get to the larger point
- 6 you're trying to make.
- 7 Let me ask the witness.
- 8 EXAMINATION
- 9 BY
- JUDGE GILBERT:
- 11 Q. He's asking you if you know the mileage
- distinction between local and local toll in
- 13 Illinois. Do you or don't you?
- A. I don't know.
- 15 JUDGE GILBERT: Okay. Did you get --
- MR. ANDERSON: Now I understand the question.
- JUDGE GILBERT: I think that was the question.
- 18 CONTINUED CROSS-EXAMINATION
- 19 BY
- MR. DONOVAN:
- Q. Okay. Is it your opinion then that the
- 22 only distinction between regulation of billing

- 1 and collection services for ABS services is if
- 2 it's intra- versus interLATA?
- 3 A. No. I don't think I answered it that way.
- 4 My answer was that the billing and collection of
- 5 a ABS services as part of the inherent -- as ABS
- 6 services are inherent to the local line are
- 7 subject to 251, 252 just like you pick up the
- 8 local line and you're able to call in turn,
- 9 you're able to do a DA call, you're able to make
- 10 an ABS call, you're able to accept an ABS call.
- 11 All those services are our
- interconnection agreements where they have been
- for years and they're subject to the Commission's
- rules under 251, 252. They're local.
- Q. Do you agree that your pay phone affiliate
- 16 would create local incollect traffic?
- 17 MR. ANDERSON: I'm going to object on lack of
- foundation there for the term pay phone
- 19 affiliate. Are you referring -- are you
- 20 suggesting that there's an affiliate of SBC
- 21 Illinois --
- MR. DONOVAN: Let me rephrase.

- 1 BY MR. DONOVAN:
- Q. Would you agree that pay phones -- that
- 3 the SBC pay phone division would have traffic
- 4 that is local and collect traffic?
- 5 A. Yes, I would agree with that.
- 6 Q. Does your pay phone division also create
- 7 interLATA incollect traffic?
- A. I'm sure they do. Yeah, I'm sure they do.
- 9 I'm sure our pay phone does.
- 10 Q. Should the billing and collection services
- for both of those type of calls be a regulated
- 12 service for ABS services?
- MR. ANDERSON: Are you asking outside the
- 14 context of an interconnection agreement or just
- in a vacuum or general?
- MR. DONOVAN: I'm asking right now in general.
- 17 THE WITNESS: Can you ask the question again.
- 18 MR. DONOVAN: Can you read that question back
- 19 please.
- 20 (Whereupon, the record was
- read as requested.)
- THE WITNESS: Both the calls?

- 1 BY MR. DONOVAN:
- 2 Q. The pay phone originated local traffic and
- 3 pay phone originated interLATA traffic.
- A. Well, pay phone local traffic originated
- 5 local traffic would be subject to the
- 6 Commission's rules. InterLATA is not under 251,
- 7 252.
- 8 Q. So it should not be regulated?
- 9 A. It should not be regulated under 251, 252.
- 10 That's what I'm discussing today.
- 11 Q. Okay. Should interexchange traffic --
- intrastate, interexchange and collect call,
- working under that assumption, should that
- 14 billing and collection services for that
- interexchange traffic be regulated?
- A. As what I'm discussing today, not under
- 17 251, 252 for which we're talking about today. I
- think we're talking about local. We're talking
- 19 about traffic --
- Q. So the distinction you're making is that
- 21 incollect -- ABS services -- billing and
- 22 collection services for local ABS services should

- 1 be regulated. Billing and collection services
- 2 for anything outside of local traffic should not
- 3 be regulated?
- A. I didn't say that. I said for what my
- 5 discussions are today, I'm discussing that for
- 6 what we're here for today is traffic regulated
- 7 under 251, 252 and will be local, not
- 8 interexchange.
- 9 MR. DONOVAN: Can I have one second.
- 10 BY MR. DONOVAN:
- 11 Q. Let's try moving on. In the proposed ABS
- 12 appendix attached to your revised direct
- 13 testimony?
- MR. ANDERSON: What was the page reference?
- 15 I'm sorry.
- MR. DONOVAN: I haven't gotten to a page yet.
- 17 The proposed ABS appendix.
- 18 BY MR. DONOVAN:
- 19 Q. Attached to Mr. Roman -- or Mr. Smith's
- 20 revised direct testimony.
- 21 Generally speaking, that ABS appendix
- 22 provides a CLEC with three options for incollect

- 1 calls; is that correct?
- 2 A. That is correct.
- Q. Turning to Option 2, which is Section 2.3,
- 4 I have it on Page 6 of 11.
- 5 A. Okay. I'm there.
- Q. Can you briefly explain Option 2 as it's
- 7 red lined or as it's been modified.
- 8 A. Sure. Without going into -- let me
- 9 briefly explain this. Basically Option 2, it is
- 10 an option that basically what would happen -- let
- 11 me kind of start over -- let me kind of explain
- 12 how this whole scenario works out because it's
- 13 better for me.
- 14 Basically when an SBC originating call
- 15 terminates -- a collect call terminates to a Sage
- end user, the end user accepts it, the charges.
- 17 We pass along that DUF to the Sage -- to Sage to
- 18 bill their end user.
- And what Option 2 does is basically it's
- saying that Sage, as we have done in industry
- 21 practice for years and we've done with other
- 22 CLECs and other ILECs and the local side and any

- other kind of traffic that's on that DUF, you
- 2 place on your bill, you charge it to your end
- 3 user. Your end user pays back.
- Now, what happens is -- what we've
- 5 decided -- what we did to try to alleviate
- 6 situations where we have carriers that for some
- 7 reason or another recourse just every single
- 8 thing back to us, so it seems like none of their
- 9 carriers seem to be paying anything on the ABS
- 10 side, we said, Well, we really need some type of
- 11 cap.
- 12 So with this option, you're able to
- 13 recourse back to us up to 35 percent. And in the
- 14 course -- in my testimony, as I explained, that,
- 15 you know, an industry standard is that, you know,
- there is an uncollection rate with these type of
- 17 charges because these type of charges are being
- used by some consumers that may not pay. There's
- 19 a range there so we said, well, to make this more
- 20 lucrative for the carriers, we would increase
- 21 that above that where there's a little bit of
- 22 some margin there that they could use for

- 1 themselves to pay for billing or charges,
- 2 whatever else.
- But in any way, that's what happens.
- 4 They can recourse up to 35 percent. The
- 5 interesting thing about Option 2 is that they do
- have to send us back the records. That's the
- 7 difference between this and accounts receivable
- 8 option.
- 9 In this option --
- 10 Q. Well, since we're short on time, let me
- 11 get to the gist of my questioning.
- 12 Under Option 2, what is the billing and
- 13 collection service fee that SBC would credit to
- 14 Sage for performing the billing and collection
- 15 services?
- 16 A. It would be the industry standard of 5
- 17 cents per billed message.
- Q. What industry are you referring to when
- 19 you say that?
- 20 A. I'm referring to the LEC to LEC industry,
- 21 the ILEC to ILEC industry, the local industry in
- 22 exchange of records as we've always done for many

- 1 years.
- 2 Q. Do you have any -- is there a handbook out
- 3 there that describes this industry standard?
- 4 A. What I mean by industry standard -- and
- 5 let me rephrase that -- not rephrase it but let
- 6 me explain that, what I mean by industry standard
- 7 it's my -- through my job as I have to review
- 8 contracts and I have to review contracts between
- 9 us and other carriers and us and ILECs and us and
- 10 other CLECs and, and facilities-based providers
- 11 resell providers and through the industry what I
- can see, through us and all the other RBOCs,
- we've always paid 5 cents. Well, 3 to 5 cents,
- but in that range. We've always paid that
- 15 billing and collection fee.
- 16 Q. Do you have any understanding as to what
- 17 Verizon pays Galaton River for ABS billing and
- 18 collection services?
- 19 A. I don't work for Verizon or Galaton.
- 20 Q. So your industry standard would be limited
- 21 specifically to SBC?
- 22 A. No, I wouldn't say that because I've

- 1 actually worked with people from Bell South and
- 2 Verizon that pay -- Bell South pays for Bell
- 3 South -- I mean, Verizon pay Bell South 5 cents,
- 4 Bell South pays Verizon. So there's other
- 5 situations, but I don't know that particular
- 6 contract.
- 7 Q. How much does SBC charge a third-party for
- 8 billing and collection services?
- 9 MR. ANDERSON: Define bill third-party for
- 10 purposes of the question. The question is vague.
- 11 I object to that.
- MR. DONOVAN: I believe third-party is defined
- in the ABS appendix. Any person other than a
- 14 party to the ABS appendix.
- 15 THE WITNESS: Ask the question again.
- 16 BY MR. DONOVAN:
- 17 Q. How much does SBC charge a third-party for
- 18 billing and collection services?
- 19 A. Well, I can give an example. Maybe that
- 20 might clarify. Third-party, I would say, Verizon
- 21 would be a third-party.
- 22 Verizon sends a message over to SBC.

- 1 Verizon pays us 5 cents. If we send a message to
- 2 Verizon, we pay them 5 cents.
- 3 Q. What about SBC's pay phone division? What
- 4 is the billing and collection fee that SBC
- 5 assesses its pay phone division for billing and
- 6 collection of SBC services?
- 7 MR. ANDERSON: I'm having difficulty
- 8 understanding. Are you talking about billing the
- 9 pay phone SBC, billing it's pay phone division
- 10 for a call accepted by the pay phone?
- I'm not sure what you mean.
- 12 THE WITNESS: That's --
- MR. DONOVAN: I'll withdraw the question.
- 14 BY MR. DONOVAN:
- Q. Can you tell me, please, how much SBC
- 16 charges MCI, for instance, for ABS billing and
- 17 collection services?
- A. Well, MCI local, we pay them 5 cents.
- 19 Q. MCI interexchange?
- 20 A. I'm not sure. This is not -- I mean, I
- 21 just know interexchange --
- 22 Q. If MCI passes through -- you've testified

- 1 these third-parties pass through a DUF to SBC and
- 2 SBC passes that charge through to Sage. How much
- 3 does SBC charge that third-party for submitting
- 4 that DUF?
- 5 A. We don't charge them.
- In other words, MCI local is passing
- 7 that rated DUF message to SBC. They are paying
- 8 us and then we are in turn going to -- here's the
- 9 situation how it works.
- 10 Let me use MCI local, for example. MCI
- 11 local, if their customer makes a -- picks up the
- 12 phone, makes a collect call to SBC end user, our
- user accepts that phone call, MCI, based upon
- their own tariff rates, who knows, they may
- charge a dollar for that call, they may charge
- 16 \$10 for that call. That's up to them. They have
- 17 to file those tariffs.
- 18 That call is going to come to SBC.
- 19 Let's just use \$10 for ease of sake here. They
- are going to pay us 5 cents. They are going to
- 21 send that rated DUF to us.
- 22 Immediately SBC is going to pay MCI the

- 1 \$10 for that charge because we own those records.
- 2 Those records belong to SBC. And at that time,
- 3 we're going to pass that along to our own
- 4 customer. That's what happens in the industry.
- 5 Q. What does -- what's the call record charge
- 6 SBC assesses to MCI, for instance, on a 1-800
- 7 collect call?
- 8 A. You're talking about a whole different
- 9 world now. You're talking about --
- 10 Q. Is MCI --
- 11 A. -- 1-800 platforms.
- 12 Q. Is a call --
- MR. ANDERSON: I'm sorry, could we have --
- allow the witness to answer the question,
- 15 complete his statement. I believe he was
- 16 answering the question.
- JUDGE GILBERT: Are you dropping that question
- and asking another one or do you still want an
- 19 answer to --
- 20 MR. DONOVAN: In an effort to get
- 21 cross-examination done by the time that he has to
- 22 leave, I attempted to interrupt so that we could

- 1 narrow down the question a little bit. Sorry
- 2 about that.
- JUDGE GILBERT: All right. Ask the new
- 4 question.
- 5 MR. DONOVAN: Thank you.

6

- 7 BY MR. DONOVAN:
- Q. Sorry. I've lost my train of thought.
- 9 What does the call record charge
- 10 assessed to MCI for a 1-800 collect call that is
- 11 terminated -- or that is passed through --
- 12 terminated to SBC?
- 13 A. I don't know that because that's a whole
- different world. You're talking about 1-800
- 15 platforms. Those are IXC type arrangements,
- 16 billing and collection arrangements that I think
- we were talking about several questions ago.
- 18 That's a whole different world. That's
- 19 not local, that's not local industry standard.
- That's not how we work with Verizon. That's not
- 21 how we work with other CLECs or other carriers on
- 22 the local front.

- Q. What if it's a 1-800 call on an intraLATA
- 2 basis?
- 3 Under that situation, what would the
- 4 call record per message charge --
- 5 A. That's still under that whole 1-800
- 6 platform. That's still on that 1-800 platform,
- 7 and I don't know those agreements, I mean, as far
- 8 as -- you know, there's all types of different
- 9 possibilities.
- 10 Q. Oh, so you're not familiar. For the
- 11 agreements, there may be a completely different
- 12 rate under that industry standard? You don't
- 13 know?
- 14 A. That's not the industry I'm talking about.
- 15 I'm talking about -- that's IXC. The IXCs have
- 16 different industry standards.
- They have -- and we're not trying --
- 18 there are different agreements that SBC enters in
- 19 with AT&T IXC, with MCI IXC; but those are
- 20 different. Those are interexchange type
- 21 arrangements. Those are totally different
- 22 because we have AT&T and MCI. We enter into a

- 1 whole different type of agreement for ABS on the
- 2 251, 252 than we enter in with them under their
- 3 IXC platform or their 1-800 platform. Those
- 4 arrangements have always been different.
- 5 Q. Does SBC pass through to Sage for billing
- 6 and collection of ABS charges message -- messages
- 7 from SBC affiliates?
- 8 MR. ANDERSON: Did you ask about SBC Illinois
- 9 and what they do now?
- 10 MR. DONOVAN: Yes.
- 11 THE WITNESS: No, we don't.
- 12 BY MR. DONOVAN:
- Q. Are you familiar -- or what is the rate
- for a billing and collection of ABS services that
- 15 Galaton River assesses to SBC?
- 16 A. I don't know that.
- 17 O. Isn't that an interLATA call?
- 18 A. What call?
- 19 Q. A call from SBC -- from an SBC end user to
- 20 a Galaton River end user. Would that be an
- 21 interLATA call?
- 22 A. You said inter?

- 1 Q. I-n-t-e-r LATA.
- 2 A. I don't know. Do you have -- I don't know
- 3 the numbers that you're calling from to who.
- Q. Going back to Option 2, are you familiar
- 5 with what the telecom industry standard for
- 6 pricing -- you've testified that, in your
- 7 opinion, the industry standard for pricing for
- 8 billing and collection of SBC services is 3 to 5
- 9 cents?
- 10 A. Yes.
- 11 Q. Is that safe?
- 12 A. Yes.
- Q. What is the billing and collection rate
- that SBC charges to its affiliates for billing
- and collection services under your affiliate
- billing and collection agreements?
- 17 A. Again, you're talking a whole different
- 18 world. You're talk IXC affiliates and IXC type
- 19 agreements. That's not under 251, 252. Those
- 20 are different. I don't know exactly what those
- 21 rates are.
- 22 I think -- if they're the rates that you

- 1 guys proposed in your red line to this petition,
- then I guess those are the rates. But those are
- 3 different. We're not -- those are different
- 4 agreements.
- 5 Q. Do you agree that Sage will experience
- 6 cost associated with billing and collection for
- 7 SBC's ABS services?
- 8 A. I don't want to speculate but I wouldn't
- 9 see it as any different than what our other
- 10 carriers have always done for years because -- I
- 11 mean, just to let the staff know, if they get a
- 12 DUF and the DUF has -- the DUF is a daily usage
- fee and it goes to them every day on the UNE-P
- 14 side and it has all the charges. It has DA. It
- 15 has, you know -- or it has ABS charges. It has
- 16 900, 976.
- 17 In other words, they put all those
- 18 others charges on their end user bill; so what
- 19 our other carriers have always done is they
- 20 plopped that charge on there, too. It's been no
- 21 different.
- 22 I think the situation here is -- we

- don't understand. We're not trying to treat them
- 2 any different than we've always treated our other
- 3 carriers.
- Q. Under Option 2, it's my understanding that
- 5 Option 2 would allow a carrier such as Sage to
- 6 submit up to 35 percent of the ABS charges as
- 7 uncollectible; is that correct?
- 8 A. That is correct.
- 9 Q. Can you explain what happens if the actual
- 10 uncollectible rate for SBC's ABS traffic that
- 11 Sage experience is greater than 35 percent?
- 12 A. Then they would not be able to recourse
- 13 that.
- Q. And, in fact, they would end up having to
- 15 eat the difference?
- 16 A. Sure. Just to let you know, you know, on
- the ILEC to ILEC agreements and LEC to LEC
- arrangements, we don't have recourse rights.
- 19 Q. Would you agree that --
- 20 A. I'm just saying, we don't have recourse
- 21 rights. So we believe that 35 percent was way
- above what even the industry provides.

- 1 When we get messages from Verizon, if
- our customers don't pay, that's a Verizon rated
- 3 charge, we eat it. We don't get to recourse that
- 4 back to Verizon. That's not how the industry
- 5 ever worked.
- 6 Q. That situation you just talked about
- 7 briefly there, that would be an ILEC to ILEC
- 8 situation?
- 9 A. That's correct.
- 10 Q. Okay. Would you agree that under Option 2
- 11 Sage is liable for all ABS charges issued to it
- by SBC including third-party calls charges less
- the 35 percent uncollectible rate?
- 14 A. Yes, that is correct. But let me say
- 15 something about the third-party. Third-party is
- 16 a very low percentage. I mean, we're talking
- 17 less than 6 percent. I mean, we're talking very
- 18 low. This is not a big deal.
- 19 MR. DONOVAN: Your Honor, I move to strike
- that as unfounded, without foundation. There's
- 21 no evidence in the record to support that
- 22 conclusion.

- 1 MR. ANDERSON: Well, I mean, that was his
- 2 testimony. So I don't hear a valid objection.
- 3 MR. DONOVAN: His testimony was that
- 4 third-party calls are of small amount. I don't
- 5 remember reading that his testimony.
- 6 MR. ANDERSON: I'm sorry, I don't understand
- 7 the objection. Mr. Smith made a statement and it
- 8 was objected to on the grounds that it's not
- 9 evidence. I don't understand the objection.
- 10 MR. DONOVAN: Objection on grounds that
- 11 there's no foundation to make that assertion.
- JUDGE GILBERT: Well, I can't sustain that
- 13 objection.
- 14 BY MR. DONOVAN:
- 15 Q. Would you agree that under Option 2 --
- 16 well, we've already talked about that Sage --
- 17 state for me again your opinion as to whether or
- not Sage will experience additional costs
- 19 associated with billing and collection of ABS
- 20 services Option 2. I don't remember what your
- answer was.
- 22 MR. ANDERSON: The question -- I'm sorry, I

- 1 will withdraw it.
- THE WITNESS: Well, I mean, I think I said
- 3 earlier it's asking me to speculate. I know Sage
- 4 has said that it costs them -- they put in some
- 5 costs in their testimony that it costs them
- 6 something, but we also got to realize that it
- 7 costs them something because they go out of their
- 8 way to place these charges on a whole separate
- 9 bill, whole separate mailing, a whole separate
- 10 thing; so their end users are getting two whole
- 11 separate bills and; so, I mean, I imagine their
- 12 costs are -- I'm sure they have a cost for that.
- But we have other carriers that just plop the
- charges on their local bill like they've always
- done.
- 16 BY MR. DONOVAN:
- Q. Would you agree that under Option 2 Sage
- 18 must cover the cost of billing the end user,
- 19 postage and so forth?
- 20 A. Just like they cover the cost of billing
- 21 all their other local services.
- 22 Q. Would you agree that under Option 2 Sage

- would have the -- Sage would receive costs
- 2 involved with processing dispute claims for SBC's
- 3 ABS charges?
- 4 A. That was -- just repeat that question.
- 5 Q. Would you agree that under Option 2 Sage
- 6 would be assessed costs associated with
- 7 processing the -- customer complaint claims
- 8 regarding SBC's ABS charges?
- 9 A. Yeah. And, like, if you want to go into
- 10 the dispute --
- 11 Q. I'm asking you whether or not they have
- 12 costs.
- 13 A. I'm sure they do as --
- 14 Q. Thank you.
- 15 A. -- as a business but they also get 35
- 16 percent discount.
- 17 Q. Handling -- would you agree that under
- 18 Option 2 Sage would have to cover the costs of
- 19 collections for follow-up bills and so forth?
- 20 A. It should be no different than what their
- 21 other local services offer.
- Q. So in spite of all these costs that you

- 1 are, I believe, agreeing would exist, it's your
- 2 testimony today that in spite of these costs,
- 3 under Option 2, Sage is only provided a one-time
- 4 5 cent credit for this billing and collection
- 5 service?
- 6 A. Plus 35 percent of recoursing rights.
- 7 That's tremendous for -- we -- just to let you
- 8 know, there is no other ILEC in the country that
- 9 offers a percentage like this to their carriers.
- 10 Q. Is Sage an incumbent local exchange
- 11 carrier?
- 12 A. No, they are not.
- Q. Let's move on to Option 3, which is on the
- 14 next page of your appendix, Page 7.
- 15 A. Okay.
- 16 Q. Under this Option 3, Sage would be
- 17 responsible but purchase all the accounts
- 18 receivable and be responsible for up to 70 --
- 19 would pay 70 percent of the total amount of the
- 20 charges; is that correct?
- 21 A. That's correct.
- 22 Q. And that would include third-party

- 1 traffic?
- 2 A. That's correct.
- 3 Q. Under Option 3, how often are their
- 4 accounts receivable purchased by Sage?
- 5 A. Sage has never purchased any accounts
- 6 receivable.
- 7 Q. Under Option 3, how often would they have
- 8 to purchase that account receivable?
- 9 A. Under Option 3, how Option 3 works is
- 10 that -- let me -- because I think I was trying to
- 11 explain earlier and I got cut off; but just --
- JUDGE GILBERT: Mr. Smith, just answer his
- 13 question.
- 14 THE WITNESS: Well, Option 3, is just an
- 15 accounts receivable where they don't have to do
- anything else. In other words, they just buy the
- 17 accounts receivable with the discount.
- 18 BY MR. DONOVAN:
- 19 Q. And how often do they have to purchase
- that accounts receivable?
- 21 A. They choose it one time. In other words,
- 22 this is part of their interconnection agreement.

- 1 They choose Option 3 and this is what they get
- 2 billed on every month, minus their discount.
- Q. Is it billed weekly, twice a week? How
- 4 often is it -- are the bars presented to Sage for
- 5 billing?
- A. Well, they get a daily usage fee that has
- 7 the charges for their ABS to their end users.
- Now, as far as the bill, I think it's on a
- 9 monthly basis. June is the one that stands out,
- 10 but I think it's on a monthly basis.
- 11 Q. On a monthly basis. Okay.
- 12 Did you testify -- is it your testimony
- that Sage purchases the accounts receivable upon
- 14 entering this? They don't do it on a monthly
- 15 basis?
- 16 A. This is -- in other words, they have three
- options and their three option are part of their
- 18 agreement.
- 19 Q. Okay. Could I point you to Section
- 20 2.4.2.2.
- 21 A. Okay.
- 22 Q. It says, once purchased as an account

- 1 receivable, CLEC shall not adjust, deduct, debit
- or otherwise attempt to recourse back to SBC any
- 3 uncollectible ABS charges regardless of whether
- 4 the end user disputes the ABS charges accuracy,
- 5 declares financial insolvency or otherwise
- 6 refuses to pay CLEC invoices.
- 7 So it appears to me, on reading that,
- 8 that that is triggered upon the purchase of an
- 9 account receivable. My question is: When is
- 10 that account receivable purchased?
- 11 A. Choose the account -- I'm sorry. You
- 12 choose an accounts receivable option when you get
- into the agreement, so, therefore, on a monthly
- 14 basis -- and just for easy sake, you have a
- \$100,000 bill of all the charges we send Sage,
- it's going to minus 30 percent. So they're going
- to have a \$70,000 bill to send us back.
- 18 Q. And it's when that \$70,000 bill is issued
- 19 to Sage, that's when they purchase that account
- 20 receivable?
- 21 A. They purchase it by when they chose the
- 22 option.

- 1 Q. So once they choose this option then, Sage
- 2 would be precluded from adjusting, deducting,
- debiting or otherwise attempting to recourse back
- 4 to SBC any uncollectible ABS charges; is that
- 5 correct?
- A. Yes, because they're getting a 30 percent
- 7 discount. I would hope that they would not have
- 8 any uncollectibles beyond 30 percent.
- 9 Q. So if I understand your answer correctly
- 10 then, Sage is not able to make an adjustment to
- an account that they have purchased from SBC
- 12 under Option 3 even if that is a result of an end
- 13 user dispute?
- 14 A. Yes. They're getting a 30 percent
- 15 discount.
- 16 Q. So, for instance, if SBC sends an account
- 17 receivable to Sage and Sage purchases to Sage
- 18 that includes an incollect charge to an end user
- 19 that that end user disputes and with grounds
- 20 perhaps that call wasn't made, SB- -- Sage would
- 21 still have to eat the cost of that -- we need
- 22 65 -- Sage would eat 65 percent of the cost of

- 1 that incorrectly billed account receivable?
- 2 A. I'm sorry, did you go back to Option 2?
- 3 Q. No, I'm on Option 3. Still in Section
- 4 2.4.2.2?
- 5 A. Oh, you said 65 percent.
- 6 Q. Okay. Correction. I'm sorry. I meant 70
- 7 percent. You're right. I apologize for that.
- 8 A. Well, just to let you know, this is --
- 9 2.4.2.2, just to clarify, this is subsequent to
- 10 2.4.2.1. So this is after all the adjustments.
- So, in other words, there are going to
- 12 be adjustments for -- some DUFs may have billing
- 13 errors. There may be rejects. There may be
- 14 duplicates. There may be some adjustments that
- need to be made. So if you like 2.4.2.1, this
- after you've gone through this whole process,
- then there is no more recourse.
- Q. Okay. Taken that to be truth, under
- 19 Section 2.4.2.1, can you point to me the line
- item that includes end user disputes?
- 21 A. Well, there's not one that says end users
- 22 disputes, but the fact is it could be under

- 1 adjustments. It can be under rejects. It can be
- 2 under duplicates. I don't know what that end
- 3 user may be disputing.
- 4 Q. But once it's purchased by Sage, Sage is
- 5 not able to adjust, deduct, debit or otherwise
- 6 attempt to recourse back any uncollectible ABS
- 7 charges?
- 8 A. Sure they are per 2.4.2.1 after all these
- 9 adjustments are made. In other words --
- 10 Q. But none of those adjustments include end
- 11 user disputes.
- MR. ANDERSON: Objection. Asked and answered.
- 13 He just answered that question.
- 14 BY MR. DONOVAN:
- 15 O. I'll move on.
- 16 If you could please turn to your
- testimony on Page 22. Starting on Page 22 and
- 18 going through 25, you generally discuss the Texas
- 19 PC order involving ABS billing and collection.
- 20 A. Okay.
- Q. And out of that Texas proceeding, isn't it
- true that Sage and SBC have developed a series of

- 1 business practices that govern how it's currently
- 2 handling ABS -- billing and collection for ABS
- 3 services?
- 4 A. That's correct.
- 5 Q. And I presume you're familiar with the
- 6 Texas order under the findings therein?
- 7 A. Yes.
- Q. And you're familiar with the business
- 9 practices that have been developed out of that
- 10 proceeding?
- 11 A. Yes.
- 12 Q. You would agree, would you not, that the
- 13 Texas Commission found that Sage is not liable --
- or should not be liable for SBC's uncollectible
- 15 ABS charges passed through to Sage for billing
- 16 and collection?
- 17 A. Yes. And that was the only problem with
- that award. That's the only thing that we need
- 19 clarification on here.
- Q. You would agree that SBC and Sage have
- 21 entered into the business practices coming out of
- 22 the Texas proceeding in the ten states that Sage

- 1 currently operates in?
- 2 A. And they work great, except for that last
- 3 piece.
- 4 Q. So the answer is yes?
- 5 A. Yes.
- 6 Q. Are you familiar with any state
- 7 commissions through arbitration -- well, strike
- 8 one second, please.
- 9 Turn to Page 25 please, on the top of
- that page, Lines 563 through, looks like, 568.
- 11 You list certain findings of the Texas Commission
- with respect to ABS billing and collection.
- 13 A. That's correct.
- Q. Have those findings been -- strike that.
- 15 Has Sage -- the four examples you list
- are as requirements on Sage coming out of that
- order. Has Sage been billing its end users on
- 18 behalf of SBC?
- 19 A. From my understanding, yes, but just not
- 20 collecting.
- Q. Has Sage implemented track systems as
- required under the Texas order?

- 1 A. From my understanding, yes.
- Q. Has Sage paid the amounts it collects to
- 3 SBC --
- 4 A. What --
- 5 Q. -- as required under the Texas order?
- A. What little they collect, yes.
- 7 Q. Has Sage notified SBC of the accounts in
- 8 arrears as per the Texas order?
- 9 A. From my understanding, yes.
- 10 Q. It's your position that the -- or is it
- 11 your position that the industry standard requires
- the terminating carrier to pay the ABS charges
- 13 without recourse?
- 14 A. That's the way it always has been done in
- the industry. That's what we're proposing with
- 16 Sage.
- Q. What is the industry you're referring to?
- 18 A. I'm referring to the local industry. ILEC
- 19 to ILEC, LEC to LEC, CLEC -- ILEC to CLEC, the
- 20 local.
- 21 O. Would that include ILEC to affiliate?
- 22 MR. ANDERSON: What kind of affiliate?

- 1 MR. DONOVAN: Any kind of affiliate. It's the
- 2 industry standard.
- 3 BY MR. DONOVAN:
- 4 Q. Is there an ILEC to affiliate standard?
- 5 A. I can't answer the question without
- 6 knowing what affiliate, you know.
- 7 Q. Okay. Let's give you an example.
- 8 Is there an industry standard between an
- 9 ILEC and ILECs long-distance affiliate --
- 10 A. Yes.
- 11 Q. -- for billing and collection.
- 12 A. As I stated earlier, we have -- there are
- 13 contracts between us and AT&T IXC. Those are
- 14 pretty much standard agreements.
- Q. Are there contracts between you and your
- 16 long-distance affiliate?
- 17 A. Yes. From my understanding, yes.
- 18 Q. How are those contracts developed? Are
- they negotiated between the parties?
- 20 A. I believe so, yes. That's not on my side
- of the team, but I believe they are.
- 22 Q. So, there is agreement between SBC and its

- 1 long-distance affiliates related to
- 2 termination -- related to the billing and
- 3 collection services for terminating SBC charges
- 4 without recourse?
- 5 A. What was the last part you said?
- 6 MR. ANDERSON: Can I have the question read
- 7 back please.
- 8 (Whereupon, the record was
- 9 read as requested.)
- 10 THE WITNESS: Yes.
- 11 BY MR. DONOVAN:
- 12 Q. So you're testifying that there is an
- industry standard with respect to requiring the
- terminating carrier to pay ABS charges, but that
- isn't -- seems -- isn't that directly at odds
- with the findings of the Texas Commission that
- 17 Sage should not be liable for uncollectible ABS
- 18 charges?
- 19 A. It's kind of a vague question. Let me
- 20 explain. If you're talking about IXC -- if we're
- 21 talking about IXC arrangements, I mean, they have
- 22 recourse. Okay?

- 1 I'll go ahead and explain this because
- 2 it seems like -- if we have an agreement with
- 3 AT&T IXC and those agreements say that we can
- 4 recourse back uncollectibles back to AT&T, well,
- 5 in that industry, it's -- the most that we've
- 6 ever recoursed back has been on average 10
- 7 percent in the industry.
- Now, in those contracts, it says that we
- 9 can -- we have full recourse rights back to AT&T.
- 10 But I -- but there are internal controls with
- 11 AT&T that if we recourse back on 100 percent, I
- 12 guarantee there's going to be a renegotiation of
- 13 the contract.
- So -- but in the industry, there's
- 15 always been at the most 10 percent. So it's
- 16 never been a problem. And so right now, you
- know, what we need is some type of cap because it
- 18 is a problem in our industry. We can't afford to
- 19 have 100 percent recourse back to SBC. That's --
- Q. Isn't that exactly what the Texas
- 21 Commission held?
- 22 A. They did not explicitly say, Sage, you're

- 1 going to recourse back 100 percent. They said,
- 2 you will bill your end users for these charges,
- 3 which is great for us. They say, you will
- 4 implement a tracking system, which is great. You
- 5 will be required to pay these charges, which is
- 6 great. And you will be required to place blocks
- on end users after 60 days. That's all great.
- 8 So they -- in their award what we saw
- 9 was, this is an okay award because once Sage
- 10 starts to bill their end users, starts to collect
- and starts to use reasonable collection efforts,
- we're not going to have a problem any more.
- But when we continue to still see a
- problem of 90 to 100 percent of recoursing back,
- there is a problem. So that's why we're missing
- 16 that last piece.
- 17 Q. You're not addressing my questions though.
- 18 My question was, this supposed industry standard
- 19 that you say requires the terminating carrier to
- 20 pay ABS charges is directly at odds with what the
- 21 Texas Commission held.
- 22 A. The Texas --

- 1 Q. The Texas Commission held that Sage shall
- 2 not be liable, isn't that correct, for ABS
- 3 charges, for uncollectible ABS charges?
- 4 A. It is correct in the fact that they did
- 5 not place a cap on how many -- how much of
- 6 recourse they can send back to SBC. But in light
- of these four items, the thought was that there
- 8 would not be a problem.
- 9 Q. So full recourse is okay with conditions?
- 10 A. Full recourse is -- full recourse
- 11 rights -- in other words, full recourse in an
- interconnection agreement is not okay if we
- 13 recourse back 100 percent.
- I mean, in other words, there has to be
- a reasonable level of responsibility and that
- 16 reasonable level of responsibility in the
- industry -- and if you're talking about -- the
- 18 IXC world is 10 percent at the most. What we're
- offering Sage is as much as 30 percent.
- Q. Page 12 of your testimony, please. On
- 21 lines -- starting on Line 273 and going through
- the next page Line 283, in that question and

- 1 answer you assert, quote, the support of ABS is
- 2 more than billing, end quote; is that correct?
- 3 A. That's correct.
- Q. And you go on to say, It is blocking when
- 5 accounts are not paid.
- Is Sage blocking ABS traffic when SBC
- 7 requests Sage to do so?
- 8 A. Yes, when SBC asks Sage.
- 9 Q. Okay. And in the next sentence it says,
- 10 It is billing and call completion for those that
- do not bill and call consciously.
- 12 Is Sage billing and completing calls for
- those that bill and collects consciously?
- 14 A. Yes.
- 15 Q. Next sentence says, Consumers have the
- 16 right to choose local service providers and they
- have the right to accept or deny calls.
- Are you asserting by that statement that
- 19 Sage does not provide consciously -- strike that.
- Let's move to the next sentence.
- It says, They have the right to receive
- 22 accurate and timely billing for their calls.

- 1 Who's the "they" you're referring to there?
- 2 A. I'm referring to the end users of Sage.
- Q. Okay. And is Sage providing accurate and
- 4 timely billing for their calls?
- 5 A. Well, that we don't know because we're
- 6 speculating that something is wrong with the fact
- 7 that if we're getting such a high level of
- 8 uncollectibles, we're speculating that maybe
- 9 something is wrong. Maybe the charges are
- 10 sporadic on their bills. We don't know.
- 11 Q. Could it be that customers don't want to
- 12 pay for your charges?
- 13 A. Well, I think that's -- just to kind of --
- 14 Q. Yes or no, please.
- 15 A. Well, I want clarify how this Q and A is
- done because I don't want to get it out of
- 17 context.
- I'll answer your question. I'm sorry,
- 19 what was your question?
- Q. My question is, does Sage -- do Sage's end
- 21 users receive accurate and timely billing for
- their calls, yes or no?

- 1 A. And that, you know, I don't know. Like I
- 2 said, I'm speculating because something --
- JUDGE GILBERT: Okay. You don't know. Next
- 4 question.
- 5 MR. DONOVAN: Okay. Thank you.
- 6 BY MR. DONOVAN:
- 7 Q. On the next page, Page 14, Lines 417
- 8 through 430.
- 9 A. I'm sorry, say that again.
- 10 Q. I'm sorry, let me get a better cite here.
- 11 Page 19, Lines 417 through 430.
- 12 You assert in that paragraph that the
- industry average uncollectible rate is between 15
- and 20 percent, and you cite to Ms. Burgess as
- 15 the source of that; is that correct?
- 16 A. That's correct.
- 17 Q. Do you have any independent knowledge to
- 18 support that claim?
- 19 A. My independent knowledge is based upon,
- you know, my research for this issue over the
- last two years with all our other ILECs out
- there.

- 1 And, you know, we've had many conference
- 2 calls and meetings and workshops; and, yes, we've
- discussed this and this has been pretty much the
- 4 industry standard.
- 5 Q. But in the testimony, you rely
- 6 specifically on Ms. Burgess; correct?
- 7 A. Yes. Because Ms. Burgess handles this on
- 8 a daily basis.
- 9 Q. Okay. Similarly, in the next question and
- answer you rely specifically on Ms. Burgess to
- 11 support the claim that Sage has consistently
- recoursed uncollected bad debt back to SBC?
- 13 A. Debt is -- I mean, I know the information,
- but I leave it to her to speak to it specifically
- because she does it on a daily basis.
- 16 Q. Page 21, Lines 480 through 484. Strike
- 17 it.
- Go to Page 28 please, Line 652.
- 19 Actually, starting -- yes, Line 652. You state
- that this is clearly bad public policy in the
- 21 telecom industry.
- 22 My first question is what are you

- 1 referring to when you say "this"?
- 2 A. The fact that Sage wants to be able to
- 3 have the option to recourse 100 percent of
- 4 charges that their end users say, I don't want to
- 5 pay and then send it back to SBC.
- Q. So in your opinion, it's bad public policy
- 7 in the telecom industry to allow for full
- 8 recourse?
- 9 A. I think it's bad public policy to allow
- 10 full recourse for Sage.
- 11 Q. That's not what you say there. You said
- this is clearly bad public policy in the telecom
- 13 industry.
- 14 A. Yes, for Sage to have full recourse
- 15 rights.
- Q. That's not what you say there; is it?
- 17 A. Yes.
- MR. ANDERSON: Objection. Argumentative.
- 19 JUDGE GILBERT: What he says is what he says.
- Go ahead.
- 21 BY MR. DONOVAN:
- 22 Q. So what is your definition of the telecom

- 1 industry?
- 2 A. Telecom industry is telephones. It's
- 3 companies, ILECs, CLECs, IXCs.
- 4 Q. Data companies?
- 5 A. Sure data companies are part of the
- 6 telecom industry.
- 7 Q. So it's your position then that in the
- 8 telecom industry it's bad public policy to have
- 9 100 percent recourse including -- I guess I'm
- 10 confused by the statement. I don't see where
- 11 you've narrowed it down to Sage in that
- 12 statement.
- A. Well, what I'm doing is I'm responding in
- 14 the question. Ms. Timko is arguing that Sage
- should have the unlimited ability to recourse 100
- 16 percent of ABS charges.
- So I'm saying this, allowing them, which
- I would perceive of a customer that abuses that
- 19 recourse option, is bad public policy for the
- 20 telecom industry.
- Q. Would you agree that SBC's billing and
- 22 collection agreements with affiliates allow for

- full recourse in the telecom industry?
- 2 MR. ANDERSON: Objection. Vague. Don't know
- 3 what affiliates you're talking about.
- 4 BY MR. DONOVAN:
- 5 Q. Well, it doesn't matter. You stated the
- 6 telecom industry. Any telecom affiliate of SBC.
- 7 A. Are you talking about IXCs?
- I stated earlier, in the IXC world with
- 9 our agreements, yes, it is correct. In those
- 10 agreements, that has always been in those
- 11 agreements, there are have been full recourse
- 12 rights.
- But the most that's ever in recourse has
- been, the industry average, of 10 percent, not
- 15 30, not 40, not 100, not even 20. 10 percent has
- been at average. So it's never been a problem.
- 17 Q. So it is bad public policy for Sage to
- have full recourse but not bad public policy for
- 19 other carriers to have full recourse for
- 20 telecommunications services?
- 21 MR. ANDERSON: Vague. Are you referring to
- 22 other IXC carriers, other local carriers, what

- 1 kind of carriers?
- 2 MR. DONOVAN: Whatever else is in this telecom
- 3 industry that Mr. Smith has defined.
- 4 THE WITNESS: It's bad when it is above
- 5 industry norms. And industry norms are not 30,
- 6 40, 100 percent.
- 7 BY MR. DONOVAN:
- 8 O. You state on Line 657 and 659 that such a
- 9 policy will give Sage an unfair competitive
- 10 advantage because ILECs and CLECs cannot
- 11 unilaterally recover any uncollectible ABS
- 12 charges; correct?
- 13 A. That's correct.
- 14 Q. If SBC's data affiliate is allowed full
- 15 recourse isn't that agreement giving SBC an
- 16 unfair advantage the same way giving it to Sage
- 17 would be?
- 18 MR. ANDERSON: I'm sorry, you said if the data
- 19 CLEC has full recourse?
- 20 MR. DONOVAN: Correct.
- MR. ANDERSON: Is that the question? In the
- 22 context, that question make no sense because the

- 1 ADS of that affiliate is not having customers
- 2 which accept or authorize collect calls.
- 3 MR. DONOVAN: But that's -- I'm not narrowing
- 4 it down to just collect calls. I'm talking about
- 5 as a general matter of policy, is there an unfair
- 6 competitive advantage to SBC for allowing its
- 7 affiliate to have recourse -- to recourse that --
- 8 MR. ANDERSON: And there's no foundation in
- 9 the record that the affiliate had full recourse
- 10 back to SBC.
- MR. DONOVAN: Well, I think that gets back to
- the issue of we had to adjust the schedule to
- 13 keep Mr. -- to keep Mr. Smith on his plane
- 14 today. The foundation would have been laid had
- 15 Ms. Timko been able to provide her testimony,
- 16 which would include SBC's affiliate contract
- 17 allowing full recourse.
- 18 MR. ANDERSON: But that's SBC's recourse to
- 19 the affiliate. That's not -- I don't know. Go
- 20 on.
- 21 BY MR. DONOVAN:
- Q. Can you answer my question?

- 1 Is there an unfair competitive advantage
- on behalf of SBC for allowing its affiliate to
- 3 have full recourse while it will not allow Sage
- 4 to have full recourse?
- 5 A. Our affiliate recoursed above industry
- 6 norms, yes, that will be unfair advantage; but
- 7 that's not the case. They practice just like the
- 8 industry has always practiced. It's not an
- 9 issue.
- 10 Q. Page 33, please. Line 772 -- well,
- 11 starting on Page 771. You make reference to the
- 12 40 cent per bill message, an amount that is at
- 13 least 20 times higher than the industry standard.
- 14 A. Yes, I see that.
- Q. And by industry standard, you're referring
- to the 5 cent billing and collection fee?
- 17 A. Yes, that's correct.
- Q. Perhaps you can walk me through the math
- 19 here. I don't understand how --
- 20 A. Did I do the math wrong?
- JUDGE GILBERT: Well, it would be eight times
- 22 higher than a 5 cent fee.

- 1 THE WITNESS: Yeah, maybe I did the math
- 2 wrong.
- 3 MR. DONOVAN: I just wanted to clarify that
- 4 one point. Thank you.
- 5 MR. DONOVAN: Your Honor, I believe I'm done
- 6 with my direct -- with my cross.
- JUDGE GILBERT: Mr. Lannon, how about you?
- 8 What do you have?
- 9 MR. LANNON: I just have a few questions.
- JUDGE GILBERT: Oh, I've heard that one
- 11 before.
- MR. LANNON: I'm going to try to stick to
- 13 that.
- 14 CROSS-EXAMINATION
- 15 BY
- 16 MR. LANNON:
- Q. Good afternoon, Mr. Smith.
- 18 A. Good afternoon.
- 19 Q. I'm going to try to rush through this. I
- 20 know you've got a deadline here.
- Do you know what SBC charges Sage to
- place a block on its UNE-P customers?

- 1 A. We don't charge anything to Sage for the
- 2 block.
- 3 Q. Okay. Could you turn to your rebuttal
- 4 testimony, Page 3. I have a couple questions
- 5 regarding the intervening law provision, SBC
- 6 Issue 1.
- 7 It's my understanding that that issue is
- 8 still an open issue in this arbitration; is that
- 9 your understanding?
- 10 A. Yes, sir.
- 11 Q. Thank you.
- On Page 3 of your rebuttal, I think it's
- Q and A 7, you state that SBC Illinois' proposed
- 14 new intervening law language is consistent with
- applicable FCC rules; is that right?
- 16 A. That's correct.
- Q. Do you know whether SBC Illinois' proposed
- 18 new intervening law language is consistent with
- 19 applicable Illinois law?
- 20 A. My understanding is it is.
- Q. Are you familiar with Illinois specific
- 22 requirements regarding ILEC provisioning of UNEs

- 1 and UNE combinations?
- 2 A. Vaguely.
- Q. Okay. Under SBC's proposed intervening
- 4 law language then, which by the way doesn't
- 5 appear to reference any Illinois law at all, what
- 6 UNEs or UNE combinations does SBC Illinois no
- 7 longer believe it is required to provide
- 8 requesting CLECs?
- 9 A. Now, you're talking from the Verizon
- decision or reference to the Verizon decision?
- 11 Q. No, not really. I'm talking about federal
- 12 law versus Illinois law.
- The language in your intervening law
- 14 provision indicates that SBC believes it's no
- longer necessary to provide certain UNEs or UNE
- 16 combinations but it only references federal law?
- 17 MR. ANDERSON: It might help if we could
- 18 respond to a specific line.
- 19 MR. LANNON: Okay. Hang on just a second.
- THE WITNESS: I think I know the section
- 21 you're talking about.
- 22 BY MR. LANNON:

- 1 Q. It would be the first SBC Illinois in
- 2 bold, what follows from that.
- JUDGE GILBERT: What line are you on?
- 4 MR. LANNON: It's -- I'm in Attachment 1, the
- first page of it. It's about a third of the way
- 6 down.
- 7 JUDGE GILBERT: Attachment 1 to the --
- 8 MR. LANNON: Oh, I'm sorry. To the reply to
- 9 the petition.
- 10 MR. ANDERSON: It's the word, I think,
- 11 notwithstanding is where he's looking at.
- MR. LANNON: I can read it.
- 13 JUDGE GILBERT: I see it. Don't read it into
- 14 the record because it's already in the record.
- Just make sure he knows what you're talking
- 16 about.
- 17 THE WITNESS: Right. And my understanding of
- 18 this is the fact that our new intervening law
- 19 language would -- we would reserve the right, you
- 20 know, based upon these decisions or any other
- 21 subsequent decision that we might want to invoke
- 22 to take -- you know, to not create new UNEs or --

- 1 I mean, to do new UNE combinations.
- I don't know the specific UNE
- 3 combinations that are required by the Illinois
- 4 law that we would willing -- that we're either
- 5 looking at to possibly take down.
- From my understanding, this new
- 7 intervening law language is just to reserve our
- 8 rights. But I don't know the specific UNE
- 9 combinations because I do know Illinois does have
- 10 specific UNE combinations that are required, and
- 11 I'm not sure which ones are actually being looked
- 12 at or if there are any being looked at to be
- 13 quite honest.
- MR. LANNON: Thank you. That's all I have.
- 15 JUDGE GILBERT: Okay. I have some questions.
- 16 I'm just going to take a very brief break.
- 17 (Whereupon, a discussion
- 18 was had off the record.)
- 19 JUDGE GILBERT: Back on the record.
- 20 Mr. Smith, I'm sure you will do your
- 21 best to please answer the question I ask.

22

- 1 FURTHER EXAMINATION
- 2 BY
- JUDGE GILBERT:
- Q. If you look at Page 12, the sentence which
- 5 includes the matter on Line 256 where it says,
- 6 SBC is expected to pay the out of region carry
- 7 100 percent of attendant charges. And there's no
- 8 offset there for uncollectibles whatsoever.
- 9 A. Yes, sir.
- 10 Q. That's correct, no offset is permitted at
- 11 all?
- 12 A. Can I just read this?
- 13 Q. Sure. Of course.
- 14 A. Yes. This is correct in the fact that we
- pay the Verizons and Bell Souths of the world,
- 16 yes, 100 percent.
- 17 Q. Of their billed amount?
- 18 A. Yes. Of that tariff rated charge exactly.
- 19 Q. All right. And to use the terminology
- that's been used throughout the case, you would
- eat any uncollectible yourself, your company?
- 22 A. That's right. There's no recourse rights.

- 1 Q. Okay. Perhaps I may have had a
- 2 fundamental misunderstanding here. If you take a
- 3 look at Page 15, the sentence that begins over at
- 4 the right-hand margin on Line 343 and continues
- 5 to 346 and refers to language, intended to
- 6 reconcile only intraLATA toll and/or toll ABS
- 7 calls.
- Is that correct? Is local not included?
- 9 MR. ANDERSON: Are you referring to the
- 10 intraLATA local and/or toll?
- 11 JUDGE GILBERT: Yes.
- 12 THE WITNESS: It's local toll. IntraLATA
- toll -- intraLATA local and/or local toll ABS. I
- mean, it's just local. My sentence there was
- just to convey -- we're not talking about
- 16 interexchange.
- 17 BY JUDGE GILBERT:
- 18 Q. So intraLATA then becomes the modifier of
- 19 both local and toll?
- 20 A. That's correct.
- Q. Okay. Thank you.
- 22 All right. On Page 17, top line, which

- 1 is Line 370 referring to the toll billing
- 2 exception, or TBE, can a single line be blocked
- 3 through TBE or would you have to block, as it
- 4 says there, all of a given CLEC's UNE-P end
- 5 users?
- A. Sure. Single lines can be blocked. A lot
- 7 of carriers do that when they have bad customers
- 8 that don't pay. But what happens on the
- 9 Option 1 -- this is where I was just trying to
- 10 clarify that if they choose -- see, we have some
- 11 CLECs that want to get out of the ABS business,
- 12 period. And as soon as they get the line
- provision to them, they just want it blocked and
- they only offer their customers, like, a prepaid
- 15 service or something like that.
- But, yes, you can do it on an individual
- 17 basis. Carriers could do that.
- Q. Okay. So it's any or all?
- 19 A. Yes.
- Q. All right. Going three lines down there
- 21 to 373 with respect to selectively blocked calls,
- 22 which would be blocking outgoing calls from

- 1 certain facilities and I guess primarily inmate
- 2 facilities, are you blocking all outbound calls
- 3 from those facilities or outbound calls to
- 4 certain recipients?
- 5 A. The way the selective blocking works, when
- 6 we discovered there was a problem all we really
- 7 had was TBE. And so we found out that a lot of
- 8 the collect calls from prisons were causing a lot
- 9 of problems.
- 10 So we were able to develop a system
- where SBC has a contract with those prison
- 12 facilities, those pay phones in prison
- facilities. And where the equipment was, was
- there because sometimes we have -- those pay
- phones don't necessary have the software and
- 16 equipment. But where it was there we developed a
- 17 system where all the outbound calls could be
- 18 blocked.
- 19 So it was just an additional precaution
- 20 that we -- you know, we gave -- we developed and
- 21 we allowed the CLECs to be able to use for free
- 22 to help alleviate this problem.

- 1 Q. Okay. I think I understood that, but I
- 2 think I'm asking a different question. But I
- 3 know I am.
- 4 A. I'm sorry.
- 5 Q. Would an inmate at a facility using the
- 6 selective block be unable to place a collect call
- 7 to anyone or would they be unable to place any
- 8 call to anyone? What would they be unable to --
- 9 A. They would be able (sic) to place the ABS
- 10 call, any ABS call to anyone from that.
- 11 Q. Unable to?
- 12 A. Unable. From that prison pay phone, yes,
- 13 that's correct.
- Q. Okay. So if a given prison utilized
- selective blocking, it would mean then that no
- inmate could make a call, an ABS call, to any
- 17 recipient?
- 18 A. Yes. But -- just also, they can because
- 19 what happens is when we do have those prisons
- 20 blocked, our affiliate has another, you know --
- 21 SBC public telecommunications has the pay phones.
- They're really not an affiliate.

- 1 They offer prepaid service. They don't,
- 2 but they have another company offering prepaid
- 3 service to those inmates in those prison to be
- 4 able to do that. But, yes, they can't do it
- 5 unless they have that prepaid service.
- 6 Q. Okay. All right. Look at Page 54- -- I'm
- 7 sorry, Page 24, Line 547. The sentence beginning
- 8 on that line and running to Line 549. And in
- 9 particular where you say, SBC Illinois is pleased
- 10 with priors in cooperation made in developing
- 11 business practices with Sage regarding ABS.
- 12 Given that we have this proceeding, I
- don't see the pleasure. In what way is SBC
- 14 pleased?
- 15 A. Let me explain that. We were very pleased
- 16 by -- after the Texas Commission came out with
- those four items that said what Sage had to do,
- 18 bill and collect and place blocking on bad
- 19 customers and so forth.
- We were very happy with the business
- 21 practices that came out of that because we were
- 22 able to develop practices with Sage to be able to

- 1 bill these customers and so forth.
- But the reason why we're here is because
- 3 even with that cooperation and we worked together
- 4 in those practices, we are -- because of the fact
- 5 that there is no capital uncollectibles, nothing
- is getting -- in other words, we may -- they may
- 7 do billing, but somehow nothing is ever getting
- 8 paid because we're not getting, you know, hardly
- 9 anything back. That's the problem.
- 10 Q. Okay. Since you said SBC Illinois rather
- 11 than SBC more broadly, it confused me a bit
- 12 because my understanding was that Sage is not
- actually doing business yet with you in Illinois.
- 14 A. Yes, sir. That's correct. And this is
- experience we've had in the other states with
- 16 Sage, that Sage is offering.
- 17 Q. If you look at Page 25, in particular,
- 18 Line 582, you refer to 35 percent of all SBC's
- 19 rated messages and you make a distinction between
- that and 35 percent of unbillables and rejects.
- I understand the distinction you're
- 22 making. What's not clear is whether all SBC's

- 1 rated messages, in fact, includes unbillables and
- 2 rejects among all.
- 3 A. When we send the rate the message to
- 4 Sage -- let me read this a second. One second.
- 5 Q. Sure.
- 6 A. Right. The 35 percent would be for Sage
- 7 to be able to -- in other words, if they get
- 8 these rated messages on a daily basis, they would
- 9 send us back any unbillables, any rejects.
- But the amount, the net amount that
- 11 really needs to be owed -- from that net amount,
- they would not have to pay that 35 percent. They
- would be able to recourse that for bad debt
- 14 specifically. Just for bad debt.
- Q. Okay. But just to -- I'm going to --
- 16 A. Maybe I'm not being clear.
- Q. Well, maybe my question isn't clear. I
- just want to make sure I understand you.
- 19 All is obviously referring to 100
- 20 percent of something. All right. Would that 100
- 21 percent include unbillables and rejects as well
- as all other calls?

- 1 A. Yes. On an all basis, yes, it's going to
- 2 include it.
- 3 Q. Page 33, final sentence starting at Line
- 4 765, final sentence in the first paragraph. If
- 5 you want to just take a look at that for a
- 6 moment.
- 7 A. Yes, sir.
- 8 Q. My understanding is that a customer pretty
- 9 much anyplace could place a call through pretty
- 10 much any IXC they wanted to simply by using their
- 11 access code; wouldn't that be correct?
- 12 A. From my understanding, yes.
- Q. So wouldn't that mean that within the
- industry companies are constantly called upon to
- deal with ABS calls from virtually any other
- 16 carrier?
- 17 A. Yes. In a general sense, yes, they are.
- Q. And so they would have to create some kind
- 19 of mechanism by which they would recover their
- 20 charges for those calls; correct?
- 21 A. I don't know. I hope so.
- 22 Q. I mean -- well, let me not hide my cards

- 1 here. As I understand the point you're making,
- 2 it's that if SBC has sent an ABS call to a Sage
- 3 customer for SBC to then bill directly to the
- 4 Sage customer would require, what you believe,
- 5 would be a burdensome amount of what you call
- 6 infrastructure here --
- 7 A. Yes, sir.
- 8 O. -- in order to do that.
- 9 And I guess what struck me is that this
- 10 must have -- this must go on all the time within
- 11 the industry -- and by "the industry," I mean
- 12 what you said when you said telephones, you know,
- everything; that there must -- there must, on a
- 14 pretty constant basis, be the need to find a way
- 15 to cover those monies.
- And so why would you -- why would SBC
- have to do in this case be any more difficult
- than what anyone else does?
- 19 A. Well, because, number one, this is not our
- 20 end user. So this end user with Sage did not
- 21 say -- did not choose SBC to be their provider.
- 22 They chose Sage to be their local provider.

- So we don't know who that Sage end user
- is. In other words, whenever there's a -- when
- 3 the DUF goes out to Sage to bill for that call,
- 4 we don't have the billing name account
- 5 information for a non-end user. We have that
- 6 information for our end users, but not for
- 7 non-end users.
- 8 And our concern comes on two fronts.
- 9 Number one, on the infrastructure side, of
- 10 course, the billing process to be able to build
- infrastructure to say, okay, we got to get -- it
- 12 will be a billing process for Sage, too, because
- they would have to build infrastructures that
- sends the BNA on a timely basis and so forth.
- And then also just from customer care,
- 16 because now you have a situation where you would
- have a Sage end user calling SBC, and we would
- have to set up a separate 800, separate
- 19 representatives because those are not our end
- users.
- 21 We don't know who -- we don't know what
- 22 kind of services they buy. We don't know, you

- 1 know, what they bought from Sage and how they're
- 2 handled, who they are.
- 3 It's just a lot of infrastructure calls
- 4 we would see, and I think overall it's going to
- 5 be very burdensome to an end user to get all
- 6 these different bills from different carriers and
- 7 especially maybe the carrier they fired, which
- 8 will probably be us, and they're going to get a
- 9 bill from us and they're not going to -- and we
- 10 have no recourse.
- In other words, if they decide not to
- 12 pay that, what can we do? Nothing. We can't cut
- them off for local service. They're not our end
- 14 user. It's Sage's end user.
- MR. KELLY: Your Honor, I'd like to object for
- 16 lack of foundation of the comment that the end
- user on that operator-assisted call is Sage's end
- 18 user. That's just not the fact. I'll just leave
- 19 it at that.
- JUDGE GILBERT: I know that you guys dispute
- 21 who is the end user as part of your dispute about
- 22 who should be responsible for the call. And

- 1 we'll just leave it there, that there is a
- dispute.
- 3 BY MR. GILBERT:
- Q. Let's look at it this way: Let's say a
- 5 caller from a prison -- because that would be
- 6 probably MCI service facility, since you seem to
- 7 specialize in that.
- 8 Just assume for the moment that SBC
- 9 isn't even involved in this. It's ILEC X, forget
- 10 SBC. A customer makes that call. Goes to CLEC
- 11 Y. ILEC X has to figure out some way to get
- their money back from the end user or from CLEC
- 13 Y, which is the equivalent of your problem here,
- 14 how to get your money back.
- I'm assuming that MCI either through a
- 16 contract with somebody or through an
- infrastructure by which they bill directly to the
- 18 end user has some means of recovering their
- 19 money.
- 20 A. Okay.
- Q. And I guess everybody is doing it. I
- mean, anyone can call anyone. How does MCI

- 1 create the structure, for example, by which they
- 2 can collect directly from the end user; but for
- 3 you folks, you're asserting that infrastructure
- 4 would be too difficult.
- 5 And just assume that they do that. Just
- 6 assume that MCI does that, and I realize that's
- 7 not a fact in evidence. But let's just assume
- 8 that they do. So we'll call it a hypothetical.
- 9 A. Well, like you said, I would say that
- 10 probably if it was MCI the interexchange carrier
- or whatever, they can enter into an agreement
- 12 with Sage, which I think Sage has said that they
- do have agreements where they provide BNA and so
- forth like that. But it's just not standard on
- 15 the -- you know, it's not industry practice with
- 16 ILECs or on the local side to bill the end user
- that's not our end user.
- 18 And to be quite honest with you, to let
- 19 you know, June has been -- she may be the best
- 20 person to ask this question later on because
- she's very highly involved with the costs that go
- 22 into a direct bill option because I know her team

- 1 is -- they've actually looked at that at one time
- 2 or another.
- 3 You know, just because we've had some,
- 4 you know, situations out there where that was the
- 5 case; but it was just so -- it wasn't -- we found
- 6 out not only would it just confuse the consumer,
- 7 it's not industry standard and it's very
- 8 cost-prohibitive. But I don't know -- I mean, I
- 9 can't --
- 10 Q. That's fine.
- 11 A. I mean, the way we see it on the local
- 12 side is that the cost causer in this case, we
- 13 believe, is the CLEC because they have the
- ability to be able to -- and I guess that's where
- we get back to our inherent problem here.
- 16 We believe that that -- the issue of ABS
- 17 is inherent to the function of the line. And so
- we believe the CLEC has the ability to say, it
- 19 turns off; it turns on. You know, just like they
- 20 blocked some of their end users 900, 976 number
- 21 calls.
- 22 In other words, they are able to control

- 1 that, you know, what kind of options they're able
- 2 to offer their end users. We don't see this as
- 3 any different.
- I guess, and talking in general, ABS is
- 5 not like DSL. You know, we don't -- there's not
- 6 a -- we don't have a subsidiary of ABS and say,
- 7 we're going to call this customer and develop a
- 8 relationship with them and bill them every month
- 9 for those charges.
- 10 I don't know if that answers your
- 11 question. I'm just trying to be -- probably off
- 12 the wall.
- 13 Q. No, that is responsive to the question.
- 14 Although, included in that, Ms. Burgess, is
- what's called a hand-off. You know, so I can
- 16 take it up, I guess, further with you.
- 17 And I will say because you mention
- 18 customer confusion, Mr. Smith, that the same
- 19 principle would apply it seems to me, that the
- 20 customer is just as likely to get a separate
- 21 bill. By "separate," I mean not from their ILEC
- or CLEC.

- 1 A. They may get it from the IXC, which they
- 2 have direct relationship.
- 3 Q. Yeah. Or they may not because it could
- 4 come from virtually any IXC from virtually
- 5 anyplace and they've accepted that call, and it
- 6 creates some of the same issues is all I'm
- 7 saying, which doesn't mean that your position
- 8 here is wrong. I'm just saying some of the same
- 9 tensions.
- 10 Anyway. Almost done.
- 11 JUDGE GILBERT: Okay. I'm done.
- MR. KELLY: Your Honor, I have two questions,
- 13 literally, about toll blocking exception. I can
- 14 ask Ms. Burgess or since he's touched on it in
- 15 your examination, I can ask him. It doesn't
- 16 matter to me. I think both are qualified to
- 17 answer it.
- 18 JUDGE GILBERT: Okay. Let's see. Let's see.
- 19 Mr. Anderson, with respect to redirect,
- if you redirect him, he's going to have to stay
- for recross; so you want to consider that as you
- think about what to do.

- 1 You want to think about what to do for a
- while, or do you know?
- 3 MR. ANDERSON: I think I have an idea. We
- 4 talked a little bit about it. If I could have
- 5 just a couple minutes. We don't even all have to
- 6 leave the room.
- 7 JUDGE GILBERT: And with respect to you --
- 8 MR. KELLY: I'll wait till Ms. Burgess. I
- 9 think he is pressed for time.
- 10 JUDGE GILBERT: Yeah, because I'm thinking if
- 11 he's not going to do redirect or very, very brief
- 12 redirect -- no.
- MR. KELLY: I'll just wait.
- 14 (Whereupon, a discussion
- was had off the record.)
- 16 JUDGE GILBERT: Back on the record.
- 17 Mr. Anderson informs me that he has some
- 18 redirect.
- 19 REDIRECT EXAMINATION
- 20 BY
- MR. ANDERSON:
- Q. Mr. Smith, you were asked some questions

- 1 this morning regarding industry standards, and I
- 2 believe you discussed industry standards as it
- 3 relates to the billing and collection
- 4 arrangements between ILECs and interexchange
- 5 carriers and compared those or contrasted those,
- 6 the industry standards, as they relate to
- 7 arrangements for the billing and collection of
- 8 ABS charges between local exchange carriers. Do
- 9 you recall those questions and answers?
- 10 A. Yes I do.
- 11 Q. And would you explain in your view why
- there would be a difference in the industry
- 13 standard with respect to, for example, recourse
- 14 between those situations?
- 15 A. Right. In the ILECs situation, because
- what we're talking about today, you know, the --
- we're talking about specifically the message
- 18 exchange of ABS records. That's it. It's
- 19 limited to ABS records.
- 20 And the difference with the contracts in
- the IXC world is those contracts don't just
- 22 include the small ABS. Those contracts include

- 1 all types of records. You know, there's tons of
- 2 different types of records that are exchanged
- 3 with IXCs.
- Also, it's -- in the IXC world, it's a
- 5 one-way relationship. It's not a -- there's not
- 6 exchange records between two parties. There's no
- 7 reciprocal type arrangements. It's just one way.
- 8 We're not sending things back to our
- 9 IXC. And, third of all, of course, there is a
- direct relationship, which we touched on a little
- 11 bit with the IXC, with the end user has that
- 12 direct relationship with the end user.
- We don't have a -- this end user Sage
- has not directly chosen us as to be the provider.
- 15 So there's just a little bit more clarification
- on the differences.
- 17 MR. KELLY: Again, object to a lack of
- 18 foundation that the collect receiver of the call
- 19 lacks a relationship.
- 20 JUDGE GILBERT: Okay.
- 21 BY MR. ANDERSON:
- 22 Q. You were also asked a question which

- 1 suggested there might be a situation where an SBC
- 2 affiliate recourses uncollectible ABS charges
- 3 back to SBC Illinois or an SBC -- another SBC
- 4 ILEC. Do you recall those questions?
- 5 A. Yes, that's correct.
- 6 Q. Can you think of any scenario in which
- 7 that would occur?
- 8 A. No.
- 9 Q. So would an IXC -- if it were an IXC
- 10 affiliate, would an IXC affiliate ever be
- 11 recoursing uncollectible ABS charges back to SBC?
- 12 A. No.
- Q. And why is that?
- 14 A. Because in those affiliated agreements,
- it's going to -- it's a one-way type agreement.
- I mean, if there's not -- they're not going to
- 17 recourse back to us. It's going to actually be
- 18 recoursed back to them.
- 19 Q. And is that because the IXC is not
- 20 accepting collect calls from the LEC?
- 21 A. That's correct.
- 22 Q. Does SBC have a billing and collection

- 1 arrangement with a CLEC affiliate for ABS
- 2 charges?
- 3 A. Yes, we do.
- Q. Okay. And in that arrangement, does the
- 5 CLEC affiliate have any recourse rights back to
- 6 SBC?
- 7 A. No, they have no recourse rights.
- 8 Q. Thank you.
- 9 The judge asked you some questions about
- 10 selective blocking and in particular the scenario
- in which all -- or calls -- a prison will have
- 12 selective blocking of calls from the inmates, ABS
- 13 calls from the inmates.
- 14 And I believe the question was whether
- this would result in a blocking or preventing
- inmates from making calls to any customers, to
- any -- any calls. Is that your recollection of
- 18 the question?
- 19 A. Yes.
- Q. Would you like to clarify your answer to
- 21 that question?
- 22 A. Yes, I would. That particular inmate

- 1 would not be able to make a collect call out to
- 2 a -- for instance, Sage, if Sage has implemented
- 3 selective blocking.
- In other words, if they want to call
- 5 AT&T, if AT&T hasn't implemented selective
- 6 blocking, they can call an AT&T customer. It
- 7 would be just for those customers that have the
- 8 carrier that has implemented selective blocking.
- 9 JUDGE GILBERT: Will that be your last
- 10 question?
- 11 MR. ANDERSON: I have one more.
- 12 JUDGE GILBERT: Okay. Go ahead.

13

- 14 BY MR. ANDERSON:
- Q. Finally, the judge asked you questions
- about -- and I'll refer you to Page 25. This was
- the question about the cap on uncollectibles, in
- 18 particular the 35 percent cap and to what amount
- 19 that 35 percent cap is applied. Do you recall
- those questions?
- 21 A. Yes, I do.
- 22 Q. Great. Is -- under the Option 2 proposal,

- 1 would you explain again or clarify your answer as
- 2 to what the 35 percent cap is applied to.
- 3 A. Yes. Basically what happens is, the 35
- 4 percent applies to the gross. In other words, we
- 5 send them a gross amount of ABS traffic from that
- 6 amount, it actually works a little bit when
- 7 they're able to take off of that amount the
- 8 rejects, the unbillables, and then get down to a
- 9 certain amount. And then from that they're able
- 10 to take the 35 percent off.
- 11 Q. So the 35 percent applies to the net in
- 12 your scenario?
- 13 A. That's correct.
- 14 JUDGE GILBERT: And that would be different
- from what I thought I understood.
- MR. ANDERSON: Right. That's why we thought
- 17 that needed clarification.
- Those are all the questions I have.
- 19 JUDGE GILBERT: Okay. For Sage and staff,
- 20 wait just a moment because I want to clarify
- 21 something here and you will have your
- 22 opportunity.

- 1 FURTHER EXAMINATION
- 2 BY
- JUDGE GILBERT:
- 4 Q. Regarding selective blocking, I guess I
- 5 haven't -- perhaps I misunderstood it correctly
- 6 to this point.
- 7 I thought that selective blocking was
- 8 something that would be imposed, as you discuss
- 9 on top of Page 17, by SBC at an originating
- 10 facility and not by Sage. So I'm confused by
- 11 your most recent answer. Maybe you can clarify
- 12 that.
- 13 A. That's correct. Basically what happens
- is, at the request of Sage or any other carrier,
- if they would like to implement selective
- 16 blocking at prison facilities we do that at their
- 17 request on their OCN level.
- So if Sage came in to say, hey, I'm
- 19 going to implement selective blocking because a
- lot of these charges are from prison facilities,
- we would do that at their request where we're
- 22 able to. And then that customer -- that inmate

- 1 would not be able to make a call to a Sage end
- 2 user any longer.
- 3 Q. They would request it. You would do it?
- 4 A. Yes, sir.
- 5 Q. And when you did it, it would only
- 6 selectively block calls from that facility to a
- 7 particular CLEC, in this case Sage?
- 8 A. That's correct.
- 9 JUDGE GILBERT: Okay. Then I understand.
- 10 All right. Sure. Recross.
- 11 RECROSS-EXAMINATION
- 12 BY
- 13 MR. KELLY:
- Q. That is distinguished from the Option 1
- toll blocking exception or toll billing exception
- that's contained in the Option 1; correct?
- 17 A. Yes, that's correct.
- Q. And in that situation, in Texas, for
- 19 example, for example, if there is too high of an
- 20 uncollectible rate for SBC's incollect calls that
- 21 Sage direct bills under the regulations in Texas,
- 22 SBC can ask that that toll blocking or toll

- billing exception be put on the line; right?
- 2 A. Yes, that's correct.
- Q. And in that situation, calls made inbound
- 4 to the Sage customer from an SBC inmate facility
- 5 can't be completed; correct?
- 6 A. That's correct. Selective blocking is
- 7 kind of the -- it was the small fix. Toll bill
- 8 exception blocking is the fix.
- 9 Q. Okay. And when toll billing exception --
- or total blocking is implemented, in that
- 11 situation, calls inbound to the Sage customer on
- 12 1-800-COLLECT or 1-800-CALLATT can't be completed
- to that Sage customer as well; isn't this
- 14 correct?
- 15 A. It blocks all ABS calls.
- 16 O. You talked about the difference between
- the ILEC and CLEC BNC arrangements and I think
- 18 you described on the lack of -- the fact that
- 19 there's a lack of parity in the number of records
- 20 being exchanged between the IXC and the ILEC on a
- 21 back-and-forth basis is a factor as to why you
- 22 have recourse abilities in your IXC agreements;

- 1 isn't that accurate?
- 2 A. Not the -- a couple of things. Not the
- 3 number of records.
- 4 Q. The value?
- 5 A. No, no. There's the number and then
- there's the type of records. I mean, there's
- 7 more than just ABS that we -- that are exchanged
- 8 with an IXC provider. And those -- I mean, those
- 9 are -- that's only, I'm sure, a small factor in
- 10 why those things are different.
- 11 Q. But in the BNC arrangement, an IXC
- 12 recourse -- or, you know, sends their
- long-distance or their ABS traffic through that
- 14 local exchange carrier BNC arrangement; correct?
- 15 A. That's correct.
- 16 Q. And reason -- I think you indicated that
- the reason that there is not this other
- arrangement that you're proposing is because a
- 19 lack of exchange. Aren't the records going from
- 20 SBC back to the IXC; correct?
- 21 A. That's correct.
- MR. KELLY: No further questions.

- JUDGE GILBERT: Mr. Lannon?
- 2 MR. LANNON: Staff has nothing.
- JUDGE GILBERT: Okay. We are completed then
- 4 with Mr. Smith. Thank you, sir.
- 5 (Whereupon, a discussion
- was had off the record.)
- 7 JUDGE GILBERT: Let's go back on the record.
- 8 The next order of business would be to
- 9 go to the direct case of Sage Telecom.
- 10 (Witness sworn.)
- 11 MR. KELLY: Your Honor, we'll sponsoring the
- 12 testimony from Ms. Timko for testimony.
- 13 STEPHANIE G. TIMKO,
- having been called as a witness herein, after
- 15 having been first duly sworn, was examined and
- 16 testified as follows:
- 17 DIRECT EXAMINATION
- 18 BY
- 19 MR. KELLY:
- Q. Ms. Timko, could you please state and
- 21 spell your name for the record.
- 22 A. Stephanie G. Timko, T-i-m, like Mary, k-o.

- Q. And let me show you what's been marked by
- the court reporter as Petitioner's Exhibit 1.0,
- 3 which is your direct testimony. Do you have that
- 4 in front of you?
- 5 A. Yes, I do.
- Q. Was this testimony prepared under your
- 7 direction and control?
- 8 A. Yes.
- 9 Q. If I were to ask you those questions,
- 10 would you give the answers that are set forth in
- 11 that testimony?
- 12 A. Yes, I would.
- Q. Also attached to that testimony is SGT,
- dash, 1, which is a copy of your resume; and SGT,
- dash, 2, which is an exhibit; and SGT, dash, 3,
- 16 which is an additional exhibit.
- Do you see that?
- 18 A. Yes, I do.
- 19 Q. Are those component parts of your
- 20 testimony?
- 21 A. Yes, they are.
- 22 MR. KELLY: Your Honor, with that, I would

- 1 move for the admission of Petitioner Exhibit 1.0
- 2 with attachments SGT-1, 2, 3.
- 3 JUDGE GILBERT: Is there any objection?
- 4 MR. ANDERSON: We do have objections to
- 5 portions of the testimony.
- 6 JUDGE GILBERT: Of the direct?
- 7 MR. ANDERSON: I apologize, no, we no
- 8 objection to the direct testimony.
- 9 MR. KELLY: I move that because I
- 10 anticipated --
- MR. ANDERSON: Yes. I'm sorry, I wasn't
- 12 following. Thank you.
- MR. LANNON: Staff has no objections either.
- JUDGE GILBERT: Sage Exhibit 1.0 is exhibited
- 15 including attachments.
- 16 (Whereupon, Petitioner's
- 17 Exhibit No. 1.0 was admitted
- into evidence.)
- 19 BY MR. KELLY:
- Q. Ms. Timko, let me also show you what the
- court reporter has marked as Exhibit No. 2.0,
- 22 which is the rebuttal testimony of Stephanie

- 1 Timko. Do you see that?
- 2 A. Yes.
- 3 Q. And was this testimony prepared under your
- 4 direction and control?
- 5 A. Yes, it was.
- Q. Okay. Attached to your testimony is
- 7 Exhibit A, which is an agreement for billing and
- 8 collection services; Exhibit B, which is a
- 9 billing name and address agreement; and
- 10 Exhibit C, which is ascribed as the NECA,
- N-E-C-A, agreement.
- 12 Are those exhibits component parts of
- your rebuttal testimony?
- 14 A. Yes, they are.
- Q. If I were to ask the questions that are
- 16 contain in your testimony, subject to the
- 17 corrections we're about to give, would you give
- 18 those answers?
- 19 A. Subject to the corrections, yes.
- MR. KELLY: Just so the record is clear, there
- 21 are have been some small minor edits,
- 22 typographical type clerical mistakes in the

- 1 rebuttal testimony. We've marked those in the
- versions that's going to be filed with the
- 3 clerk's office as well copies that have
- 4 distributed to the parties.
- 5 Your Honor, I could go through those
- 6 edits if you'd like or we could just move along.
- 7 JUDGE GILBERT: Okay. Just for housekeeping,
- 8 the three items A, B, and C that you referred to
- 9 as exhibits in connection with Sage Exhibit 2.0,
- 10 we will refer to as attachments rather than
- 11 exhibits?
- MR. KELLY: Yes.
- JUDGE GILBERT: Now, there's both the public
- 14 and --
- 15 MR. KELLY: Confidential versions of the
- 16 testimony itself.
- JUDGE GILBERT: Okay. The public version then
- is marked appropriately. We'll refer to the
- 19 confidential version as Exhibit 2.0 P.
- 20 MR. KELLY: Okay.
- JUDGE GILBERT: So that we can distinguish it
- from the public version.

- 1 MR. KELLY: So the P stands for proprietary?
- JUDGE GILBERT: Yes, it does.
- 3 MR. KELLY: And, your Honor, let me just make
- 4 clear that the direct testimony Exhibit 1.0 was
- 5 filed with the clerk's office. We have not
- 6 provided additional copies today. Exhibit 2.0 P
- 7 and 2.0, the public version, we have provided
- 8 copies today that was not prefiled with the
- 9 clerk's office. Although, it was served, albeit
- 10 late.
- 11 And with that, your Honor, we would move
- for the admission of Exhibit 2.0 to 2.0 P, and
- 13 the attachments -- I'm sorry -- yeah, attachments
- 14 A, B, and C to that testimony.
- 15 JUDGE GILBERT: Okay. Objections?
- MR. ANDERSON: We have some objections.
- 17 JUDGE GILBERT: All right.
- 18 MR. ANDERSON: There are several -- as I
- 19 indicated earlier, several portions of
- 20 Ms. Timko's rebuttal testimony which I believe
- are not proper rebuttal to staff but are more in
- the nature of additional direct testimony in

- 1 support of its position.
- 2 And under the schedule in this
- 3 proceeding, that testimony was to have been filed
- 4 on October 1st; and I will just briefly go
- 5 through and identify those portions that are
- 6 subject to the motion on Page 3 of Lines 11
- 7 through 20; Page 7, Lines 1 through 9; Page 8,
- 8 Lines 1 through 20.
- 9 In addition to the more general
- 10 objection that I just made, I would note that the
- issue of the adequacy of the .03 for record to
- 12 bill and collect SBC collection calls was
- 13 addressed by Ms. Timko in her direct testimony.
- 14 However, the additional support for that position
- including the allegations regarding how much it
- actually costs to prepare the bill were not, that
- should properly have been put in the direct
- 18 testimony so that we would have had an
- 19 opportunity to respond and it's not responsive to
- 20 staff testimony.
- Page 9 and 1 through 10, this is clearly
- not responsive to staff because they're

- 1 addressing an issue that they acknowledged
- 2 Mr. Hoagg did not discuss in his testimony. And,
- 3 again, it's in the nature of additional direct.
- Page 9, Line 17, through Page 11,
- 5 Line 6. Again, it's a response to Smith's direct
- 6 not staff's testimony.
- 7 Page 11, Lines 8 through 15.
- 8 MR. KELLY: What was that, through -- line
- 9 what? I'm sorry.
- MR. ANDERSON: Page 8.
- MR. KELLY: On Page 11.
- MR. ANDERSON: 8 through 15.
- MR. KELLY: Thank you.
- MR. ANDERSON: Page 13, Lines 4 through 19.
- 15 Page 15, Lines 8 through 19.
- JUDGE GILBERT: Do you mean 8?
- 17 MR. ANDERSON: I withdraw that. I am not
- moving to strike those lines. I'm withdrawing
- 19 what I was going to do there. I'm not moving to
- 20 strike Line 6.
- 21 So the only thing I'm moving to strike
- 22 on Line 14 (sic) is Lines 2 through 4. And

- 1 actually there's another grounds for that.
- 2 MR. KELLY: I'm sorry, go back again please.
- 3 MR. ANDERSON: On Page 14, the only thing I'm
- 4 moving to strike is Lines 2 through 4. And this
- 5 is a slightly different objection. This is
- 6 because it purports to disclose discussions that
- 7 occurred in the back and forth during the
- 8 negotiation phase. And, generally, it's not
- 9 appropriate to discuss that in testimony.
- 10 JUDGE GILBERT: All right. That was on 14.
- 11 And you had been on 15 but you're not -- you
- don't have any more.
- MR. ANDERSON: I am not -- that's it. Those
- were the -- so basically it's the last section I
- was moving to strike was Page 14, Lines 2 through
- 16 4.
- I don't have any more specific arguments
- 18 to make that really add any more -- I mean, I
- 19 could but in general, even though some of those
- questions may have a hook to, you know, the staff
- or reference to staff witness, in reality when
- 22 you read the full question and answer, it's

- 1 simply responding to the company testimony and
- 2 not the staff testimony.
- 3 Just to clarify complete, in addition
- 4 based on the motion to strike Page 9, Line 17
- 5 through Page 11, Line 6, this includes a
- 6 discussion of the three exhibits.
- 7 So consistent with our objection to that
- 8 testimony, we are also objecting to the
- 9 admissibility of the exhibits discussed in that
- 10 testimony.
- JUDGE GILBERT: Okay. Sage, if you wanted to
- 12 respond generally and then we can go through this
- piece by piece, or do you just want to start
- 14 piece by piece?
- MR. DONOVAN: Your Honor, perhaps very briefly
- talking on a general level and then we can get
- into the nitty-gritty of the particular sections
- 18 that SBC is seeking to strike.
- 19 It's my understanding as a general
- 20 premise that staff has adopted SBC's position
- that if language in this interconnection
- agreement is to be included that deals with the

- 1 terms and conditions of billing and collection
- for ABS services, that staff's proposed ABS
- 3 appendix is appropriate to use as the language in
- 4 this interconnection agreement.
- 5 JUDGE GILBERT: You mean SBC's.
- 6 MR. KELLY: SBC.
- 7 MR. DONOVAN: Excuse me, I meant SBC's
- 8 proposed ABS appendix.
- 9 And staff presented that their
- 10 foundation and their support and their
- 11 acknowledgment that they are making this
- 12 recommendation through their testimony filed on
- 13 October 10th.
- Ms. Timko's rebuttal testimony is
- directly related to the positions advocated by
- 16 staff because the position advocated by staff is
- that SBC's positions are correct. In order to
- 18 rebut staff's positions, it is important that
- 19 Sage have the ability to show why those positions
- are based on what we believe to be faulty
- foundations, what we believe to be incorrect --
- 22 incorrect provisions with respect to the actual

- 1 ABS language should there be any included in the
- 2 interconnection agreement.
- 3 So just as a general matter, just
- 4 because we make reference to the SBC position, if
- 5 we do so in Ms. Timko's testimony, it's not a
- 6 rebuttal to SBC's position directly. It's a
- 7 rebuttal to staff's adoption of it, SBC's
- 8 position, and why that adoption is incorrect.
- 9 So I would just throw that out there as
- 10 a general conversation and we can go into the
- 11 particular details to discuss why each particular
- 12 section is relevant to staff's testimony and in
- 13 rebuttal to staff's testimony.
- 14 And I think with -- unless you have a
- 15 particular issue, your Honor, with respect to the
- motion to strike Lines 11 through 20 of Page 3,
- 17 staff has, I believe, in its testimony indicated
- 18 that -- and, again, through its testimony today
- 19 that they're not clear exactly what SBC's -- or,
- 20 excuse me, what Sage's position is in this
- 21 proceeding.
- 22 We have attempted in Ms. Timko's

- 1 testimony, starting on Page 2 and carrying over
- 2 to the bottom of Page 3, to kind of put some
- 3 flesh to our position so that the record is clear
- 4 as to exactly what it is Sage is advocating for.
- 5 So that the language on Lines 11 through
- 6 20 of Page 3 is a foundation for and is the meat
- of what Sage's position is in this proceeding.
- 8 We believe that SBC's position is incorrect. We
- 9 believe that staff's adoption of that position is
- 10 incorrect and we believe -- and Ms. Timko is
- 11 putting testimony on Page 3 to address why we
- 12 believe that position is incorrect.
- So it is certainly directly related to
- staff's testimony and should not be subject to
- 15 any sort of motions to strike.
- 16 Did you have particular questions on
- that one, your Honor, or shall I just move to the
- 18 next group of language?
- JUDGE GILBERT: Well, let me ask, the question
- begins on Page 2, Line 15, by saying SBC and
- 21 staff have indicated in the testimony and it goes
- 22 on from there.

- Can you point me to the indications in
- 2 staff's testimony that you're referring to.
- 3 MR. DONOVAN: Yes. Just one moment please.
- 4 Your Honor, as the petition was filed,
- 5 the first advocacy position that Sage stated is
- 6 that they do not believe billing and collection
- 7 terms are a regulated service and, therefore, are
- 8 inappropriately concluded in the interconnection
- 9 agreement.
- 10 Staff takes issue with that on Page 5 of
- 11 Exhibit 1. The question reads: How do you
- 12 recommend the Commission resolve Sage Issue 1
- being whether or not the terms should be included
- in the interconnection agreement?
- 15 And Mr. Zolnierek testified that he
- agrees with SBC, that Sage Issue 1, as framed by
- 17 SBC, is moot. He goes on to explain that he
- 18 thinks it's moot because of its conclusion of the
- 19 language in Section 27.16.
- The testimony that Ms. Timko has put
- forward is in direct rebuttal to that position.
- 22 JUDGE GILBERT: All right. I see the language

- 1 beginning on Line 11 on Page 3 as being an
- 2 example and amplification of those portions of
- 3 the answer that preceded into which no objection
- 4 has been made. I'll deny the motion as to that
- 5 material.
- Next is Page 7.
- 7 MR. DONOVAN: Your Honor, the testimony on
- 8 Page 7, the question actually starts on Line 13
- 9 of Page 6 where we actually provide a direct
- 10 quote from Mr. Hoagg, now Mr. Zolnierek's
- 11 testimony, which will be, I believe, Staff
- 12 Exhibit 2 Page 5.
- 13 Actually, we provide two quotes from
- 14 staff's testimony. And then the language at
- issue is in direct rebuttal to staff's advoc- --
- to staff's position based on that language in
- Mr. Hoagg's testimony. And to say that it's
- not -- to say that it's not directly rebutting
- 19 staff's testimony is, I think, stretching a bit.
- JUDGE GILBERT: I think staff's testimony, in
- 21 particular in Mr. -- Dr. Zolnierek's testimony
- does state, I think, in a couple of occasions

- 1 that if Sage has anything additional with respect
- 2 to those issues that would cause staff to
- 3 reconsider its conclusions, to show those
- 4 materials. And I think that's what you're doing
- 5 here, so I'll allow the materials on Page 7 and
- 6 deny the motion.
- 7 Page 8.
- 8 MR. DONOVAN: Your Honor, the information on
- 9 Page 8 is directly related to the information
- 10 that we just discussed on Page 7. It deals with
- 11 the revenue issue. It deals with the cost issue
- in direct connection to staff's -- the language
- 13 you just cited from staff testimony seeking that
- 14 additional information.
- JUDGE GILBERT: Yeah, for the same reason,
- 16 I'll allow that on 8. Motion denied with respect
- 17 to that.
- Top of Page 9, Mr. Hoagg does not
- 19 discuss his -- in testimony.
- MR. DONOVAN: Your Honor, we'll voluntarily
- 21 strike that question and answer.
- JUDGE GILBERT: Good.

- So that's -- outlines 1 through 10 on
- 2 Page 9 are out.
- 3 MR. DONOVAN: Yes.
- 4 JUDGE GILBERT: Picking up at Line 17 on
- 5 Page nine or running through Page 11, Line 6 is
- 6 our next one.
- 7 MR. DONOVAN: Again, your Honor, the question,
- 8 I think, frames it up appropriately; that is,
- 9 actually extract the quote from Mr. Zolnierek's
- 10 now testimony.
- 11 And, actually, the essence of it is,
- 12 staff's adoption, we believe, is based in part --
- and I believe supported by Mr. Zolnierek's
- 14 testimony today -- of the industry standard with
- 15 respect to collections from end users.
- 16 Staff is directly -- staff has directly
- 17 addressed that issue in their testimony by the
- quote provided in the question on the bottom
- 19 Page 9. And we have a full response to staff's
- 20 position.
- MR. ANDERSON: Just to clarify, maybe I missed
- 22 the boat. I thought the quote was from something

- that SBC had filed. Is there a quote -- I don't
- 2 see any cite.
- 3 MR. DONOVAN: Correct. You're correct. I
- 4 didn't state the position properly.
- 5 MR. ANDERSON: Other than Smith's direct,
- 6 which was a quote from Ms. Smith's testimony, not
- 7 Mr. Hoagg's.
- 8 MR. DONOVAN: That's correct. I misstated the
- 9 position.
- 10 MR. ANDERSON: So. . .
- MR. DONOVAN: It's our position that staff
- 12 witness Dr. Zolnierek has adopted the SBC's
- 13 position with -- the general premise is, staff
- has adopted the ABS appendix proposed by SBC, and
- we have to provide rebuttal to staff's position
- 16 to show that that appendix is not proper, not in
- the good policy that staff witnesses have chosen
- 18 to use to discuss this.
- 19 And with respect to the industry
- 20 standard that staff has, I believe, bought off on
- in their testimony, we have -- we should have the
- 22 opportunity to provide rebuttal to show that

- 1 that, in fact, is not the industry standard.
- 2 The industry standard deals with
- 3 recourse that SBC allows its affiliates to have.
- 4 Industry standards deal with recourse that
- 5 National Exchange Carrier Association agreements
- 6 have with their contract members.
- 7 It is not the industry standard that we
- 8 believe staff has adopted in its testimony, and
- 9 we needed to rebut that position by providing
- these other examples of what other billing and
- 11 collection agreements pertain to.
- 12 JUDGE GILBERT: Okay. Go back for a moment to
- 13 Mr. Anderson's remark. Are you saying that the
- quoted language on Page 9 running from Line 17 to
- 15 Line 19 is derived from Mr. Zolnierek's
- 16 testimony?
- 17 MR. DONOVAN: No. I misstated when I said
- 18 that. It is SBC's position that staff has
- 19 adopted, and we feel that we need to have the
- 20 ability to adopt -- to rebut that position in
- 21 order to show -- in order to rebut staff, we have
- to rebut the position staff has adopted.

- 1 Your Honor, if you give me one second,
- 2 I'm trying to find another quote.
- 3 Staff has also stated in its testimony
- 4 that it believes the 35 percent cushion, as staff
- 5 put it, provides adequate protection for Sage in
- 6 its financial exposure.
- 7 MR. ANDERSON: Well, this question and answer
- 8 doesn't go to that. I think there -- I didn't
- 9 move to strike --
- MR. DONOVAN: If you let me finish my thought,
- 11 counselor.
- 12 MR. ANDERSON: I'm sorry.
- MR. DONOVAN: That cushion is based upon
- staff's belief that the average industry
- uncollectible rate is 15 to 20 percent and Sage
- 16 that has exceeded that.
- 17 And staff has proffered that because the
- average uncollectible rate is 15 to 20 percent
- 19 and this allows them a recourseability of to up
- to 35 percent that that is adequate protection.
- Our testimony here provides evidence
- 22 that that is not the industry norm, that recourse

- is available in other agreements, and it's
- directly related to staff's adoption of the
- 3 cushion under the interconnection agreement.
- 4 MR. KELLY: Your Honor, I'd also note in
- 5 Mr. Hoagg's testimony, now Dr. Zolnierek's, of
- 6 course. There's a footnote 1 Page 4 where he
- 7 says, in this connection, I note staff is aware
- 8 of billing and collection agreements involving
- 9 SBC that are not components Section 252
- interconnection agreements, et cetera.
- 11 You know, and we did some
- 12 cross-examination of Dr. Zolnierek on this as
- well where we tried to inquire about whether he
- took these additional industry practices into
- 15 consideration in his opinions. And I think we're
- entitled to put that information in the record,
- 17 entitled to inquire that he did not, Mr. Hoagg
- didn't, or Dr. Zolnierek didn't, take into
- 19 consideration these other alternative options
- that were available.
- JUDGE GILBERT: Well, that can't be based on
- cross-examination though. It's got to be at

- least colorably in response to what's in the
- 2 written testimony.
- 3 MR. KELLY: Well, I agree with that. I guess
- 4 my point is that, you know, this was an issue
- 5 that was properly discussed with Dr. Zolnierek.
- And if I might, if you even continue
- 7 with that answer that is not being moved to be
- 8 stricken. It's just sort of -- it's all
- 9 discussing the same point, and I think what SBC
- 10 is trying to do is more strike the exhibits not
- 11 necessarily the text.
- MR. ANDERSON: Well, if I may respond to that.
- We're moving to strike the testimony, obviously,
- and the exhibits; but the issue here isn't
- whether staff in general supports the company's
- position; otherwise, this rule wouldn't mean
- anything. Any time staff would put in testimony
- that says between, you know, ILEC A and CLEC B,
- we support CLEC B, than that would open the door
- for rebuttal to the respondent's testimony and
- 21 additional direct testimony supporting, you know,
- the rebutting party's position.

- 1 So there has to be something responsive
- 2 to staff's testimony that could not have been
- 3 raised in the direct testimony, which would have
- 4 given us an opportunity to respond to it.
- 5 The fundamental problem here is not
- 6 simply the violation of the procedural schedule
- 7 in the rule but the unfairness. There's nothing
- 8 in staff's testimony that elicits, you know, a
- 9 discussion of what NECA allegedly does or what
- 10 agreements Sage allegedly has with its -- with
- 11 other carriers.
- 12 If Sage had felt that this was relevant
- 13 to support their position, it was incumbent upon
- 14 them to present it in their direct case. And I
- 15 also note that I believe -- just one last
- 16 comment, if you look at Page 1 of Ms. Timko's
- testimony where she discusses the purpose of her
- rebuttal testimony she says, The purpose of my
- 19 rebuttal testimony is to respond to testimony
- 20 filed by Commission staff witnesses and the new
- issues raised in the testimony put forth by SBC
- 22 witness June A. Burgess and Roman A. Smith.

- 1 Previously, you considered the argument
- 2 made by Sage that SBC's discussion of industry
- 3 standard was -- somehow raised a new issue, and I
- 4 believe if we said, we were simply presenting
- 5 evidence in support of our position as we have a
- 6 right to do.
- 7 So I believe that, in fact, that
- 8 question and answer in particular appears to be
- 9 directed at the so-called new issues raised by
- 10 Ms. Burgess and Mr. Smith and not to anything in
- 11 staff's testimony.
- MR. LANNON: And, your Honor, if I may just
- interject. Although, we're not joining SBC in
- their position to strike, I do believe counsel
- for Sage has exaggerated staff's adoption of
- 16 SBC's positions.
- 17 We have agreed with them on a couple of
- 18 points, which counsel referenced. However, our
- 19 general recommendation was that the Commission
- adopt SBC's proposed three option approach. We
- 21 have not adopted all of SBC's positions.
- 22 JUDGE GILBERT: All right. Well, this one is

- 1 really in the nature of a judgment call. And I'm
- 2 going to do this:
- I think a fair and I will have to say a
- 4 generous reading of staff's testimony and those
- 5 portions of SBC's case, that it appears to
- 6 endorse, would permit this testimony as
- 7 appropriate rebuttal to staff with one exception.
- 8 And, again, I'm making a judgment call here. I
- 9 guess both sides can certainly disagree with my
- 10 judgment.
- I feel like the NECA, N-E-C-A, agreement
- 12 goes beyond what I think is a fair response. I
- think it's one thing for Sage to talk about its
- own agreements with others. I think you really
- 15 range far and wide to find this NECA piece.
- So I am going to strike the testimony
- from Line 8, beginning with the word "further,"
- 18 through the end of that sentence on Line 11 and
- 19 the citation. And I will strike Exhibit
- 20 attachment C. The motion is denied with respect
- 21 to the rest of it.
- Page 11, the next part.

- 1 MR. KELLY: Your Honor, I'd just like to point
- out. We're not disputing your ruling. SBC had
- 3 not moved to strike Lines 8 through 11 to the
- 4 best of my knowledge.
- 5 JUDGE GILBERT: On Page 10.
- 6 MR. ANDERSON: Yes.
- 7 MR. KELLY: You did. Okay. I apologize.
- 8 MR. DONOVAN: Your Honor, going to the Line 8
- 9 through 15 on Page 11, this goes back to a
- 10 previously argument we made with respect to
- earlier testimony that they sought to have
- 12 stricken.
- 13 It's my understanding, again, that Sage
- has -- excuse me, that staff has -- well, I don't
- want to overstep bounds, but it's my
- 16 understanding of staff's position that Sage has
- 17 adopted the parameters contained in the 13-State
- 18 ABS appendix proposed by SBC.
- This question, again, goes to the
- 20 foundation of the -- our view of the impropriety
- of that recommendation and we should have the
- 22 opportunity to provide rebuttal to staff's

- 1 position adopting SBC's position.
- 2 MR. ANDERSON: In light of your prior rulings,
- 3 I withdraw my motion to strike, Page 11, Lines 8
- 4 through 15.
- 5 JUDGE GILBERT: All right. Sobeit.
- 6 13.
- 7 MR. ANDERSON: I will also withdraw that
- 8 motion.
- 9 JUDGE GILBERT: 15 is withdrawn.
- 10 Finally 14, we're looking at a sentence
- 11 starting on Line 2. You had a different basis, I
- 12 believe, for that one.
- MR. DONOVAN: Your Honor, we'll voluntarily
- 14 strike that sentence.
- 15 JUDGE GILBERT: All right.
- MR. ANDERSON: And I apologize. In light of
- 17 that -- and I should have made this clear, too.
- 18 I did miss an additional section which is
- 19 directly related to those lines, and that is on
- 20 Page 14. Page 14, Lines 14 through 19.
- On the same grounds. I simply overlook
- that and I apologize.

- 1 MR. KELLY: Can you give us just one second,
- 2 your Honor.
- JUDGE GILBERT: Okay. I think what I'll take
- 4 there is the sentence beginning with the word
- 5 "during" on Line 14. And I believe the rest of
- 6 it can be separate from that.
- 7 MR. ANDERSON: Thank you.
- 8 JUDGE GILBERT: So the sentence 14 through 15
- 9 and ending the word "done" is out.
- 10 MR. DONOVAN: I believe that was the last of
- 11 them.
- 12 JUDGE GILBERT: Yeah.
- MR. ANDERSON: Thank you.
- 14 JUDGE GILBERT: That concludes ruling on the
- 15 motion. I assume that Ms. Timko is available for
- 16 cross-examination?
- 17 Are you going to have anything,
- 18 Mr. Lannon, for her?
- MR. LANNON: Yes. I'll have a little, but
- I'll follow up.
- 21 MR. KELLY: Your Honor, could I just get a
- 22 ruling that these exhibits are admitted into

- 1 evidence.
- JUDGE GILBERT: Oh, yes I'm sorry.
- 3 Any other objections to them,
- 4 Mr. Anderson?
- 5 MR. ANDERSON: There was an exhibit with the
- 6 NECA. Obviously, that was within the scope of
- 7 ruling.
- 8 JUDGE GILBERT: Yes.
- 9 MR. ANDERSON: So our -- you know, obviously,
- 10 we objected to the other exhibits and stand on
- 11 that with respect to your ruling.
- 12 JUDGE GILBERT: Okay. Exhibit 2.0 and 2.0 P
- are admitted and attachments A and B to those
- 14 exhibits are admitted .
- 15 (Whereupon, Petitioner's
- 16 Exhibit No. 2.0 and 2.0 P
- 17 were admitted into evidence.)
- 18 JUDGE GILBERT: That was A and B to the
- 19 rebuttal; correct?
- MR. KELLY: Yes, your Honor.
- JUDGE GILBERT: Those are admitted as well.
- 22 MR. ANDERSON: I guess I have just kind of a

- 1 strange question to ask at the beginning of
- 2 cross, but I had thought you told me earlier,
- 3 Mr. Kelly, that Ms. Timko intend to provide some
- 4 clarification or changes to her testimony based
- 5 on the revised ABS appendix. Is that --
- 6 MR. KELLY: I think the only thing is we
- 7 addressed at the very beginning of the hearing
- 8 what the position was with respect to that, and
- 9 that helped clarify -- that is Sage's position as
- 10 stated earlier. Right.
- 11 MR. ANDERSON: Thank you.
- 12 CROSS-EXAMINATION
- 13 BY
- MR. ANDERSON:
- Q. Would you please turn to Page 10, Line 6
- of your direct testimony.
- Beginning at that portion of your
- 18 testimony, you discuss a ruling of the Federal
- 19 Communications Commission; is that correct?
- A. That's correct.
- Q. You're not a lawyer; is that correct?
- 22 A. No, I'm not.

- 1 Q. And you do not have a law degree?
- 2 A. No.
- 3 Q. Do you know whether the FCC decision to
- 4 which you refer in that case applied to billing
- 5 and collection for intrastate services?
- A. I do not speak to that issue.
- 7 Q. So you don't know whether or not that
- 8 decision was specifically applicable to the
- 9 question of the regulatory status of billing and
- 10 collection for interstate services?
- 11 A. You're asking me if that decision included
- a applicability to interstate; is that correct?
- 13 Q. I'm asking whether you know whether the
- decision had to do with the regulatory status of
- billing and collection for interstate services?
- 16 A. No, I'm not aware of that decision.
- 17 Q. Did you read the decision?
- 18 A. I briefly looked over it a long time ago.
- 19 I couldn't say that I can really talk about it
- 20 intelligently at this point other than in general
- 21 terms.
- 22 MR. ANDERSON: Your Honor, I'm going to move

- 1 to strike the question and answer beginning at
- 2 Page 10, Line 6 through Page 11, Line 9.
- 3 The fact that Ms. Timko is not a lawyer
- 4 or doesn't have a legal degree is not the basis
- for my objection, although that would go to the
- 6 weight of the evidence obviously, it has to do
- 7 with lack of foundation.
- 8 MR. KELLY: Hold on, your Honor, please.
- 9 Well, I would agree that, to begin, the
- answer at Line 10 through 14 on that page should
- 11 be stricken in light of Ms. Timko's answer.
- However, it goes on to say, I think,
- more generic statements about BNC arrangements in
- 14 general. And I don't believe that the entire
- answer, which has been the proper foundation that
- 16 there's a lack of foundation for the entire
- 17 answer.
- So we would agree that as such beginning
- 19 on Line 10 through the end of Line 14 should be
- stricken, but we would object to the remaining
- 21 being stricken.
- 22 JUDGE GILBERT: Mr. Anderson, do you want to

- 1 add anything?
- 2 MR. ANDERSON: I have nothing further.
- JUDGE GILBERT: What I'm going to do is strike
- 4 the answer starting at Line 7 and going to
- 5 Line 14 as well as footnote 4. Well, I guess
- 6 that's all footnotes 2, 3 and 4 all going.
- 7 And, frankly, I don't think it's going
- 8 to make any difference because you'll cite it in
- 9 your brief anyway.
- 10 MR. KELLY: Yeah.
- JUDGE GILBERT: And agree with Mr. Kelly that
- the rest of the response really is the witness'
- 13 summary, certainly in part of Sage's position.
- 14 And with the rest, I think it's within the zone
- of general information that the witness would
- have in order to conduct her job.
- 17 And she certainly has that much
- understanding of what the FCC does. So I'll deny
- 19 the motion with respect to Lines 15 on Page 10
- through Line 9 on Page 11.
- MR. ANDERSON: Okay.
- 22 BY MR. ANDERSON:

- Q. Ms. Timko, have you done any -- performed
- 2 any research to determine whether the Illinois
- 3 Commerce Commission has entered any orders
- 4 declaring billing and collection arrangements to
- 5 be unregulated?
- 6 A. I have not done the research, no.
- 7 Q. Do you know whether the Illinois Commerce
- 8 Commission ordered that billing and collection
- 9 arrangements in Illinois for intrastate services
- 10 be de-tariffed?
- MR. KELLY: Objection to the use of the word
- 12 de-tariffed. I don't think it's a proper term
- 13 used in Illinois.
- MR. ANDERSON: I don't think it's a term used
- 15 in -- well --
- MR. KELLY: I'll withdraw the objection.
- 17 THE WITNESS: Are you asking me if I'm aware
- 18 that there's a rule in Illinois stating that ABS
- is unregulated?
- 20 BY MR. KELLY:
- Q. No. Actually, I'm into asking that
- question. I'm asking do you know whether there

- 1 is such an order.
- 2 A. No. No.
- Q. Okay. So as far as you know, billing and
- 4 collection practices have not been ordered by the
- 5 Commission in Illinois to be removed from local
- 6 exchange carrier's tariffs?
- 7 A. As far as I know.
- Q. Okay. Turn to Page 13 outlines 1 and 2.
- 9 There you state that according to the Texas --
- 10 Michigan and Texas Commissions billing and
- 11 collections is not a regulated service; is that
- 12 correct?
- 13 A. Yes, that's correct.
- Q. Okay. Now, when you refer to the Texas
- 15 Commission, are you referring to the revised
- arbitration award of the Texas Commission in PUTC
- Docket 24542, portions of which are attached to
- the arbitration petition of Sage as Exhibit 8?
- 19 A. Yes, that's the basis for my
- 20 understanding.
- Q. Okay. Do you have that exhibit?
- 22 MR. KELLY: Do you have a copy for the

- 1 witness?
- MR. ANDERSON: Well, I have a copy for me. I
- 3 assume since it was attached to your petition,
- 4 you might have a copy of it.
- 5 THE WITNESS: I have what we entered as an
- 6 exhibit, which is a condensed version.
- 7 BY MR. ANDERSON:
- Q. Okay. Let's try this and if I need to,
- 9 I'll show you my copy if it's not matching up.
- 10 Can you point to any language in that
- order in which the Texas Commission concluded
- that billing and collection services for
- intrastate services are unregulated?
- A. Where I got my understanding that it's
- unregulated is based on the arbitrator's decision
- in this document, which says Page 212 on it.
- 17 MR. KELLY: 212?
- 18 THE WITNESS: 212.
- 19 BY MR. ANDERSON:
- Q. And does the arbitrator's decision
- 21 beginning on Page 212 say anywhere on that the
- 22 basis for its decision was a finding that billing

- 1 and collection services are unregulated?
- 2 MR. KELLY: Objection. The document speaks
- 3 for itself. The witness can testify about what
- 4 her opinion is of where she derives that opinion
- 5 but the document speaks for itself.
- 6 JUDGE GILBERT: Well, I think that's a fair
- 7 distinction.
- 8 MR. ANDERSON: I'm sorry, is the ball in my
- 9 court to ask another question now? I'm not sure
- 10 where we stand.
- JUDGE GILBERT: I'm not sure you have to ask
- 12 another question. I think the question can stand
- 13 as modified.
- I mean, as I understand it, you're
- asking her what is it here that supports your
- 16 position.
- MR. ANDERSON: Yes, that's essentially what
- 18 I'm asking.
- 19 JUDGE GILBERT: And I think that's a fair
- question to ask, and I thought Mr. Kelly's
- 21 distinction was between that question and your
- 22 asking what does this order mean.

- 1 MR. ANDERSON: No, I wasn't meaning to ask the
- 2 second question that you mentioned, if that's the
- 3 way it came out.
- 4 I'm asking what is it in this decision
- 5 at Page 212 that Ms. Timko is relying on for her
- 6 view that the Texas Commission found billing and
- 7 collection services to be unregulated. That's
- 8 essentially the question I'm asking.
- 9 JUDGE GILBERT: Sounds like a good question.
- 10 THE WITNESS: Okay.
- 11 Without speaking to the discussion prior
- to this section on Page 212 but only reading the
- 13 sentence that starts with "first," my
- 14 understanding of the arbitrator's position is
- that because ABT over UNE-P is complicated,
- involves a lot of different parties and parties
- don't -- you know, have a lot of disagreement
- about it, that it shouldn't -- it should not be
- 19 part of the interconnection agreement. That's my
- 20 understanding.
- Q. So the decision was based upon the
- arbitrator's view of the complexity and other

- 1 factors you mention and not jurisdiction of the
- 2 Commission over the matter; is that correct?
- 3 A. I'm not aware of a document that refers
- 4 back to the particular jurisdictional cite.
- 5 Q. Okay. Fair enough.
- Refer to Page 16, Line 13 and 15. There
- 7 you state that, quote, Sage takes reasonable
- 8 collection efforts at parity with its own
- 9 collection efforts for its own charges, unquote;
- 10 is that correct?
- 11 A. That is correct.
- 12 Q. If I understand your testimony at Page 18,
- 13 your -- Sage's products offerings include local,
- toll and long-distance services as well features
- 15 such as caller ID, call waiting and certain other
- 16 features; is that correct?
- 17 A. Can you direct me to Page 18 where I state
- 18 that.
- 19 Q. I'm sorry, it's direct Page 7, Line 18 to
- 20 Page 7 -- I'm sorry, Page 6, Line 18; Page 7,
- 21 Line 2.
- 22 A. Okay. I agree that Page 6, Lines 18 and

- 1 Page 7, Lines 1 through 4 accurately depicts what
- 2 Sage offers.
- 3 Q. Okay. And that includes local, toll,
- 4 long-distance, caller ID, call waiting and other
- 5 features that can be obtained in addition to the
- 6 bundled offer; correct?
- 7 A. That's correct. Yes.
- 8 Q. All right. Now, Sage includes charges for
- 9 all of those services to a particular -- you
- 10 know, provided to a particular customer on one
- 11 monthly bill to that customer; is that correct?
- 12 A. That's correct.
- Q. Okay. And Sage would also include on that
- same monthly bill the per minute rate charged for
- long-distance calls which exceed the customer's
- 16 allotted amount of long-distance minutes; is that
- 17 correct?
- 18 A. Yes, we do.
- 19 Q. Sage includes ABS charges for incollect
- 20 calls on a bill that is separate from the bill
- 21 which Sage uses to charge for all of the local,
- 22 toll, long-distance and other services that we've

- 1 previously discussed; is that correct?
- 2 A. That's correct.
- 3 Q. And the separate invoice for ABS incollect
- 4 charges is included in a separate envelope and
- 5 sent out at a separate time than the invoice sent
- for these other local, toll, long-distance
- 7 features and other services; is that correct?
- 8 A. It's not a yes or no answer. We bill our
- 9 customers kind of on a rolling basis. We don't
- do them all just once a month.
- 11 Q. All right.
- 12 A. But our incollect bills are sent out once
- a month. So some customers, yes, they'll get
- them in separate bill but they make get them at
- the same time just based on where they fall and
- on a normal billing cycle.
- Q. But for some customers, the bill for
- 18 Sage's local and long-distance calls may come at
- 19 a different time than the bill for ABS
- 20 services --
- 21 A. Yes.
- 22 Q. -- just because the two bills are sent

- 1 out on different billing cycles; correct?
- 2 A. Yes.
- 3 Q. Okay. Do the customer bills which Sage
- 4 sends to its customers for local, toll, and
- 5 long-distance services include return envelope
- for payment by the customer?
- 7 A. I am embarrassed to say, I don't know.
- Q. Do you know whether that's -- that would
- 9 be a requirement of the billing -- the rules
- 10 governing billing and collection practices
- 11 applicable to local exchange carriers in
- 12 Illinois?
- 13 A. I think that would be a reasonable
- 14 requirement. I don't speak to the cite.
- 15 Q. Okay.
- MR. KELLY: I will object to the relevance of
- 17 the question as it relates to Ms. Timko's answer
- 18 here. I don't think she's talking about -- in
- 19 her testimony on Page 16, she's not referring to
- 20 practices in Illinois because they aren't in
- 21 business in Illinois. She's referring to
- 22 practices in Texas.

- 1 THE WITNESS: Thank you.
- JUDGE GILBERT: Is there a ruling you want or
- 3 you just want to make that clarification?
- 4 MR. KELLY: Just make that clarification. I
- 5 don't want to the record to be -- you know,
- 6 indicate that they've done anything wrong with
- 7 respect to Illinois law because they haven't done
- 8 anything with respect to billing.
- 9 MR. ANDERSON: I wasn't suggesting that. That
- 10 wasn't my point, but let me move on.
- 11 BY MR. ANDERSON:
- 12 Q. So you don't know whether in the other
- 13 states where you're providing service you have
- separate envelops -- I'm sorry, return envelopes
- for customers to use to make payment -- to remit
- 16 payment.
- I think you said you weren't sure.
- 18 A. Yeah. I'm really not sure, but I will be
- 19 glad to find out and let you know.
- Q. What about the separate invoices sent by
- 21 Sage for ABS incollect charges? Do those
- 22 separate bills include return envelopes for

- 1 payment by the customers?
- 2 A. Our company uses the same billing company
- 3 for the incollect calls. You know, they package
- 4 it and everything that we use for our regular
- 5 bills.
- 6 So if they put the envelope in for that
- one, they'll put it for the other one. That's
- 8 just part of agreement. So I'll find out.
- 9 Q. Does Sage make follow-up calls to
- 10 customers whose payment for local, toll, and
- 11 long-distance services are past due?
- 12 A. No.
- Q. And Sage also doesn't make follow-up calls
- 14 to customers whose payments for ABS incollect
- 15 calls are past due; is that correct?
- 16 A. I'm sorry, I misunderstood your first
- 17 question. Your first question was, do we make
- 18 follow-up calls for customers on our -- for their
- 19 regular bills.
- Q. For their local, long-distance, toll bills
- when customers are past due, I assume you
- 22 sometimes send out reminder notices?

- 1 A. Yes, we do.
- 2 Q. Do you ever have people in your customer
- 3 care group or any employees make follow-up calls
- 4 by telephone to those customers?
- 5 A. Yes, we do.
- 6 Q. Okay. And that is not a practice that you
- 7 follow with respect to customers with past due
- 8 payments for the ABS incollect charges; isn't
- 9 that correct?
- 10 A. We do send reminder notices. We do not
- 11 call.
- 12 Q. Okay.
- 13 A. On the active incollects.
- JUDGE GILBERT: What do you mean by active
- 15 incollects?
- 16 THE WITNESS: Once an incollect has gone to a
- 17 certain date, like blocking has been implemented
- there's no more charges on the bill, the customer
- 19 has left us, they got a final bill. It's over.
- They're done. They're gone. It goes to a final
- 21 bill status, which is then sent to a completely
- 22 different collection group.

- 1 Our -- Sage's collection efforts in
- 2 general for our active customers aren't strong.
- 3 I mean, there aren't a lot of people. We have an
- 4 active group for what we call final bills. And
- 5 they send out reminder notices and advise and
- 6 actions, those kind of things.
- 7 Q. Okay. I'm a little confused here. I just
- 8 want to make sure I understand.
- 9 We asked a data request, data request
- No. 11 of our second set, describe the measures,
- if any, that Sage undertakes to communicate to
- its customers that failure to pay ABS charges
- will result in blocking of a ABS calls.
- Do you recall that are question and
- 15 answer?
- 16 A. Yes, I do.
- MR. KELLY: Mr. Anderson, what number is that
- 18 again?
- 19 MR. ANDERSON: It's 11. No. 11.
- 20 BY MR. ANDERSON:
- Q. And in that response, you indicated that
- 22 Sage has two separate forms of communications to

- 1 customers who failed to pay ABS charges; that
- 2 their failure to pay will result in blocking of
- 3 ABS calls; is that correct?
- A. Yes, that's correct.
- 5 Q. And the one method is a past due reminder
- 6 letter --
- 7 A. Yes.
- 8 Q. -- sent to a customer? One's a 30-day
- 9 past due balance associated with an ABS charge?
- 10 A. That's correct.
- 11 Q. And you also discussed that for -- it's a
- 12 second method of communication for those
- 13 customers with unpaid ABS charges, Sage places
- the following message on all subsequent ABS
- invoices, Partial payments may be made for these
- 16 charge. However, any amounts left unpaid for 60
- days could result in blocking of collect calls to
- your telephone line by Ameritech; correct?
- 19 A. Yes, that message appears on their invoice
- 20 and follow-up invoices.
- Q. Well, actually, that response does not
- 22 indicate that it appears on the initial invoice;

- 1 isn't that correct?
- In fact, the response indicates that
- 3 it's only on subsequent invoices for those
- 4 customers with unpaid ABS charges; isn't that
- 5 correct?
- A. I'd like to read my response to make sure.
- 7 Which question is this again, please?
- 8 Which DR?
- 9 Q. 11.
- 10 A. Thank you.
- 11 JUDGE GILBERT: Let's go off the record.
- 12 (Whereupon, a discussion
- was had off the record.)
- JUDGE GILBERT: Okay. We're back on.
- 15 THE WITNESS: I need to clarify this.
- 16 BY MR. ANDERSON:
- 17 Q. Okay.
- 18 A. If you look at what we actually submitted
- in response, which are copies of SBC -- I'm
- sorry, copies of Sage's incollect bills, there's
- 21 a couple sentences on -- or a sentence on here.
- 22 It says, Partial payments may be made for these

- 1 charges. However, any amounts left unpaid for 60
- 2 days could result in blocking of collect calls to
- 3 your telephone line by Southwestern Bell.
- 4 That notice appears on every incollect
- 5 bill that we sent, including the first invoice.
- Q. Okay. Well that's -- I understand. Let
- 7 me backtrack. I just -- I don't want to get off
- 8 track here. We kind of did on this data request
- 9 response.
- 10 My question really -- my clarification
- of this, for those active, you know, Sage end
- 12 users who are past due on payments of their local
- and long-distance bills, Sage's practices at some
- point, there may be circumstances in which that
- 15 customer actually gets a call, a reminder call,
- 16 not simply a letter; correct?
- 17 A. That's correct.
- 18 Q. And if I understood your testimony, just
- 19 to clarify, you do not make follow-up calls --
- 20 Sage does not make up follow-up calls to those
- customers with past due amounts of ABS charges;
- 22 correct?

- 1 A. That's correct.
- 2 Q. Okay. Thank you.
- 3 Does Sage have any procedures for
- 4 verifying the credit worthiness of applicants for
- 5 service?
- 6 A. Sage does not engage in credit scoring.
- 7 What we do -- our method of credit scoring is we
- 8 only accept customers who are active with a
- 9 certain set of telecommunication companies right
- 10 now. That way we know they haven't been
- 11 disconnected for nonpayment, and we convert them.
- 12 Q. Does Sage make any attempt to verify
- whether those applicants have satisfactory
- payment records with the customer's previous
- 15 provider?
- 16 A. Other than the information that our sales
- 17 representative receives at the time of sale,
- 18 which is the CSR, which used to be populated. It
- 19 used to say, you know, this is -- way back in the
- beginning, SBC used to say, you can't convert.
- They're past due. They're a problem. They don't
- do that any longer.

- 1 Q. And Sage does not make any attempt, I take
- 2 it, to verify whether an applicant for service
- 3 has a satisfactory payment record with respect to
- 4 ABS charges; is that correct?
- 5 A. That's correct.
- Q. Are there any circumstances in which Sage
- 7 requires an applicant for service to furnish a
- 8 deposit?
- 9 A. No.
- 10 Q. And when setting up a new account for
- 11 telecommunications service to a customer to be
- served over UNE-P, would it be correct to say
- that Sage does not take any steps to ensure that
- the new customer is likely to pay charges for ABS
- 15 services?
- A. Just for ABS services, my answer would be
- 17 yes.
- 18 Q. My statement was correct?
- 19 A. Your statement was correct.
- Q. Thank you.
- 21 Please refer to Page 16, Line 13. There
- you refer to the, quote, business procedures

- 1 currently in place, unquote; is that correct?
- 2 A. Yes.
- 3 Q. And is it your testimony that these
- 4 business procedures or practices are based on the
- 5 Texas Commission's interim order in PUTC Docket
- 6 No. 24593 dated September 4th, 2001?
- 7 A. I'm sorry, could you repeat that.
- Q. Is it your testimony that these business
- 9 practices that you refer to, beginning at Line 13
- and also at Line 7 of Page 16, are based on the
- 11 Texas Commission's interim or the in PUTC Docket
- 12 No. 25593 dated September 4th, 2001?
- 13 A. Yes. That was one of the conditions.
- Q. Okay. And would you agree that that order
- does not require Sage to issue separate invoices
- 16 for ABS incollect calls?
- 17 A. That's correct.
- Q. And, in fact, wouldn't it be correct that
- 19 the order, the interim order, actually assumes
- that Sage will include charges for incollect
- 21 calls on the same invoice that includes charges
- 22 for the local telecommunications services

- 1 provided by Sage.
- 2 MR. KELLY: Can I just ask -- hold on, please.
- 3 Are you asking her interpretation of the
- 4 Commission's order if that's what the
- 5 Commission's order requires?
- 6 MR. ANDERSON: Well, yes. I'm asking whether
- 7 she believes or she agrees that the order assumes
- 8 that Sage would include charges for incollect
- 9 calls on the same invoice that includes charges
- 10 for telecommunications services.
- 11 MR. KELLY: Okay.
- 12 THE WITNESS: I don't agree with that
- 13 assumption, no.
- 14 BY MR. ANDERSON:
- Q. Do you have copy of the order there?
- MR. KELLY: We have a copy of the excerpt that
- we attached to our petition.
- 18 JUDGE GILBERT: Exhibit 8?
- 19 MR. KELLY: Exhibit 8.
- MR. DONOVAN: No, actually, I don't believe we
- 21 have a copy of that.
- 22 MR. ANDERSON: Actually, your Honor, that is

- 1 not --
- 2 MR. KELLY: Oh, okay. I'm sorry.
- 3 MR. ANDERSON: Well, I have a copy of it which
- 4 you provided in response to a data request. If I
- 5 could show you that.
- In fact, you may have it as attached to
- 7 the response to data request No. 2.
- 8 MR. KELLY: Yeah.
- 9 JUDGE GILBERT: And this is not an exhibit;
- 10 correct?
- 11 MR. ANDERSON: It's not an exhibit.
- 12 THE WITNESS: What portion would you want me
- 13 to refer?
- 14 BY MR. ANDERSON:
- 15 O. Would it be correct that in the
- 16 conclusion, which begins on Page 14 and carries
- over to Page 15, the second bullet point states
- 18 sa follows:
- 19 All partial bill payments as
- 20 distinguished from partial payments of the
- incollect portion of the bill shall first be
- 22 applied to Sage's bill for local

- 1 telecommunications service plan in accordance
- with PUCSUBSTR-26-27B6, any remaining balances to
- 3 be applied to SWPTs charges with incollect calls
- 4 and remitted to SWPT.
- 5 MR. KELLY: You're asking whether with witness
- 6 see that language.
- 7 MR. ANDERSON: I'm asking whether it states
- 8 that in the order, yes.
- 9 MR. KELLY: We'll stipulate to that.
- 10 THE WITNESS: Oh, yeah.
- 11 (Whereupon, a discussion
- was had off the record.)
- 13 BY MR. ANDERSON:
- Q. Beginning on Page 30, Line 10 of your
- 15 direct. There you include some testimony
- 16 referring to what you refer to as alleged, quote,
- financial implications, unquote; is that correct?
- 18 Page 30, Line 10.
- 19 A. Apparently it's predicated on the previous
- 20 question; so...
- Q. Okay. But you see where I'm referring to
- beginning on Page 30, Line 10?

- 1 A. I have your reference, yes.
- Q. Okay. Do you have a degree in -- are you
- 3 an accountant?
- 4 A. No, I'm not.
- 5 Q. Do you have a degree in accounting?
- 6 A. No.
- 7 Q. Do you have a degree in finance?
- 8 A. No.
- 9 Q. Do you have a degree in economics?
- 10 A. No.
- 11 Q. Have you ever worked in the accounting or
- financial division of a company or corporation?
- 13 A. No, I have not.
- Q. Would you please refer to your rebuttal
- 15 testimony.
- Bear with me one second.
- Would you agree that Section 27.16 of
- 18 the interconnection agreement attached to the
- 19 Sage petition entitled, Alternatively Billed
- 20 Call, Retail Services and Network Elements, would
- 21 provide for Sage to bill and collect incollect
- 22 ABS calls on behalf of SBC?

- 1 A. My understanding of Section 27.16 that's
- 2 what a requirement of billing.
- 3 Q. And under that language, Sage understands
- 4 that it would remit all of what it is able to
- 5 collect to -- of those ABS charges; correct?
- 6 A. Our understanding is anything we get from
- 7 Sage's end user would be remitted directly back
- 8 to SBC, yes.
- 9 Q. And that provision calls for a billing of
- 10 collection credit from SBC to Sage of 3 cents per
- bill message; correct?
- 12 A. Yes, that's the allowance made in that
- 13 section.
- Q. And just to make the record clear, you
- understand that Mr. Smith has testified that that
- 16 should be 5 cents?
- 17 A. I understand he's testified that. It has
- 18 not been amended.
- 19 Q. Now at Page 5, Line 16 to 21 --
- 20 MR. KELLY: Of rebuttal?
- MR. ANDERSON: Yes. This is all in rebuttal.
- 22 BY MR. ANDERSON:

- Q. At Page 5, Line 16 to 21, you state -- and
- 2 I may be paraphrasing, but if I'm -- I think I
- 3 have this correctly.
- If I understand your testimony there,
- 5 you're stating that as an alternative to
- 6 Section 27, Sage would be willing to live with an
- 7 ABS appendix as Sage proposes to amend it in
- 8 Exhibit 3 to the arbitration petition; is that
- 9 correct?
- 10 A. If the Commission determines that 27.16 is
- 11 not the way to go, that it would need to put --
- do some type of appendix, it's Sages position
- that we would like our red line version of SBC's
- 14 proposed 13-State.
- MR. KELLY: Subject to the addition we made
- this morning with the addition of Option 1
- 17 proposed by Mr. Smith.
- 18 BY MR. ANDERSON:
- 19 Q. Just so I'm clear, on Page 5, Lines 20 to
- 20 21, you indicate that under that red lined
- 21 appendix, Sage is required -- all Sage is
- 22 required to do is bill, collect and to recourse

- 1 any revenues received back to SBC for its own end
- 2 user charges, unquote. Is that what you state
- 3 there?
- 4 A. That's exactly what it says. I want to
- 5 clarify, "recourse" is "remit."
- Q. I was just going to ask you that, whether
- 7 you went meant "remit."
- 8 A. Remit.
- 9 Q. So under 27 of the agreement, you remit
- 10 everything you collect?
- 11 A. Yes.
- 12 Q. And you're saying that under the appendix,
- you would remit everything you collect?
- 14 A. Everything we collect on behalf of SBC
- from our end users is remitted in Option 2, which
- I guess will now be Option 3, we keep 50 percent.
- 17 Q. So you keep 50 percent of the face value
- of messages collected?
- 19 A. Of what is collected, yes.
- 20 Q. And in 27 of the agreement, you keep --
- 21 you remit all of what you collect, so you don't
- 22 keep any of the face value of what you collect.

- 1 A. That's correct.
- Q. Okay. And under both approaches, you
- 3 would recourse all uncollectible back to SBC;
- 4 correct?
- 5 A. Under both approaches we have full
- 6 recourse.
- 7 Q. So under your alternative red line,
- 8 basically you're taking away half of what you're
- 9 willing to provide SBC in Section 27 under the
- 10 agreement; correct?
- 11 A. That's correct.
- 12 Q. Right. And, whereas, in Section 27, you
- agree to a 3 cent credit. In the red lined
- 14 alternative you're proposing, you're proposing a
- fee of 40 cents per billed message; correct?
- 16 A. That's correct.
- 17 Q. So your alternative to the agreement
- 18 you've already agreed to is to provide SBC half
- 19 of what you agree to for a credit which is -- in
- 20 exchange for a credit 8 times -- or more than 8
- 21 times what you agreed to in Section 27; would
- that be a fair summary?

- 1 A. More than 8 times what I agreed to in
- 2 Section 27.16?
- 3 O. Correct.
- A. I can't verify the 8 times. I'm not an
- 5 accountant.
- 6 MR. KELLY: This was the same calculation --
- 7 actually -- I'm sorry.
- 8 THE WITNESS: Sorry. It's the 8.
- 9 BY MR. ANDERSON:
- 10 Q. Many times greater. How about if I
- 11 rephrase it?
- 12 A. Oh, I'm sorry. I understand. I'm sorry.
- I was thinking 50 percent. Yes, eight times.
- 14 Yes.
- Sage proposes a 40 cent billing and
- 16 collection fee which is 8 times more than the 5
- cents Mr. Smith says will be amended in the 27.16
- 18 for billing.
- 19 Q. And this is the alternative you're holding
- out as an alternative to what you've already
- agreed to; is that correct?
- 22 A. Yes.

- 1 Q. All right. Please refer to Page 8, Lines
- 2 4 and 5. There you state that it costs Sage
- 3 \$1.07 to package, create and bill one Sage
- 4 customer for SBC's collect call charges; is that
- 5 correct?
- 6 A. Under the current billing methods for
- 7 SBC's incollect charges that is correct.
- 8 Q. Okay. And this would include the cost of
- 9 preparing a separate bill from the bill used for
- 10 the end users local toll and long-distance
- 11 services; correct?
- 12 A. Yes. Those are the current practices we
- use for SBC's incollect charges.
- Q. And this would include in addition the
- 15 cost of sending the separate bill for ABS
- services and the postage necessary to send a
- separate bill for ABS services; is that correct?
- 18 A. Yes, it does.
- 19 Q. Okay. Thank you.
- Okay. Page 10, Lines 2 to 3. There you
- refer to a document which you refer to as, quote,
- 22 SBC standard agreement for billing and collection

- 1 services between XX, unquote. Do you see that?
- 2 A. Yes.
- 3 Q. Does -- are you referring to what has been
- 4 attached to your testimony as Exhibit A?
- 5 A. I think it was admitted as attachment A.
- 6 Q. I'm sorry, attachment A.
- 7 A. Yes.
- Q. Does it -- can you point to me where it
- 9 says anywhere on that agreement that this is,
- 10 quote, SBC's standard agreement for billing and
- 11 collection services, unquote?
- 12 Is that just your description of it?
- 13 A. This is my description of it for reference
- 14 purposes.
- Q. So the agreement itself does not state on
- its face that it's a standard agreement for
- 17 billing and collection services; would you agree?
- 18 A. That it is not entitled standard.
- 19 Q. Okay. Is there any language in the
- 20 agreement that states that it's the standard
- 21 agreement for billing and collection services?
- 22 A. I -- it's been -- without sitting here and

- 1 reading it again, I cannot recall offhand a
- 2 particular section that refers to it as the
- 3 standard agreement.
- I will tell you that I implied that
- 5 because of the -- in 1.2B it has check boxes for
- 6 the parties that are considered SBC Telco, which
- 7 indicates to me this is a document that's used
- 8 quite frequently.
- 9 Q. Well, this is an agreement between SBC
- 10 Advance Services, Ameritech Advance Data
- 11 Services, Ameritech Advance Data Services of
- 12 Indiana, several Advance Data Services and
- 13 Ameritech Southwestern Bell, Pacific Bell, Nevada
- Bell and Southern New England Telephone; correct?
- 15 A. As well as Ameritech Indiana, Ameritech
- 16 Michigan, Ameritech Ohio.
- Q. Okay. And therefore it's an agreement
- that would be used by those regional local
- 19 exchange companies, Ameritech, Southwestern Bell,
- 20 Pacific Bell, Nevada Bell, Southern New England
- 21 with the particular advanced services affiliates
- 22 which are mentioned on the title of the contract;

- 1 correct?
- 2 A. That's what I understand this agreement to
- 3 be.
- 4 Q. Right. And so it wouldn't be surprising
- 5 to have boxes where you would check off which
- 6 ILEC the agreement is applicable to as between
- 7 the ILEC -- particular ILEC and those advance
- 8 services affiliates; correct?
- 9 A. Well, sure. If you have an agreement
- 10 you're going to use over and over again, you put
- boxes and you check which one it's applicable to.
- 12 Q. When say over and over again, this is an
- agreement between those companies and certain
- 14 advanced services affiliates; correct?
- 15 A. This agreement admitted into evidence is
- an agreement between the data services companies
- 17 and the companies outlined in the --
- 18 Q. Right. The ILECs.
- 19 A. Yes.
- Q. Okay. But there's nothing in here that
- indicates that this is a standard agreement used
- 22 by the ILECs with other types of affiliates; is

- 1 it?
- 2 MR. KELLY: Objection. Asked and answer.
- 3 MR. ANDERSON: I haven't asked that question,
- 4 or she hasn't answered it.
- 5 JUDGE GILBERT: You can answer.
- 6 MR. KELLY: She said she didn't see any
- 7 particular agreement. The reason she thought
- 8 that though was because of the preprinted boxes
- 9 with the names of the LECs next to it.
- MR. ANDERSON: The boxes are for the RBOCs,
- one side of agreement, which party to this
- 12 agreement. I'm asking about the other side of
- the agreement, the other affiliates.
- 14 MR. KELLY: Sorry.
- 15 BY MR. ANDERSON:
- 16 O. Between the ILECs and the advance
- services, this is an agreement that you've
- 18 attached to your testimony. But there's nothing
- 19 in here that indicates that this is the standard
- 20 agreement used by the ILECs with other types of
- 21 non-ILEC affiliates; isn't that correct?
- 22 A. I don't thing there's anything in that

- 1 agreement to say one way or the other.
- 2 Q. So you don't know whether it's the
- 3 standard agreement used with all affiliates;
- 4 correct?
- 5 A. I think that's correct.
- Q. Okay. Refer to Page 10, Lines 5 to 6.
- 7 There you refer to Exhibit B, which you
- 8 characterize as, quote, a series of billing and
- 9 collection contracts between Sage and other CLEC,
- 10 slash, ILECs, unquote; is that correct?
- 11 A. That's correct.
- 12 Q. Okay. In fact, these are not billing and
- collection agreements; isn't that correct?
- 14 A. We term them billing and collection
- 15 agreements. It just so happens the provisions
- 16 are exclusive to a BNA arrangement.
- 17 Q. Now, at Page 10, Lines 19 to 20, you state
- 18 that under the BNA -- and that's all caps --
- 19 agreements the, quote, CLEC provides Sage with
- the telephone number of the Sage end user who
- 21 accepted the collect call charges of the CLEC or
- 22 ILEC and Sage in turn provides the bill and

- 1 address to the CLEC which it uses to the bill
- 2 Sage's end user; is that correct?
- 3 A. That is correct.
- Q. So you're testifying that these agreements
- 5 are used to provide, let's say, an incorrect call
- from another carrier which has accepted --
- 7 authorized and accepted by a Sage end user.
- 8 You're saying that this agreement would
- 9 provide for Sage providing the BNA information to
- 10 that other carrier so that the carrier could
- direct bill the Sage end user for the collect
- 12 calls that it authorized and accepted; is that
- 13 your testimony?
- 14 A. Yes, that's the intent of the billing and
- 15 collection agreements.
- Q. Would you look at the first agreement, the
- one between Sage Telecom and Vartech Telecom.
- 18 Take a look at Page 2 and in particular
- 19 Section 4.1. Is it correct that that states
- 20 that, Vartech -- beginning with the second
- 21 sentence, Vartech may use the BNA information in
- 22 order to bill the Sage customers directly for

- 1 Vartech services where the Sage customer placed
- the following types of calls, 1-plus 10-XX,
- 3 collect or third-party interstate calls; is that
- 4 correct?
- 5 A. You're reading is correct.
- Q. Okay. So that indicates that this is
- 7 being used by Vartech to bill a Sage customer
- 8 where the Sage customer picks up the phone and
- 9 places a 1-plus or 10-XX call using Vartech
- 10 services; correct?
- 11 A. This agreement represents collect calls
- 12 carried by Vartech, provided by Vartech to Sage
- end users for which Sage accepted the charges
- 14 from Vartech.
- Q. When a Sage customer accepts a collect
- 16 call, is the Sage customer placing a call or
- 17 accepting a call?
- 18 A. They are accepting a call.
- 19 Q. Okay. And this agreement applies in the
- 20 situation where the Sage customer places a call;
- 21 correct?
- 22 A. That's the language used in Section 4.1.

- 1 Q. Now look at Section 3.1. In the second
- 2 paragraph, it discusses the situation in which
- 3 Vartech may implement blocks on a Sage end user
- 4 for which Sage fails to send the BNA to Vartech
- 5 allowing Vartech to bill; is that correct? Is
- 6 that what that paragraph covers?
- 7 A. That's what it's referring to, yes.
- 8 Q. And the that paragraph discusses Vartech's
- 9 right to, quote, effectively blocking such end
- 10 users from being able to access Vartech's network
- for 1-plus originating, 10-XXX and ANI based
- originating calls; is that correct?
- 13 A. That is the language in the agreement.
- Q. Okay. So that language doesn't even cover
- the situation in which a Sage customer may accept
- 16 or authorize a collect call from Vartech or
- another carrier; correct?
- 18 A. I believe you could characterize this
- 19 language that way.
- Q. Which way?
- 21 A. As you've just stated.
- 22 Q. So --

- 1 A. But this only covers outcollects, not
- 2 incollects.
- 3 Q. In fact, this agreement only covers
- 4 outcollects, not incollects; isn't that correct?
- 5 MR. KELLY: You're asking whether the company
- is operating under this agreement only on an
- 7 outcollect basis?
- 8 MR. ANDERSON: I'm asking whether with this
- 9 language -- and I've pointed to language in 4.1
- 10 and 3.1 -- is applicable to outcollects and not
- 11 incollects.
- 12 THE WITNESS: No, that's not an accurate
- 13 representation.
- 14 BY MR. ANDERSON:
- Q. Do you know -- does Vartech provide
- interexchange calls? Is it an interexchange
- 17 carrier?
- 18 A. Vartech is an underlying interexchange
- 19 carrier, yes.
- 20 Q. So Vartech would be entering into this
- 21 agreement in order to get BNA information from
- 22 you so that it could bill customers, Sage

- 1 customers, who pick up the phone and are either
- 2 presubscribed to Vartech as an interexchange
- 3 carrier, thus the 1-plus reference, or perhaps
- 4 picks up the phone, uses Vartech to make a dial
- 5 around call, hence the 10-XXX; right? Is that
- 6 correct?
- 7 A. Those are some of the calls they're
- 8 referring to, yes.
- 9 Q. And in each of those situations, the
- 10 customer would have to pick up the phone and make
- 11 conscious decision that it was going to use
- 12 Vartech to make that particular call; correct?
- 13 A. That's correct.
- Q. And would you agree -- now looking at the
- next agreement, would you agree that the second
- agreement which you've attached between Sage
- 17 Telecom and Transaction Network, Inc., is in all
- 18 respects identical to the Vartech agreement with
- 19 the exception of the date on which it was entered
- and the name of the customer?
- 21 A. Yes, that's correct, the same would be
- 22 correct.

- 1 Q. So much Transaction Networks is an
- 2 interexchange carrier, too, I take it?
- 3 A. I do not believe Transaction Networks is
- 4 an interexchange carrier. My understanding is
- 5 that Transaction Networks acts like a billing
- 6 clearinghouse of some type.
- 7 Q. But it's not a CLEC or an ILECs; is it?
- 8 A. Not that I'm aware of at this time.
- 9 Q. What about the next agreement with MCI
- 10 WorldCom? That's identical to the Vartech and
- 11 TNI agreements; correct?
- 12 A. In that it includes 1-plus 10-10 collect
- and third-party calls, yes.
- Q. Well, I mean, in every respect it's
- identical, I think. It's the same language;
- 16 isn't it?
- 17 A. Yes. Yes, it is.
- 18 Q. Okay. And MCI WorldCom is an
- 19 interexchange carrier; correct?
- 20 A. I believe you just asked me that. That's
- 21 what I was referring to.
- You're asking if they're an

- interexchange carrier?
- Q. I'm asking you that now.
- 3 A. They're an interexchange carrier and a
- 4 CLEC.
- 5 Q. Well, is the MCI WorldCom that entered in
- 6 this agreement a CLEC or the IXC, or do you know?
- 7 A. I don't know and the agreement doesn't
- 8 speak to --
- 9 Q. So you don't know whether this was entered
- into with Sage by MCI in MCI's capacity as a CLEC
- as opposed to an IXC?
- 12 A. No. I can find out.
- Q. Now, you also got one here with Sprint
- which looks different than the other ones.
- Do you know whether this agreement was
- 16 entered into between Sprint and Sage in Sprint's
- 17 capacity as an IXC?
- 18 A. I was --
- 19 MR. KELLY: I just -- go ahead.
- 20 THE WITNESS: I didn't negotiate this
- 21 agreement. However, this agreement does allow
- 22 for affiliate -- for Sprint affiliates to be

- 1 party and to participate in the terms and
- 2 conditions of this agreement.
- 3 BY MR. ANDERSON:
- Q. Okay. Did you negotiate any of these
- 5 agreements?
- 6 A. No, I did not.
- 7 Q. One was the first time you looked at these
- 8 agreements?
- 9 A. Wow. Probably February, March of this
- 10 year.
- 11 Q. By the way, are any of those entities
- 12 ILECs? Any of the entities that entered into the
- four agreements that you attached?
- 14 A. The Sprint agreement includes affiliate
- transactions. A Sprint affiliate, there is an
- 16 affiliate under the Sprint umbrella that is an
- 17 ILEC.
- Q. Do you know whether that ILEC affiliate
- 19 actually utilizes that agreement?
- 20 A. We receive the BNA request in one e-mail.
- 21 They do not distinguish which affiliate is
- 22 associated with each call.

- 1 Q. So you don't know whether the Sprint ILEC
- 2 affiliate is operating under that agreement or
- 3 not?
- 4 A. No.
- 5 Q. Okay. So as far as you know, it may just
- 6 be the interexchange carrier entity of Sprint
- 7 that's using that agreement?
- 8 A. That would be a possibility.
- 9 Q. Okay. Would you please refer to Page 11,
- 10 Lines 12 through 15. There you state that Sage
- 11 has never agreed to accept third-party
- incollects; is that correct?
- 13 A. That's correct.
- Q. Okay. Would you please refer to Section
- 27.16 of the agreement attached to your petition.
- 16 JUDGE GILBERT: What exhibit number is that?
- 17 MR. DONOVAN: That's --
- 18 MR. LANNON: 2.
- 19 MR. DONOVAN: -- 2 to the petition.
- JUDGE GILBERT: Anyone have one I can use.
- MR. LANNON: You can use mine, your Honor.
- JUDGE GILBERT: Thank you.

- 1 And has this document now been
- 2 superseded?
- 3 MR. KELLY: No, your Honor.
- 4 Although just to clarify too there's
- 5 a -- well, I won't clarify that. I'm sorry.
- 6 JUDGE GILBERT: Okay.
- 7 BY MR. ANDERSON:
- 8 Q. All right. Now, in 27.16.3, Sage agrees
- 9 to bill and collect for, quote, incollects,
- 10 unquote; is that correct?
- 11 A. That's correct.
- 12 Q. Would you agree that in 27.16.1 incollects
- are defined to mean, quote, calls that are placed
- using the services of SBC Ameritech or another
- 15 LEC or LSP and billed to a resale service line or
- to a network element, e.g., switchboard of the
- 17 CLEC?
- 18 A. Do I agree that that's a definition of
- incollects per this section?
- 20 Q. Yes.
- 21 A. Yes.
- 22 Q. So you have agreed to collect -- you have

- 1 agreed to bill and collect in this section
- 2 charges for call that are placed using the
- 3 services of third-parties to the agreement,
- 4 namely LECs or LSPs, which are not SBC Ameritech;
- 5 isn't that correct?
- 6 A. Sage would gladly bill and collect for
- 7 those as long as we got the language in Section 6
- 8 that we're proposing.
- 9 Q. But you've agreed to this language;
- 10 correct?
- 11 A. We've agreed to this definition, yes.
- 12 Q. Okay. So you have --
- MR. KELLY: Subject to getting Section 6
- 14 sentence additionally.
- 15 BY MR. ANDERSON:
- Q. Okay. Well, let's look at another
- 17 agreement.
- Do you have the petition there? I would
- 19 refer you to Exhibit 5, which is an
- interconnection agreement between Ameritech
- 21 Michigan and Sage Telecom.
- Do you have that there?

- 1 A. Exhibit 5, yes.
- Q. And would you refer to the second page of
- 3 that exhibit, which includes Section 27.16,
- 4 alternatively billed calls, resale services and
- 5 network elements.
- 6 A. Yes, I have that.
- 7 Q. And would you agree, without me having to
- 8 step all these sections as I just did with the
- 9 other agreement, would you agree that this
- 10 language -- in this language Sage has agreed to
- 11 collect charges for incollect calls placed using
- 12 the services of not only SBC Ameritech but also
- other LECs, LECs, or LSPs?
- 14 A. Sage agreed to enter into this agreement
- with that language under the understanding that
- 16 SBC would abide by the ruling in Texas.
- 17 MR. ANDERSON: I'm going to move to strike the
- 18 last part of that sentence. I didn't ask what
- 19 understanding she had for entering into it or why
- 20 she entered into it.
- I'm simply asking whether or not Sage
- 22 agreed to this language which would commit it to

- 1 billing and collecting for third-party LEC calls.
- JUDGE GILBERT: Denied.
- 3 BY MR. ANDERSON:
- 4 Q. And would you agree that -- by the way,
- 5 when was that Texas ruling?
- A. Are you referring to the interim order or
- 7 to --
- 8 Q. The order you just mentioned.
- 9 A. -- the arbitration order?
- 10 I was referring to the interim order,
- 11 and I believe it was 2001.
- 12 Hold on. I have to look at the
- document.
- Q. Also in Exhibit 6, you have excerpts from
- an interconnection agreement between Sage and
- 16 Wisconsin Bell; is that correct?
- 17 A. That is correct.
- Q. And again in that agreement as in the
- 19 Michigan agreement and as in 27.16 of the
- 20 agreement in this case, Sage has agreed to bill
- 21 and collect charges for calls placed using the
- 22 services of SBC Ameritech as well as other LECs

- or LSPs; correct?
- 2 A. My response is the same as my response for
- 3 Michigan, yes, we agreed to this language.
- Q. Okay. So when you state at Page 11 that
- 5 Sage has never agreed to accept third-party LECs,
- 6 that's simply wrong; isn't it?
- 7 A. Sage has never agreed to bill and collect
- 8 for third-party incollects without the protection
- 9 of full recourse.
- 10 Q. But that's a different statement than what
- 11 you made in your testimony; correct?
- 12 A. That is different from what's stated in
- 13 the testimony, yes.
- Q. And, in fact, the inter- -- agreements do
- make mention of passing third-party ABS to Sage.
- A. Section 27.16.1 does make mention of LECs.
- 17 O. So the statement at Lines 13 to 14 would
- 18 also be incorrect; right?
- 19 A. Line 13 beginning with the sentence that
- 20 reads, Interconnection agreements between Sage
- and SBC make no mention of passing third-party
- 22 ABS to Sage is incorrect.

- 1 Q. Okay. Thank you.
- 2 At Page 14, Lines 13 through 14, you
- 3 suggest Sage would never be able to verify what
- 4 records are SBC and which are third-party; is
- 5 that correct?
- 6 A. At this time Sage cannot distinguish
- 7 between third-party and SBC calls.
- Q. Do you know whether the DUF records which
- 9 SBC sends to Sage have an identifier which would
- identify the OCN of the third-party?
- 11 A. They do not at this time as transmitted to
- 12 us.
- Q. Okay. Would you please turn to Page 17,
- 14 Lines 4 through 10.
- There you refer to an SBC response to a
- 16 staff data request. Data request No. 5, do you
- 17 have that there?
- 18 A. Yes, I do.
- 19 Q. In reading this question and answer to the
- data request, do you understand that the
- 21 information that SBC Illinois was providing to
- 22 staff was the percentage of amounts paid to SBC

- 1 by particular CLECs and not the percentage of
- 2 amounts collected by the CLEC from its customers?
- 3 A. Frankly, it took me a while to figure out
- 4 what was being reported in this spreadsheet. If
- 5 I read the data requests -- and there are
- 6 actually two reports that were provided in
- 7 response to this data request.
- 8 Report 5, dash, bill all and Report 5,
- 9 dash, disputes. And what I refer to is the
- 10 Report 5, dash, disputes. And the way I
- interpret the explanation of that report is that
- 12 it shows what SBC was not able to collect from
- 13 CLECs due to CLECs disputing ABS charges or
- 14 special reports. Like Sage does their tracking
- report where they're, you know, saying this was
- 16 uncollectible or other kinds of communications.
- Q. Okay. So your percentage is based on the
- 18 fact that there's information here that where
- 19 there's disputes between, you know, disputed
- amounts, there are certain percentage that SBC
- 21 Illinois has not collected in a particular month
- of those disputed amounts; correct?

- 1 A. That's correct.
- Q. Okay. And the percentage does not
- 3 represent -- or the percentage you show on Line 7
- 4 in the proprietary version does not represent the
- 5 percentage of ABS charges that a CLEC or any
- 6 other carrier was unable to collect from its end
- 7 users?
- 8 A. No, it doesn't.
- 9 MR. KELLY: I would point out for the record,
- 10 though, that is the request made by staff and it
- is the information that was provided by SBC.
- MR. ANDERSON: I don't know what to make of
- 13 that. I think the witness has testified and. . .
- 14 BY MR. ANDERSON:
- Q. Now, there is a chart showing the table
- bill all, correct, which you did not use in your
- 17 calculations?
- 18 A. Yeah, I couldn't figure that one out.
- 19 Q. Okay.
- JUDGE GILBERT: That chart is part of the data
- 21 response?
- 22 MR. ANDERSON: Yes. I will leave that.

- 1 Let's see if I have anything else
- because I think I'm almost done here.
- I have nothing further, your Honor.
- 4 Thank you.
- 5 MR. LANNON: Staff has no questions of
- 6 Ms. Timko.
- 7 JUDGE GILBERT: Okay. You guys want to do
- 8 redirect?
- 9 MR. KELLY: Can I have just a couple minutes?
- I have maybe five or six questions I want to go
- 11 over.
- 12 JUDGE GILBERT: Okay. So you're determining
- what your redirect questions will be or you're
- determining whether you would do redirect?
- MR. KELLY: Determining whether I will do
- 16 redirect.
- 17 JUDGE GILBERT: Okay. Great.
- 18 (Whereupon, a brief
- 19 recess was taken.)
- JUDGE GILBERT: Redirect?
- MR. KELLY: Yes, your Honor.

22

- 1 REDIRECT EXAMINATION
- 2 BY
- 3 MR. KELLY:
- Q. Ms. Timko, you were talking -- or you were
- 5 going through some of the BNAs agreements that
- 6 you have with WorldCom and Sprint, et cetera.
- 7 If an MCI customer, MCI WorldCom
- 8 customer makes a 10-XXX intraLATA call, does --
- 9 in that situation does your BNA agreement allow
- 10 for MCI to get BNA information on that -- for
- 11 that customer to bill that customer directly?
- MR. ANDERSON: Excuse me, could I have the
- 13 question read back.
- 14 (Whereupon, the record was
- 15 read as requested.)
- 16 THE WITNESS: Yes.
- 17 BY MR. KELLY:
- 18 Q. Do you require deposits for -- like in
- 19 Texas, for example, do you require deposits from
- 20 Southwestern Bell Telephone's ABS customers that
- 21 also happen to be local exchange customers for
- 22 Sage?

- 1 A. We don't require deposits from our
- 2 customers.
- 3 Q. Now you were -- or the SBC, Southwestern
- 4 Bell Telephone customers that are completing the
- 5 incollect calls?
- I'm sorry, that -- to which incollect
- 7 calls have been terminated to?
- 8 A. We don't require deposits.
- 9 Q. Now, you talked about from -- that --
- 10 well, how often do you call your customers to
- 11 make collection efforts on unpaid local exchange
- carrier bills submitted by Sage, or under what
- 13 circumstances would you make those calls?
- 14 A. Well, the customer has to go 60 days or
- 15 more. It's --
- Q. Do you call every customer that's 60 days
- 17 or more?
- 18 A. No, we don't. It's a new process and I
- 19 have to put it out here because it's what we do,
- and it's not our collection's person calling.
- It's a voice response.
- So we'll program the telephone number

- 1 and the voice response would call the customer
- 2 and say, This is a reminder that your bill is
- 3 past due. We will take action, if necessary.
- 4 Give us a call.
- 5 And at this time, there's -- we haven't
- 6 gotten on a consistent schedule for doing that.
- 7 That's where we're at right now.
- 8 MR. KELLY: No further questions.
- 9 JUDGE GILBERT: Okay. Recross solely within
- 10 the scope of the redirect?
- MR. ANDERSON: No recross.
- 12 JUDGE GILBERT: Thank you, Ms. Timko. Okay.
- MR. KELLY: Could we go off the record, your
- 14 Honor.
- 15 JUDGE GILBERT: Okay.
- 16 (Whereupon, a discussion
- 17 was had off the record.)
- 18 JUDGE GILBERT: Let's go back on the record.
- 19 We have one witness left, who is
- 20 Ms. Burgess for SBC. It is now 5:20 and too late
- to try to complete our presentation of her
- testimony and cross-examination tonight.

- So we will adjourn until 10:00 a.m. on
- 2 Monday, and we'll complete our presentation of
- 3 her testimony then, and I hope to mark the case
- 4 as heard and taken in the morning to be done at
- 5 the absolute latest by lunchtime.
- Does anyone else anticipate anything
- 7 other than dealing with the testimony of
- 8 Ms. Burgess?
- 9 MR. LANNON: Nothing here.
- 10 JUDGE GILBERT: Any motions on the horizon
- 11 right now?
- MR. ANDERSON: No.
- JUDGE GILBERT: Okay. And we already have our
- 14 briefing schedule, which shall remain intact. In
- fact, how far does out schedule go?
- We have it all the way through the end
- don't we?
- MR. KELLY: Yes, your Honor. December 2nd to
- 19 you by 10:00 a.m.
- JUDGE GILBERT: Right. I've got it. Okay.
- So we're fine. Let's get this done on
- 22 Monday, and let's quit for today. Thanks a lot.

1	(Whereupon, further proceedings
2	in the above-entitled matter
3	were continued to October 27,
4	2003, at 10:00 a.m.)
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